CITY ATTORNEY'S BALLOT TITLE AND SUMMARY OF MEASURE

TITLE: Proposed Amendment to City Charter Section 217 to Remove the \$1,000 Limit on Fines

CITY ATTORNEY'S SUMMARY OF MEASURE ____:

Oakland City Charter, Article II, section 217 places a \$1,000 cap on fines the City may impose for violations of ordinances or the Oakland Municipal Code.

This measure would amend Section 217 to delete the \$1,000 limit in the Charter and, instead, require that the City Council establish a fine limit by ordinance adopted after a public hearing.

This measure was placed on the ballot by the Oakland City Council. The affirmative vote of a majority of (i.e., more than 50% of the votes cast) is necessary to pass this measure. A "yes" vote approves the measure; a "no" vote rejects the measure.

BARBARA J. PARKER City Attorney

CITY ATTORNEY'S IMPARTIAL ANALYSIS OF MEASURE _____

Oakland City Charter, Article II, Section 217 provides that the Council may make the violation of its ordinances a misdemeanor that may be punishable by a fine not to exceed \$1,000 or by imprisonment not to exceed one year, or by both such fine and imprisonment.

This measure would amend Section 217 to delete the \$1,000 limit on fines that may be imposed for violation of the Council's ordinances. Instead, this measure will require that the City Council establish a fine limit by ordinance adopted after a public hearing.

This measure was placed on the ballot by the Oakland City Council. Passage of this measure requires an affirmative vote of a majority of voters (i.e. more than 50% of the votes cast). A "yes" vote will approve the measure; a "no" vote will reject the measure.

BARBARA J. PARKER City Attorney

City Auditor's Financial Analysis

Summary

Currently, the Oakland City Charter, Article II, Section 217, Penalty for Violation Ordinances, places a \$1,000 cap on fines the City may impose for violations of ordinances of the Oakland Municipal Code.

This Measure, if adopted by more than 50 percent of the votes cast, would amend Section 217 of the City Charter to delete the \$1,000 limit on fines and authorizes the Oakland City Council to establish a new fine limit by ordinance adopted after a public hearing.

The fine structure for the City of Oakland has been fixed at a limit of \$1,000 since 1968. Due to regular economic changes in inflation, value and cost, keeping a dollar fine limit in the City Charter may hinder the City's ability to effectively enforce blighted, substandard, and public nuisance conditions. The current limit has been deemed insufficient in certain circumstances to effectively enforce non-compliance, which in turn, negatively impacts the beautification of the community.

Fiscal Impact

This Measure, if approved, merely removes the \$1,000 current cap on fines the City may impose for violations of ordinances in the Oakland Municipal Code. The Oakland City Council may approve any new fine limits by ordinance after a public hearing. Thus, we are unable to quantify the fiscal impact of this since the Measure, by itself, does not establish new limits on fines. It is reasonable to assume, however, that the City's fine revenue may be impacted if City Council adopts new limits by ordinance. It is important to note that the impetus for removing the \$1,000 limit is not to increase fine revenue, but to strengthen the City's enforcement tools to obtain corrective action on code violations in a meaningful way that addresses and deters the underlying behavior.

References to information in our independent analysis represents the best information at the time of this analysis.

ARGUMENT IN FAVOR OF MEASURE REMOVING FINES LIMIT

The limit on fines in the Oakland City Charter hasn't changed since 1968. Illegal dumpers and other code violators regularly break the law with impunity knowing that the financial consequences of violating the law are limited. The current tool of using fines to address and deter blighted, substandard, unsafe and public nuisance conditions is not as effective as it could and should be. That's why we put Measure RR on the ballot.

Regular economic changes in inflation, value and cost have minimized the effectiveness of the fine limit set over 50 years ago. We are fighting 2020 problems using a 1968 toolbox. This needs to change. Help us fight illegal dumping and other serious health and safety code violations by passing Measure RR. Give the City of Oakland this tool it needs to fight health and safety violations, and illegal dumping and other forms of blight!

This measure requires the City Council through an open public hearing process to set a new limit, which would be at a level that effectively enforces our laws and promotes future compliance to benefit all our neighborhoods.

Please join us in voting YES on Measure RR to eliminate the antiquated \$1000 cap on fines, so we can deter serious code violations and hold repeat illegal dumpers and other major code violators accountable.

s/ Dan Kalb *Oakland City Councilmember*

s/ Ken Houston *Founder, The Beautification Council*

s/ Angela Gennino *President, Golden Gate Community Association*

s/ Margaret Gordon Director, West Oakland Environmental Indictors Project

s/ Noel Gallo *Oakland City Councilmember*

REBUTTAL TO ARGUMENT IN FAVOR OF MEASURE RR

BE CAREFUL WHAT YOU WISH FOR!

This Measure will allow unlimited fines on EVERYTHING. The Proponents WISH that it will stop illegal dumping. The text of the Measure never mentions 'illegal dumping.' The Proponents drafted this Measure so broadly that the City can attack with OVERKILL.

The City should develop a plan to stop illegal dumping. However, this Measure is NOT a plan against illegal dumping. The Measure and Resolution never mention illegal dumping. The Proponents are BLIND to the fact that this Charter Amendment will create a bigger mess than the problem than they are trying to solve.

Voters must reject this half-baked plan. The Proponents must develop a plan to solve the illegal dumping problem without creating a WORSE problem that attacks all citizens. The Proponents argue that UNLIMITED fines will only apply to 'repeat dumpers' and 'major code violators.' The Proponents are simply making up facts. The City's Resolution makes no such promise. The Proponents require us to guess what will be a 'major code violation' or even what is a 'major code' as opposed to a 'minor code.' The rash legislation is shifting the burden of correction onto the Oakland Citizens to untangle the mess that the City Council creates from its fuzzy thinking.

If, the City wants to increase the fines for illegal dumping, the City should state EXACTLY what it wants. Don't invite government overreach to solve a single problem.

Vote NO on UNLIMITED Fines.

s/ Marcus Crawley Pres. Alameda County Taxpayers Association., Inc./ Author

s/ Thomas Rubin V. P. Alameda County Taxpayers Association., Inc.

s/ Steve Kauzlarich Oakland Voter

s/ Terri Lutz Oakland Voter

s/ Ron Trowbridge Oakland Voter Voters should NEVER approve the government to IMPOSE <u>UNLIMITED</u> FINES ON OURSELVES.

The Council Member explained that these UNLIMITED FINES will only be used against Bad Guys for offenses such as 'illegal dumping.' The Voters are expected to be gullible enough to believe that the City will never give you an UNLIMITED FINE for your 'cracked sidewalk,' 'broken window,' 'tall grass,' 'old fence,' 'pealing house paint' or 'clunker car.'

This is the same City Council that exploits its citizens with an \$83 expired parking meter and a \$7,000/ year vacant lot fine. The Council Member explained 'Trust us.' The City will work out the details after Oakland's Overlords have total power over you.

Don't Give Away your Freedoms & Rights. Demand More Freedom with enforceable Rights.

Vote NO on this insanity.

Vote NO on <u>UNLIMITED</u> FINES.

s/Marcus Crawley President- Alameda County Taxpayers Association

s/Thomas Rubin Vice President- Alameda County Taxpayers Association

s/Steve Kauslarich Oakland Voter

s/Terri Lutz Oakland Voter

s/Ron Trowbridge Oakland Voter

REBUTTAL TO ARGUMENT AGAINST MEASURE RR

Opponents of RR appear to have misconstrued the point of the measure leading them to make a false argument. Measure RR <u>does NOT</u> impose or authorize unlimited fines. Look at the facts!

Specific fines for specific violations are structured and set in the Municipal Code. Measure RR would eliminate the antiquated limit on fines enacted back in 1968. The new cap <u>must</u> be set using a public hearing process as required by this measure. The argument against Measure RR would <u>falsely</u> have you believe that this public process does not exist.

Sadly, fear tactics are common in politics. Opponents argue about your freedoms and rights. We ask which freedoms? What rights? The freedom to enjoy illegal dumping? The right to experience blight and public nuisance over and over again? The reality is that these are abuses that wreak havoc on our communities. And we need Measure RR to fight back.

We ask you to join us to improve our beloved City. Measure RR gives Oakland the 21st Century tool it needs to combat blight, illegal dumping, and ongoing public nuisances, and to fight back against serious code violators breaking the law.

Please vote YES on Measure RR.

s/Deborah Shefler President, League of Women Voters of Oakland

s/ Ken Houston Founder, The Beautification Council

s/ Angela Gennino President, Golden Gate Community Association

s/ Margaret Gordon Director, West Oakland Environmental Indictors Project

s/ Dan Kalb Oakland City Councilmember

SECTION 1. Amendment to the Charter of the City of Oakland.

Section 217. Penalty for Violation of Ordinances. The Council may make the violation of its ordinances a misdemeanor, which may be prosecuted in the name of the People of the State of California or may be redressed by civil action, and may prescribe punishment for such violations by a-fines not to exceed \$1,000, or by imprisonment not to exceed one year, or by both such fines and imprisonment. The Council shall establish the fine limit by ordinance approved following a public hearing.

SECTION 2. Severability. If any section, subsection, sentence, clause or phrase of this Measure is for any reason held to be invalid or unconstitutional by decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of the Measure. The voters hereby declares that it would have passed this Measure and each section, subsection, clause or phrase thereof irrespective of the fact that one or more other sections, subsections, clauses or phrases may be declared invalid or unconstitutional.

SECTION 3. California Environmental Quality Act. This action is exempt from the California Environmental Quality Act ("CEQA") pursuant to CEQA Guidelines Section 15061(b)(3), since CEQA applies only to projects that have the potential for causing a significant effect on the environment. Where, as in this case, it can be seen with certainty that there is no possibility that the activity in questions may have a significant effect on the environment, the activity is not subject to CEQA. This action is also exempt from CEQA pursuant to CEQA Guidelines section 15321, since it relates to enforcement actions that will be taken by the City.