## CITY OF OAKLAND



#### Homeowner Voluntary Seismic Safety Incentive Ordinance

#### History

The United States Geological Service (USGS) has forecasted that a magnitude 6.7 (Richter scale ) or larger earthquake will occur in the San Francisco Bay Area with 62 percent probability, and that an earthquake of this magnitude would cause tens of billions of dollars of economic loss in the Bay Area, half of which would be loss in damaged residencies. Furthermore, Oakland is expected to lose more than one-third of its housing in a major earthquake along the Hayward Fault. We know from observing disasters in other parts of the country and world-wide that not only is there the loss associated with the initial disaster, but that it can take communities decades to recover—Kobe, Japan still has 20 percent of its residents living in temporary housing since its 6.9 earthquake in 1995.

#### Problem

Seismic strengthening of residences—known as seismic retrofitting—can not only save lives, but also housing stock, enabling communities to withstand the short and long term effects of a major disaster. A 2006 study by the University of Buffalo in which a 2 story wood frame house was built to California earthquake standards and then shook in a simulated magnitude 6.7 earthquake, survived with little structural damage. We know that retrofitting works. http://www.npr.org/templates/story/story.php?storyId=6487930

However, an estimated 85 percent of Oakland's existing residential buildings constructed before modern earthquake codes were adopted have not been even minimally strengthened for seismic-induced lateral loads. Because heretofore, retrofitting permits cost 10 percent of the cost of the retrofit construction, which runs anywhere from \$7,000 to \$30,000, homeowners were avoiding the permit process altogether. Without City inspections, homeowners cannot be assured that the work is meeting current seismic retrofit standards.

#### Solution

By approving Oakland Municipal Code Chapter 15.30.050, the City of Oakland has incorporated basic retrofit standards into the City's Municipal Code, established a flat retrofit permit fee of \$250, and launched a New Homeowner Voluntary Seismic Strengthening Reimbursement Incentive Program that allows new owners of older homes one year in which to retrofit their residences to the standards, and provided they complete the work according to plan, receive up to \$5,000 reimbursement for their expenses. Funding for the Reimbursement Incentive Program is currently exhausted and no longer available until further notices.

### FAQs

#### 1. Who benefits?

Currently, any homeowner of a one-to-two story, single family or duplex residence who desires to retrofit for seismic safety is eligible for the \$250 flat retrofit permit fee provided the retrofit plan meets the current seismic strengthening standards.

New homeowners of older one-to-two story homes (single or duplex) can also take advantage of the voluntary seismic strengthening reimbursement incentive program, which can reimburse .5% of the purchase price of the house or \$5,000— whichever is less—once the retrofit is complete. The retrofit must comply with the city's seismic strengthening standards in order to be eligible.

#### 2. What are the standards?

The standards are spelled out in section 15.30 of the City of Oakland's Municipal Code. Homeowners can rely on a prescriptive approach (Plan Set A) easily downloaded from ABAG or may need to have a custom designed plan by an accredited professional because of the unique conditions of their structure. We recommend that interested homeowners meet with the City's Building Department early on to determine if the prescriptive approach will apply. The City's Building Department has some discretion in alternatives to the standards, provided that the outcome is comparable to the standards set in our code.

# **3.** What Information Do I need to bring when I first meet with the Building Department?

- Bring photographs of all sides of the house taken from as far away as possible to show the kind of elevation, size of house, slopes, type of structure, etc. Also bring approximate measurements of the house.
- Bring a check for \$250 for the retrofit permit fee.
- 4. What if the house is not a typical wood frame house, but a house on a hill or an apartment built over a garage (Soft story)?

The City Building Officials rely on state building codes and approved standards to determine what retrofit plans will be accepted. Currently, Plan Set A for wood

frame houses on relatively flat ground is the only prescriptive plan available. However, the City is working with other jurisdictions and professional groups such as the International Code Council, the California Building Officials, Earthquake Engineering Research Institute and the Association of Bay Area Governments to develop additional plan sets for houses built on hills, houses on narrow lots, and multi-family apartments built over garages (soft-story). As these become available, they will be incorporated into the program. Until then, homeowners of these types of buildings will need to submit custom designed retrofit plans by a certified engineer or architect.

# **5. What types buildings are not covered by the prescriptive design:** The Oakland Municipal Code, Chapter 15. 30.040 lists types of houses that are not

yet covered by the prescriptive approach and would require engineered designs:

- Lateral force resisting system using or containing poles or columns embedded in the ground (as in hillside homes)
- Cripple wall height exceeding 4 feet, as measured vertically at any point
- Building exceeding 2-stories in height or exceeding 3,000 square feet of combined floor area for a 2-story building or exceeding 2,000 square feet of floor area for a 1-story building as defined in the Oakland Building
- Construction Code. Building erected on a concrete slab-on-grade
- Building erected on or into sloping ground with a surface gradient steeper than 3-units horizontally to 1-unit vertically, as measured at any point.
- Clay or concrete roof tiles with mortared edges
- Building framing other than wood
- Brick or stone veneer height exceeding 4-feet, as measured vertically at any point.

### 6. How Bureaucratic is the Process?

We've tried to make it very easy for the customer.

For the Flat Permit Fee:

Bring in a retrofit plan when you apply for the permit-if it complies with the standards, the \$250 flat permit fee applies.

Otherwise, the usual 10% of the cost of construction permit fee will apply.

For the Incentive Reimbursement Program:

- Within 60 days of recording the transfer of ownership with Alameda County, the homeowner must apply for the permit with the following documents:
  - a certified copy of the recorded instrument of ownership transfer,
  - an approved document establishing the purchase price of the residential building.
- Obtain City's approval of your retrofit plan within 180 days from application. If necessary, you can pay a \$72.30 extension fee if you need esxtra time.
- Retrofitting must be completed within one year of receiving the permit:
  - Within 30 days following the issuance of the Certificate of Approval,

submit to the cashier a completed rebate form along with an approved document establishing continuing ownership of the real property.

• You will receive reimbursement of .5% of the purchase price of your new home or \$5,000, **which ever is less**, towards the cost of the retrofit.

Funding for the Reimbursement Incentive Program is currently exhausted and no longer available until further notices.

7. What Costs Can Be Applied to the Retrofit Reimbursement Program?

Materials according to approved plans

Contractor fees, if work not done by the homeowner if completed according to approved plans

Engineered drawings if work completed according to approved plans

8. Is This Program Mandatory? No, this is a voluntary program designed to encourage home owners to safeguard their investment in their home.

#### 9. Can I Apply for the New Homeowner Incentive Reimbursement

**Retroactively?** No, the New Homeowner Seismic Strengthening Incentive Reimbursement Program only applies to property owners who have recorded the transfer of ownership within 60 days of July 5, 2007, and have not yet retrofitted their property.

#### 10. Where Do the Reimbursement Monies Come From?

The City of Oakland has set aside \$500,000 from the Real Estate Property Transfer Tax that comes to Oakland whenever real property is bought or sold. In essence, new property owners are self-funding the reimbursement program.

#### 11. <u>Where can I get more information on the Homeowner Voluntary Seismic</u> Safety Incentive Ordinance?

View the Homeowner Voluntary Seismic Safety Incentive Ordinance at www.oaklandnet.com (look for "find an official Document." Select "Municipal Code" and click "Go". Select "Title 15, Buildings and Construction". Select Chapter 15.30.050 Voluntary Seismic Strengthening for Residential Buildings."

Download the complete Seismic Safety Incentive ordinance

View Plan Set A at the Association of Bay Area Government's web site at http://quake.abag.ca.gov/fixit.

Call the Building Department at (510) 238-3891

Email your questions to Permits@oaklandnet.com