**Design Review Committee** 

Case File Number: ZP160026 December 14, 2016

Project Location : Assessor's Parcel Numbers:	1431 Jefferson Street (between 14th and 15th Streets) 003 007101801 & 003 007101900
Proposal:	To construct an 18-story, 276 room hotel with ground-floor retail and a four-story partially covered parking garage above street level.
Applicant/ Phone Number:	Michael Stanton Architecture / (415) 865-9600
Property Owner:	Karan Suri
Case File Number:	ZP160026
Planning Permits Required:	Regular Design Review for new construction.
General & Estuary Plan:	Central Business District
Zoning Districts:	CBD-P, CBD-X
Environmental Determination:	Environmental analysis under review
Property Historic Status:	Non-Historic Property
City Council District:	3
Action to be Taken:	Conduct design review, make recommendations to applicant.
For Further Information:	Contact Case Planner, <b>Mike Rivera</b> at <b>(510) 238-6417</b> , or by email at <a href="mailto:mrivera@oaklandnet.com">mrivera@oaklandnet.com</a>

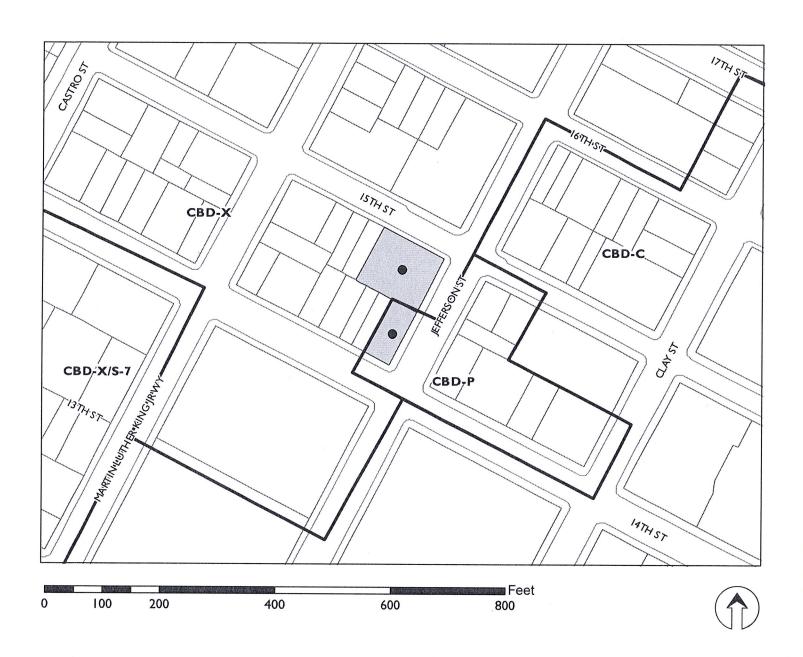
### PROJECT BACKGROUND

On October 26, 2016, the Design Review Committee received a staff report that outlined key design elements for the proposal of a hotel with ground-floor retail. At the public meeting, the project applicant presented in details the proposal for an 18-story, 276 room hotel with a partially covered parking garage. The Design Review Committee also heard comments from the public regarding building design and protected views of Downtown. Afterwards, the Committee believed that the proposal needed further development and provided feedback to the applicant in order to make revisions to the project design and also suggested to consider staff comments. The applicant was then asked to return to the next available Design Review Committee meeting for further review.

### **PROJECT REVISIONS**

Based on revised design plans submitted on November 23, 2016, the applicant has responded to most of the comments recommended by the Design Review Committee and Planning staff. Staff has prepared a table summarizing the Committee and Staff's comments including the applicant's responses below:

### CITY OF OAKLAND PLANNING COMMISSION



Case File: ZPI60026

Applicant: Michael Stanton

Address: 1431 Jefferson Street

Zone: CBD-P, CBD-X

Case File Number: ZP160026

Page 3

GENERAL COMMENTS	APPLICANT'S RESPONSE	STAFF COMMENTS
Design Review Committee:		
Provide more ground-floor details.	The revisions show legible floor plans and more developed storefront elevations.	The plan is more legible and it shows a new entry to the retail area and two larger separate entries to the hotel. The revised color renderings are more clear and provide a vision for the future storefront.
Make the main entries prominent.	The two entries on Jefferson Street are much taller in order to break the horizontal plane.	The two main entries now have recessed doors, angled side walls and slimtransparent awnings that make the storefront more to scale to distinguish the ground-floor from the upper floors.
Provide articulation to portions of the solid walls on the north/west (garage) and west (tower) sides of the building.	The façade for the parking garage now read as a set of broken planes. The west façade of the tower has additional recesses near the south end and new additional windows help to reduce the blank wall read.	The use of more pronounced horizontal aluminum bands, off-set walls/panels, additional windows and lighter colors help to create a visually pleasing design.
Replace the dark color plaster.  Planning Staff:	The gray color building plaster is now replaced with a lighter color.	The new revised color plaster is more in context and provides a cohesive building composition.
Articulate the west/east tower walls.	The walls contain horizontal aluminum bands and additional windows.	The building has articulation with more pronounced aluminum bands, and the addition of medium and large new windows pattern on the tower creates a visually pleasing design.
Include different roof planes.	The bay windows extend over the building parapet that modifies the roofline.	Staff feels the bay window extensions help to manage roof planes, but suggests a design element is added along the cornice to create a distinctive design feature.

Case File Number: ZP160026

Page 4

GENERAL COMMENTS	APPLICANT'S RESPONSE	STAFF COMMENTS
Reduce the number of parking spaces.	Parking spaces were reduced approximately from 95 to 90 spaces in the garage.	Current Planning code does not require parking for hotels in the CBD District.
Articulate the tower west side wall and garage north side wall.	New windows have been added to the tower; and new off-set wall panels have been included on the garage walls.	The addition of windows on the west side of the tower reduces building mass and creates visual interest. The north and west garage walls are set inward to reduce visual scale of the four-story.
Replace the wood plank siding.	The wood plank material was replaced with a bakelite core UV treated wood siding "Prodema".	The new proposed wood siding is a weather resistant material that still provides a wood veneer finish.
Provide an entry door to the retail area.	A new recessed retail entry door is now added on 14th Street.	The new door provides direct access to the retail area and is consistent with the design criteria in the CBD-P Zoning District.
Provide a commercial loading berth.	The plan includes a delivery van parking stall next to the trash and deliveries on 15th Street.	Although one loading berth is proposed, the loading space does not meet the required 33' long, 12' wide & 14' high parking space configuration. A variance will be required.
Submit details for the storefront, garage doors, awnings, landscaping, exterior lighting, and commercial signage.	The revised plans show improved legible color renderings.	Although the renderings provide a much clear view of an attractive storefront, it is recommended that further details are provided.
Show location of all screened utility meters/equipment.	Revised plans do not show all utilities at this time.	All utilities need to be shown to determine if project proposal meets design standards.

### **STAFF COMMENTS**

Staff believes the revisions are an improvement from the original submittal that results with a building design that provides architectural urban expression and visual interest. In addition, the selection of materials, color and design features provide a building composition that creates a unified style in the urban setting. Staff, however, feels that further refinements can be made to accomplish a more successful

### Case File Number: ZP160026

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design that will meet the design review criteria in the Central Business District. Therefore, staff recommends the following are applied on a revised design plan for Planning Commission review:

- Provide more refinements to the north and west sides of the garage walls. The off-set plaster panels could have two color tones or include aluminum and wood finishes that relate to the façade of the tower.
- Submit design details and sections for the storefront, awnings, garage/delivery doors, exterior lighting, landscaping and business signage.
- Provide location and details for all screened utility meters, HVAC equipment within the property.

### RECOMMENDATION

Staff recommends the Design Review Committee consider the revised design plans, additional staff comments and provide further comments and direction to the applicant and staff before the proposal is considered by the Planning Commission on a future new public hearing date.

Prepared by:

Mike Rivera

Planner II, Major Projects

Bureau of Planning

Approved for forwarding to the

Design Review Committee:

Robert D. Merkamp

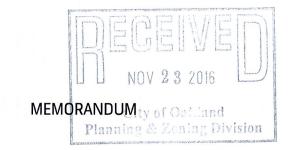
Development Planning Manager

Bureau of Planning

### **ATTACHMENT**

- A. Revised Project Design Plans, submitted November 23, 2016
- B. Previous October 26, 2016 Staff Report with Design Plans, dated August 31, 2016





TO:

Oakland City Planning Commission Design Review Committee

FROM:

Michael Stanton, Stanton Architecture

CC:

Mike Rivera, Oakland Planning Dept.

ATTACHMENT A

DATE:

November 17, 2016

PROJECT:

ZP160026, 1431 JEFFERSON ST OAKLAND CA

REFERENCE:

Response STAFF REPORT Recommendations & 10/26 DRC Comments.

The following memo highlights our response to the recommendations provided on the Staff Report issued on October 26 2016 & The DRC meeting held on 10/26/16.

### **Staff Report Comments:**

1. ENTRANCE. Newly constructed principal buildings shall have at least one prominent pedestrian entrance facing the principal street. Entrances at building corners facing the principal street may be used to satisfy this requirement. Building entrances include doors to one or more shops, businesses, lobbies, or living units. Entrances shall be made prominent through some combination of projecting or recessing the door area, change in material, an awning above a door, additional detailing, stairs leading to the door, and/or other features. The entrance for Nonresidential Facilities shall be at grade.

Staff Comment: The proposal does not meet this standard because the ground-floor retail lacks direct entry access from the Jefferson Street and design elements to define a distinct and prominent feature.

Response: The 14th/Jefferson Retail Space storefront has been configured to allow for entrance to be provided on either Street with simply modification to the storefront by the future tenant. Glass Canopies over the storefront have been provided to accentuate the retail entry along 14th and also possibly Jefferson St.

2. GROUND-FLOOR TREATMENT. All ground-floor building materials shall be durable, of high quality, and display a sense of permanence. Such materials include, but are not limited to stone, tile, brick, metal panel systems, glass, and/or other similar materials. Further, the ground level of a newly constructed building shall be designed to enhance the visual experience for pedestrians and distinguish it from upper stories. This is achieved by designing a building base that is distinct from the rest of the building through the use of some combination of change of material, enhanced detailing, lighting fixtures, cornices, awnings, canopies, and/or other elements. For buildings with nonresidential ground floor space, visual interest shall also be achieved through modulating the ground floor into a regular cadence of storefront sized windows and entrances.

The proposal meets this standard because the design includes grey stone siding on the exterior of the 1 st and 2 nd floors of the building. Staff, however, recommends that the lower dark color bulkhead in front of the building should extend along the exterior wall of the hotel business center, office and reception rooms. In addition, staff recommends further development should be made to improve the north side of the exterior building facade on 15th Street.

Response: The bulkhead has been extended along the entire perimeter of the building. Additionally the garage facade along 15th St has been broken into panels that shift in plane and provide an interesting read to the facade. Additionally thin vertical windows have been provided to set rhythm to the facade.

3. ACTIVE SPACE REQUIREMENT. For newly-constructed principal buildings, parking spaces, locker areas, mechanical rooms, and other non-active spaces shall not be located within thirty (30) feet from the front of the ground floor of the principal building except for incidental entrances to such activities elsewhere in the building. Driveways, garage entrances, or other access to parking and loading facilities may be located on the ground floor of this area as regulated by Subsection (B4).

The proposal meets this standard as the non-active spaces is not located within 30 feet from the front of the ground-floor of the main building.

### Response: Requirement acknowledged.

4.PARKING AND LOADING LOCATION. For newly constructed principal buildings, access to parking and loading facilities through driveways, garage doors, or other means shall not be from the principal street when alternative access is feasible from another location such as a secondary frontage or an alley. Open parking areas shall not be located between the sidewalk and a principal building.

The proposal meets this standard because access to off-street parking will be from a secondary street frontage. However, staff recommends that the proposed design includes a commercial loading area within the building envelope and on the secondary street frontage on 15th Street.

Response: A van loading dock area will be implement for deliveries on 15th St. Please refer to sheet A201 for identified area.

5. MASSING. The mass of newly-constructed principal buildings shall be broken up into smaller forms to reduce the scale and enhance the visual interest of the streetscape. The massing requirements contained in this note shall be applied on all visible facades and achieved through some coordinated combination of changes in plane, building articulation, varied materials, contrasting window patterns and treatments, varying roof heights, separating upper-story floor area into two or more towers, contrasting colors, a distinct base, middle, and top, or other methods.

The proposal does not meet this standard. See further staff comments under Key Issues in this staff report.

Reponses: The building massing modulates in plane thanks to the use of bay windows, in addition the building has been laid out so that there 3 components, the gray stone base, the residence inn levels 3-11 and the massing stepping back at the AC hotel level 12-18. Additionally, the bay windows extend beyond the roof parapet to accentuate the verticality of the building and break the roof line. Refer to Sheet A026, A502 & A601.

6. UPPER STORY WINDOWS. An ample placement of windows above the ground floor is required at all street-fronting facades. To create visual interest, the placement and style of windows shall contribute to a coherent and appealing composition on the facade. Less window space is only permitted in exceptional cases if it contributes to a specific objective of the visual style and aesthetic effect of the building. Whenever possible, windows should be on all sides of a tower.

The proposal meets this standard as the project provides upper story windows on all street-fronting facades. Staff recommends the applicant further explore the installation of other type of window alternatives along the north side of the building to create visual interest. This includes the installation of windows, if feasible, along the west side of the 18-story high-rise building.

Response: The South end of the west facade has been revised, portions of the facade have been recessed and windows have been placed to reduce the blank wall effect. Refer to Sheet A015 & A504.

7. BULDING TERMINUS. The top of each newly-constructed principal building shall include an element that provides a distinct visual terminus. The visual terminus shall be integrated into the design concept of the building. Examples include, but are not limited to, curvilinear or stepped forms that soften the truncated tops of buildings, cornices, and other architectural forms. These rooftop elements shall be sized, shaped, and sited to screen all rooftop mechanical equipment from view

The proposal does not meet this standard. See further staff comments under Key Issues included in this staff report.

Response: The building terminus has been revised, the extension of the bay windows past the roof parapet breaks the horizontality and creates modulation relating to the overall building facade composition. See A601 & A026.

8. UTILITY STORAGE. For newly-constructed buildings, areas housing trash, storage, or other utility services shall be located in the garage or be otherwise completely concealed from view of the public right-of-way. Backflow prevention devices shall be located in a building alcove, landscaped area, or utility room within the building, outside of the public right-of-way, and completely screened from view from the public right-of-way unless required otherwise by a department of the City.

The proposal does meet this standard based on design plans received to date.

Response: Requirement acknowledged.

### Staff report Key Issues:

Break down the east and west building facades to create design variety and smaller volumes.

Response: we believe the rhythmic composition of the bay windows in addition the change in mass at the 12th floor breaks down the building mass.

Provide different roof planes to create design variation and interest.

Response: The building roof line has been modified, the bay windows have been extended past the parapet level, creating an interesting roof line read. Refer to A026

Include strong horizontal design features along the base, middle and top of the building.

Response: Horizontal design elements that have been implemented on the design include accentuating the floor slabs with aluminum metal bands at each floor slab from 3rd floor up. Also the building base and bay windows provide material contrast that we believe accentuate the horizontal read.

Consider reducing the number of off-street parking spaces as parking regulations have changed.

Response: Neighbors from the JADE condominiums, to the north of the project site have voiced concerns about the reduction in parking in the neighborhood, the project sponsor will like to maintain the parking garage structure and provide approximately 90 parking spaces for the two hotel brands to share use.

Continue to develop and articulate the "blank" building wall located to the west side of the high-rise and to the north side of the low-rise building.

Response: The articulation has been added to the west facade to reduce the blank wall appearance of the facade.

Consider using other weather-resistant materials to replace the wood plank siding.

Response: The wood plank material has been replaced with manufactured bakelite core UV treated wood siding manufacturer "Prodema"

### 10/26/2016 DRC Comments:

1. Project sponsor shall consider getting rid of the dark plaster.

Response: The original dark gray plaster has been eliminated Refer to sheet A013-A032.

2. Provide detail about the ground floor.

Response: Renderings of ground floor treatment have been provided refer to sheet A028-A032.

4. Hotel entries not pronounce enough.

Response: We have accentuated door by increasing the height of the door surrounds, The top of the surrounds project above the window mullions breaking the horizontal plane at each entry, refer to Sheet A032 & A502.

3. Consider revising the garage to provide more texture.

Response: The facade of the parking garage has been revised to read as a set of broken planes refer to A501, A027, A028, A027.

### 4. Reduce west facade blank wall.

Response: The west facade has been revised, a set of 3 strong recesses have been added at the south end and windows have been added to reduce the blank wall read. See A504.

Thank you for your feedback, we hope we have covered all your comments and concerns, we look forward to hearing any additional comments.

RESIDENCE INN PROPOSED OAKLAND MARRIOTT AC HOTEL

1431 JEFFERSON STREET

OAKLAND, CA 94612

STANTONARCHITECTURE.COM

**WOLFF URBAN** 



VICINITY MAP SHEET INDEX **LIST OF PROFESSIONALS** MICHAEL STANTON, FAIA, LEED AP T [415] 865 9600 F [415] 865 9608 MSTANTON©STANTONARCHITECTURE.COM ARCHITECT STANTON ARCHITECTURE 1501 MARIPOSA STREET SUITE 328 SAN FRANCISCO, CA 84107 BLOCK 255 / LOT 5 04037-1-01; 0 017, 0 18, 19 1431 JEFFERSON ST 1431 JEFFERSON ST LOT 16, 17, 18: 120-0\* x 103-9\* (1, 167 SF) LOT 18: 50-0\* x 103-9\* (5, 167 SF) APPLICABLE BUILDING CODES PROJECT SUMMARY

ATTACHMENT A

OCCUPANCY EXISTING USE: RETAIL, PARKING LOT PROPOSED USE: HOTEL, RETAIL, PARKING GARAGE

6

TYPE OF CONSTRUCTION 1-8 FULLY SPRINKLERED

CENTRAL BUSINESS DISTRICT

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FAR: 1:4
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FAR: 246,316
FAR: 246,317
FAR: 246,31

OAKLAND MARRIOTT

AC/RI 1431 JEFFERSON STREET OAKLAND, CA 94612

VO. DATE ISSUE
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SURVEYOR'S CERTIFICATE TO 1431 JEFFERSON, LLC AND OLD REPUBLIC TITLE COMPANY:

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11. ANY FACTS, REPUTS, INTERESTS OR CLAMS, WHICH WOULD BE DISCLOSED BY A CORRECT ALTA/MSPS SURVEY.

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1431 JEFFERSON STREET, OAKLAND, CALIFORNIA 94612

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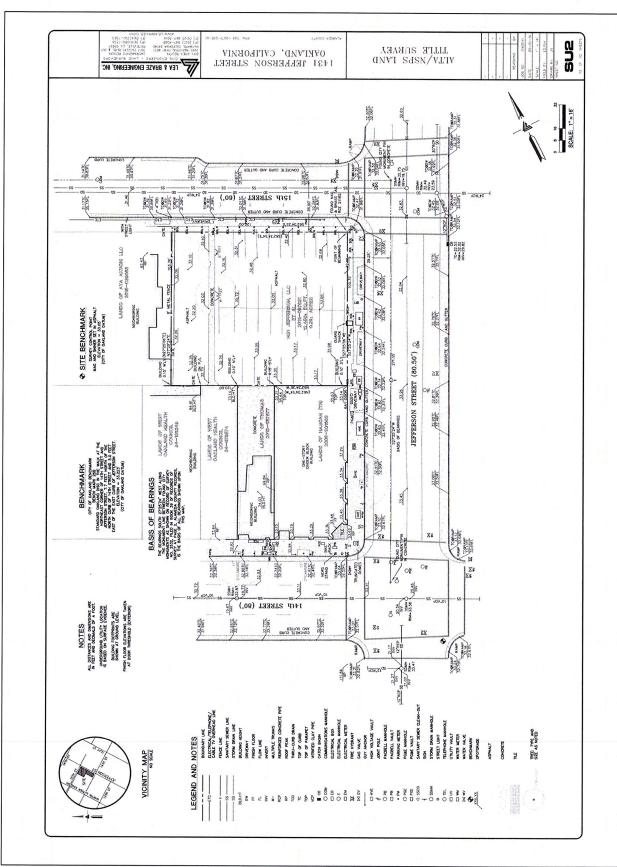
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WOLFF URBAN

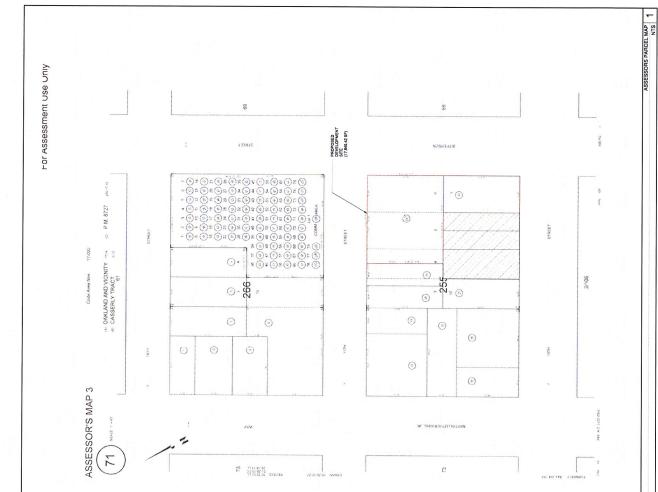
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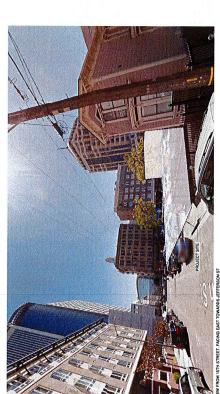
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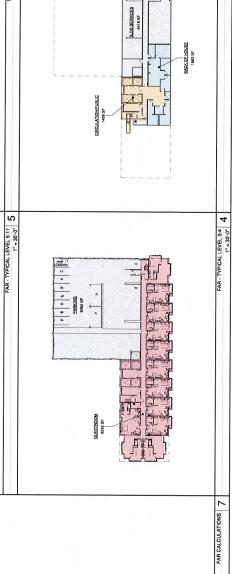








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RESIDENCE INN 34 ONE BEDROOM SUITES 109 STUDIOS

19 GUESTROOMS 19 GUESTROOMS

13 - DOUBLE QUEEN 6 - KINGS

AC HOTEL

19 GUESTROOMS

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AERIAL VIEW - FACING SOUTH EAST 1

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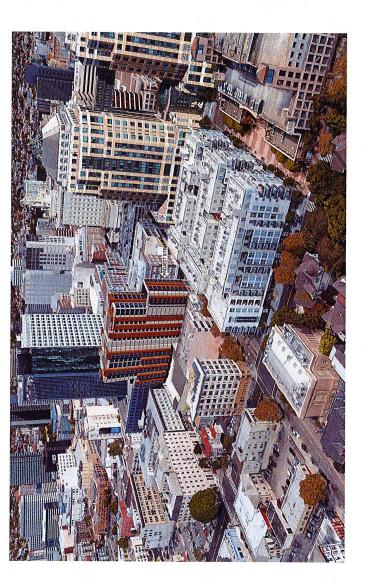
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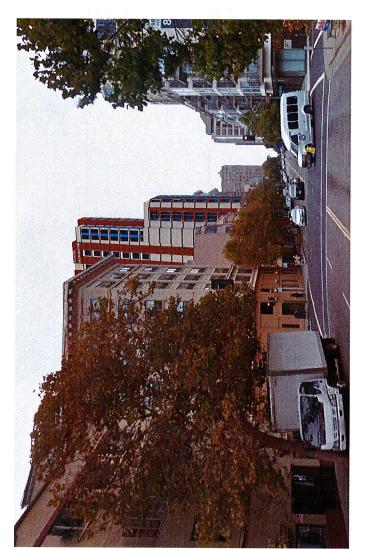
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VIEW FROM 14TH AND JEFFERSON

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VIEW FROM JEFFERSON AND 14TH

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VIEW FROM JEFFERSON AND 15TH STREET PLAZA

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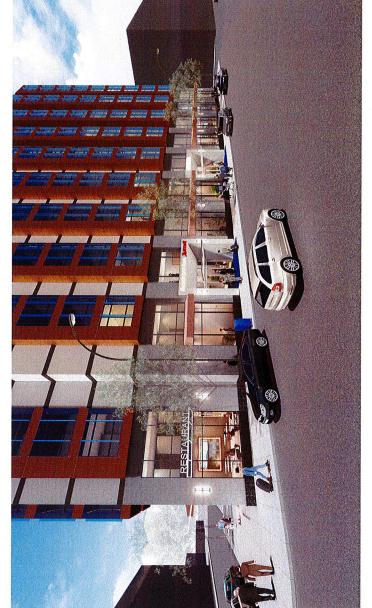
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STREET LEVEL VIEW - JEFFERSON ST



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A031

VIEW OF 15TH STREET GARAGE

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A032

VIEW OF HOTELS' ENTRANCES

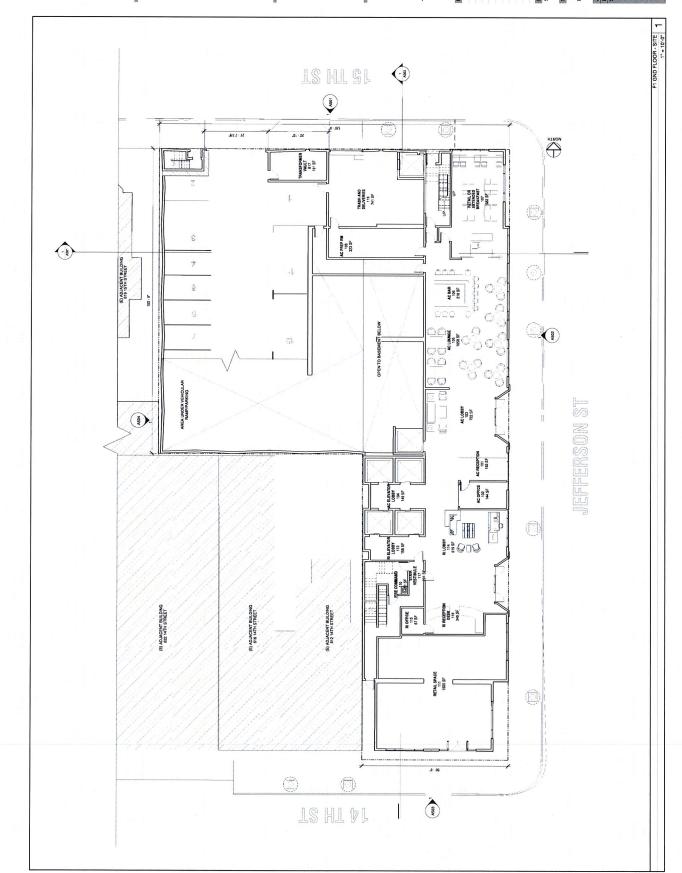
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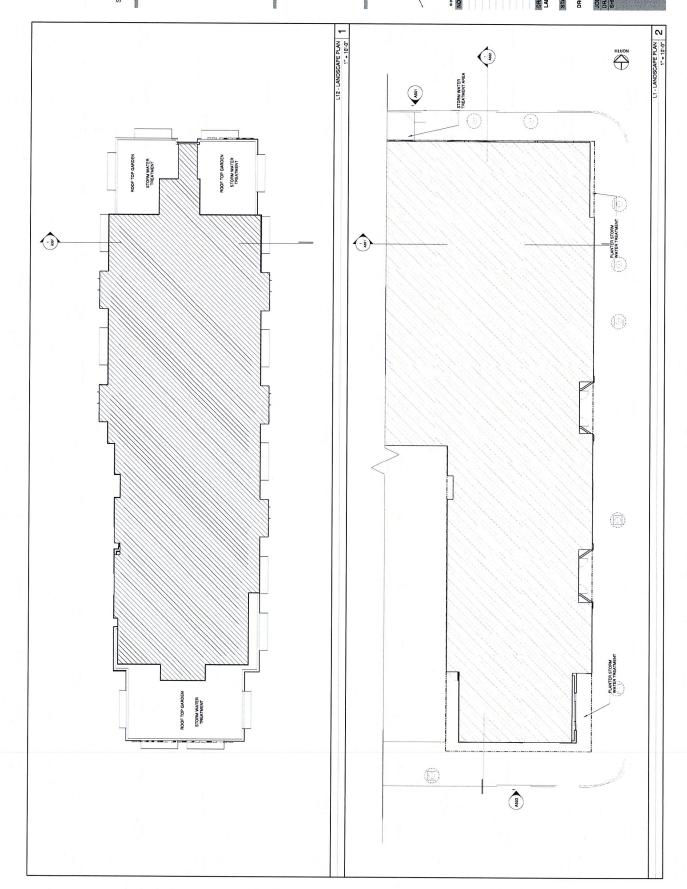
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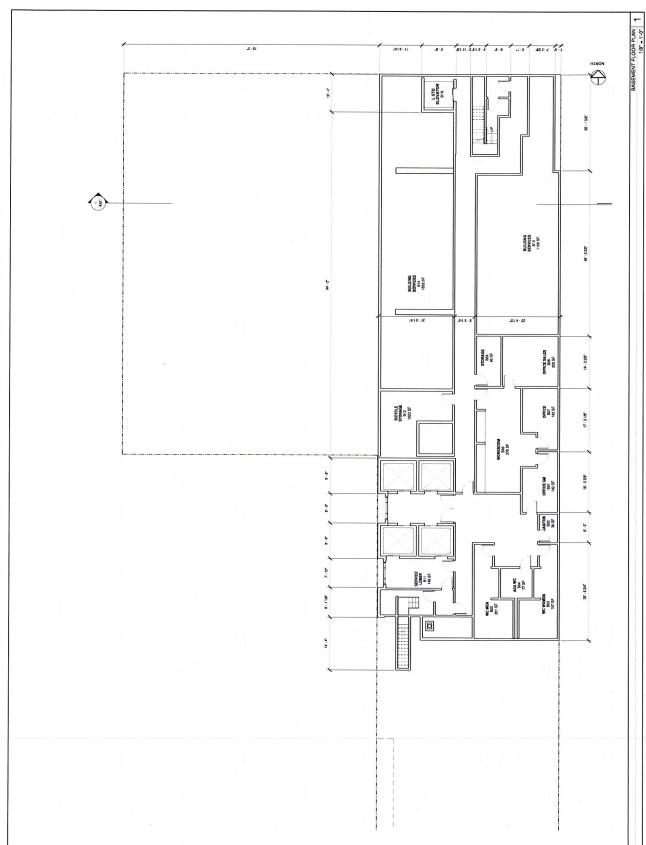
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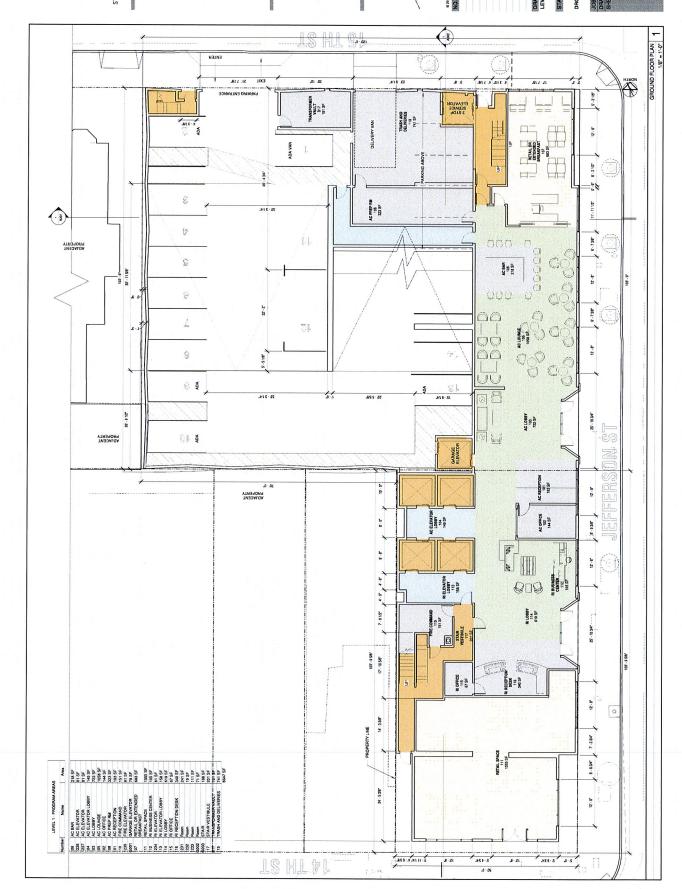


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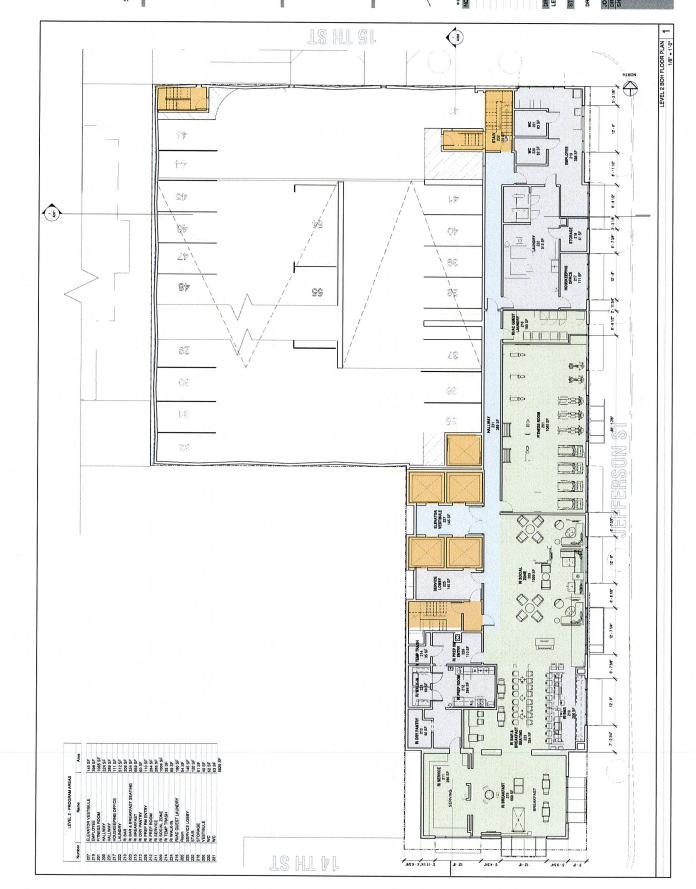


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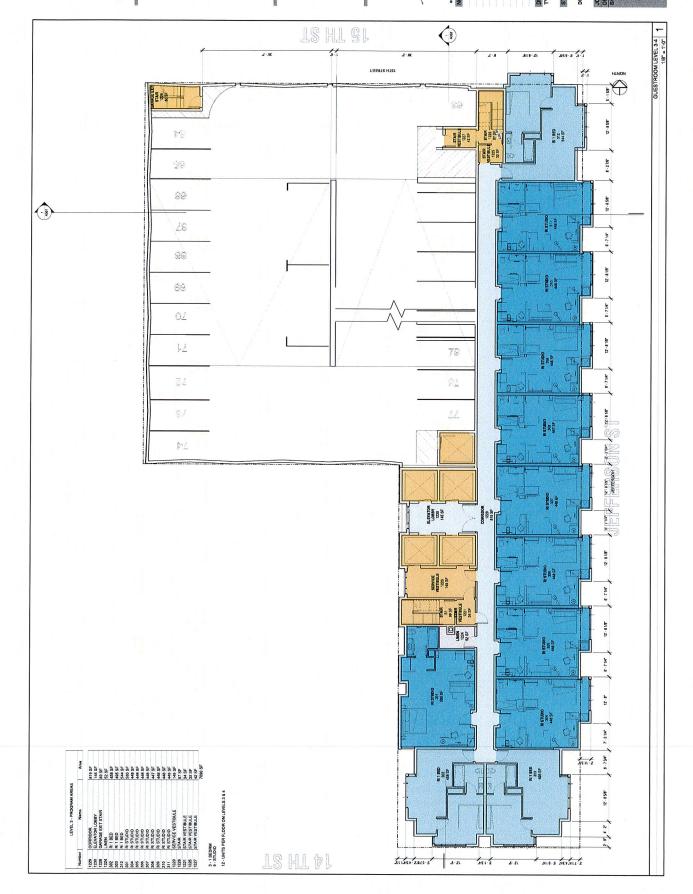
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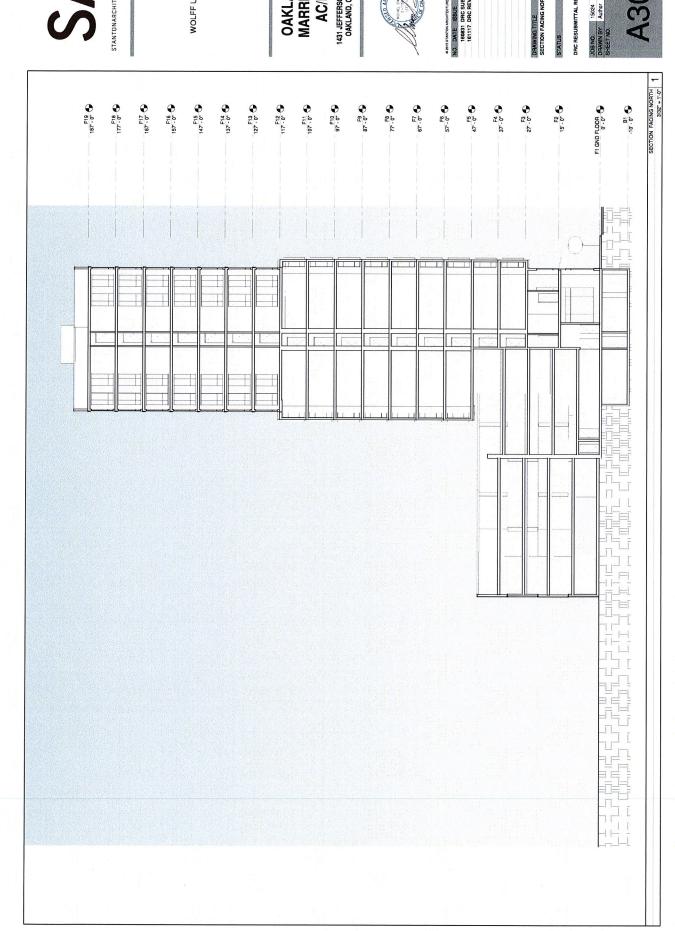
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SOUTH ELEVATION 1

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E: PRODEMA PANELING



D: BLACK ALUMINUM WINDOW

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C: BLUE GLASS FINS AT WINDOWS



B: LIGHT PLASTER



A: LIGHT GRAY PLASTER



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G: VERTICAL BLUE KYNAR METAL PANELS



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H: MANUFACTURED STONE PANELS EQUITONE TECTIVA

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MATERIAL AND COLOR BOARD

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JOB NO. 15024 DRAWN BY Author SHEET NO.

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MATERIAL BOARD 1

D: BLACK ALUMINUM WINDOW

WOLFF URBAN

C: BLUE GLASS FINS AT WINDOWS

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OAKLAND MARRIOTT

B: LIGHT PLASTER

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DRAWING TITLE
MATERIAL AND COLOR BOARD

DRC RESUBMITTAL REV 161122

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A: LIGHT GRAY PLASTER

ENLARGED MATERIAL BOARD

A602 JOB NO. 15024 DRAWN BY Author SHEET NO.

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ENLARGED MATERIAL BOARD 1

**Design Review Committee** 

Case File Number: ZP160026

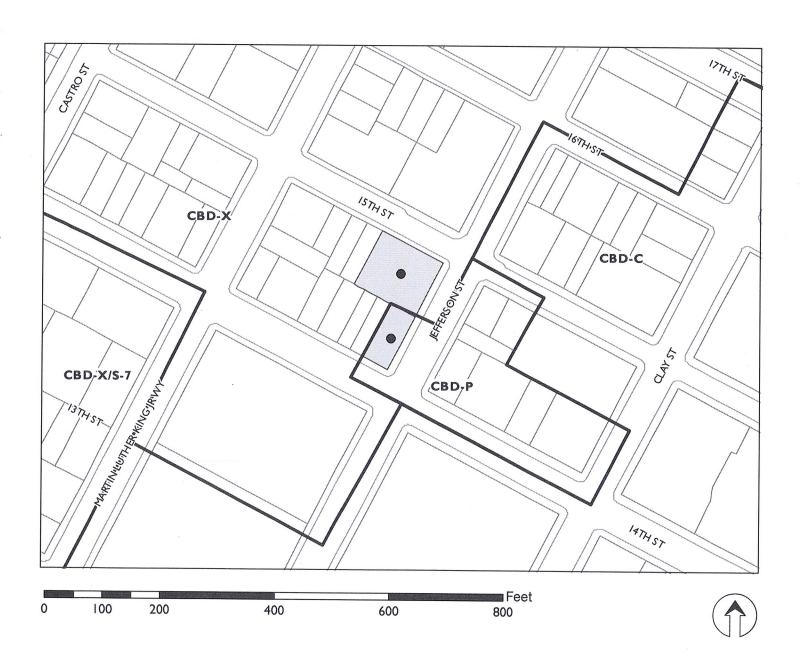
October 26, 2016

Project Location / Assessor's Parcel Numbers:	1431 Jefferson Street 003 007101801 & 003 007101900
Proposal:	To construct an 18-story, 276 room hotel with ground-floor retail and a four-level parking garage above grade.
Applicant/ Phone Number:	Michael Stanton Architecture / (415) 865-9600
Property Owner:	Karan Suri
Case File Number:	ZP160026
Planning Permits Required:	Regular Design Review for new construction.
General & Estuary Plan:	Central Business District
Zoning Districts:	CBD-P, CBD-X
Environmental Determination:	Environmental analysis under review
Property Historic Status:	Non-Historic Property
Service Delivery District:	Metro
City Council District:	3
Action to be Taken:	Conduct design review, make recommendations to applicant & staff
For Further Information:	Contact Case Planner, <b>Mike Rivera</b> at <b>(510) 238-6417</b> , or by email at <a href="mailto:mrivera@oaklandnet.com">mrivera@oaklandnet.com</a>

#### PROJECT SUMMARY

The proposed development is for the new construction of an 18-story, 276 room hotel with ground-floor retail. The property is in the Central Business District and located at the corner of Jefferson Street and 14<sup>th</sup> and 15<sup>th</sup> Streets in Downtown. Currently, the development site contains an auto-fee parking lot and a one-story commercial building that will be replaced by the proposed hotel. The design review application is presented to the Design Review Committee for comments and direction, based on the City's General Plan Polices and Design Review Guidelines that are applicable for this application. Eventually, the proposal will require final review and determination by the Planning Commission on a future public hearing date.

# CITY OF OAKLAND PLANNING COMMISSION



Case File: ZP160026

Applicant: Michael Stanton

Address: 1431 Jefferson Street

Zone: CBD-P, CBD-X

Case File Number: ZP160026 Page 3

#### SITE DESCRIPTION

The development site is located to the northwest of Downtown on a 17,637 square foot (0.40 acres) property, which is occupied by an auto-fee parking lot and a convenience market. The property is west of Jefferson Street, between 14<sup>th</sup> and 15 Streets and is surrounded by commercial, civic and residential facilities. The surrounding properties are a combination of high-density residential (to the north), administrative offices, restaurants/cafes, consumer services, and hotels (to the east), retail/cafes, high-density residential (to the south) and medium-density residential with commercial uses (to the west). The paved parking lot is partially surrounded by a chain-link fence to the south and west and provides parking for approximately 45 to 50 vehicles. The site also contains a valet parking booth with an attendant during business hour. The property has three curb cuts that provide vehicular access to the parking lot along Jefferson and 15<sup>th</sup> Streets. The property does not contain any other structures or significant landscaping other than two small trees, located along the rear of the property that will be removed.

#### PROJECT DESCRIPTION

The proposal is to construct an 18-story, 276 room hotel with a ground-floor retail area, a four-level parking garage and a partial underground level for hotel services area. The 203,317 square feet "Marriott AC Hotel & Residence Inn" will have an approximately 1,500 square feet of ground-floor retail area, located at the corner of Jefferson and 14<sup>th</sup> Streets. The hotel lobby, reception area, lounge and bar, breakfast room and offices will be located on the ground-floor. The main entries to the hotel will be on Jefferson Street. The four-level parking garage with its driveway entry on 15<sup>th</sup> Street will provide offstreet parking for 95 parking stalls. Next to the ground-floor garage, the building will contain other utility rooms, a trash /delivery area and a transformer vault that will have access from 15<sup>th</sup> Street. The second-floor will contain other hotel amenities such as a fitness room, breakfast and bar area including a social lounge. The second-floor will also have a laundry area, housekeeping and employee offices. Between the 3<sup>rd</sup> and 18<sup>th</sup> floor, the hotel will provide a mix of rooms that range from studios, one-bedroom and two-bedrooms. Access to all of the floors will be through four-elevator bays and two separate stairways. Above the 12<sup>th</sup> floor, two separate roof gardens are proposed on the north and south sides of the building that will manage stormwater filtration. Similarly, the project includes three separate landscaped stormwater treatment areas around the exterior of the building on Jefferson and 15<sup>th</sup> Streets.

#### **GENERAL PLAN ANALYSIS**

The project development is located in the Central Business District (CBD) classification where a mix of urban residential living and a wide range of business operations exist. The focus for Downtown should be high density and intensity activities that can take advantage of the existing transportation infrastructure and communication network. The intent of the CBD is to encourage, support, and enhance Downtown areas as a high density mixed-use urban center of regional importance and a hub for business, communications, office, government, high technology, retail, entertainment and transportation. The desired character and uses in the CBD include a mix of large-scale offices, commercial, urban high-rise

Case File Number: ZP160026

Page 4

residential, cultural, educational, arts, services, community facilities and visitor uses. The CBD classification also sets the goals and vision to enhance the identity of Downtown and its distinctive districts by setting policies that are related to specific project developments. The following are the General Plan Policies applicable to the project proposal and the project development should be consistent when a final determination is made by the Planning Commission:

<u>Policy D1.1</u>: The defining characteristics that make Downtown unique includes its strong core area; proximity to destinations such as the Jack London waterfront, Lake Merritt, historic areas, cultural, arts, housing stock and entertainment activities should be enhanced and used to strengthen the Downtown as a local and regional asset.

<u>Policy D2.1</u>: Enhance the visual quality of Downtown by encouraging new, high quality design development. New development should be visually interesting, harmonize with its surroundings, respect and enhance important views in and of the Downtown, respect the character, history and pedestrian-orientation of the Downtown and contribute to an attractive skyline.

<u>Policy D4.2</u>: Providing a positive business climate that encourages attraction of new businesses in Downtown should be supported to promote Downtown's locational transportation systems and other amenities.

<u>Policy D4.3</u>: Attracting employment to Downtown to economic sectors that promote employment, are likely to grow or will diversify the economic base should be attracted to the Downtown.

<u>Policy D5.1</u>: Encouraging 24-hour activities and amenities that encourage pedestrian traffic and enhance safety during the work week, evenings and weekends should be promoted in Downtown.

<u>Policy D6.1</u>: Development of vacant lots or replacement of surface parking lots should be encouraged throughout Downtown to eliminate blight caused by underutilized properties.

<u>Policy N1.1</u>: Providing for healthy, vital, and accessible commercial areas that help meet local consumer needs. Concentrating commercial development in neighborhoods that are economically viable and provide opportunities for smaller scale retail.

<u>Policy N1.7</u>: Providing and locating hotels in Downtown, Waterfront, Oakland airport and along I-880 corridor should be encouraged.

### **ZONING ANALYSIS**

The development site is located in the Central Business District Mixed Commercial (CBD-X) and Pedestrian Retail (CBD-P) Zone. The purpose of the CBD-X zone is to designate areas of the Central Business District appropriate for a wide range of upper-story and ground-level residential, commercial and compatible light industrial activity. The purpose of the CBD-P zone is to create, maintain, and enhance areas of the Central Business District for ground-level, pedestrian-oriented, active storefront uses, and for upper stories to be available for a wide range of office and residential uses. The development

Case File Number: ZP160026

Page 5

proposal is located in Downtown where high density and intensity uses are essential and vital to the success of the existing commercial area and contribute to the support of local and regional transportation infrastructure and communication networks.

The hotel development is a conditionally permitted use because the property is located in the CBD-X and CBD-P Zones. Based on design plans submitted, the development requires at least three Planning permits, a Major Conditional Use Permit for new buildings that have a floor area over 200,000 square feet, a Minor Conditional Use Permit for transient habitation activity and Regular Design Review for new construction.

The table below provides a summary of the development standards applicable for the proposal.

<b>Development Standards</b>	Requirements	Proposed	Comments
Minimum Lot Area:	4,000 sq. ft.	17,637 sq. ft.	
Minimum Lot Width Mean:	25 ft.	50 ft. / 120 ft.	Meets Plan
Minimum Frontage:	25 ft.	50 ft./120 ft./206 ft.	
Minimum Front Setback:	0 ft.	0 ft.	
Maximum Front & Street Side			
Setbacks for the First Story:	5 ft. /10 ft.	3 ft. / 6 ft.	
Maximum Front & Street Side	,		Meets Plan
Setbacks for the Second and Third			
Stories or 35 ft. whatever is lower:	5 ft.	3 ft. / 0 ft.	×
Minimum Interior Side:	0 ft.	0 ft.	
Minimum Rear:	0 ft.	0 ft.	j.
Maximum Floor Area:	14.0	12.0	Meets Plan
Maximum Height- Building Base:	85 ft.	47 ft.	
Maximum Building Height:	275 ft.	187 ft.	Meets Plan
Minimum Building Height:	45 ft.	47 ft.	
* Off-Street Parking-Hotel	138 spaces	95 spaces	Does Not
* Commercial Loading Berth-Hotel:	2 space	0 spaces	Meet Plan

<sup>\*</sup> As proposed, the application does not meet the development standards. However, the new parking regulations that take effect November 3, 2016 will have different requirements. That is, there is no minimum or a maximum number of parking spaces required for the hotel, but two off-street commercial loading berths will still be required in the Central Business District.

In addition to the required zoning development standards that need to be met for this application, the proposal is subject to the general criteria for Design Review where the applicable Findings need to be made prior to a final decision by the City. Staff has listed the Findings for Regular Design Review—Criteria as follow:

Case File Number: ZP160026 Page 6

#### REGULAR DESIGN REVIEW CRITERIA

#### For Nonresidential Facilities.

- 1. That the proposal will help achieve or maintain a group of facilities which are well related to one another and which, when taken together, will result in a well composed design, with consideration given to site, landscape, bulk, height, arrangement, texture, materials, colors, and appurtenances; the relation of these factors to other facilities in the vicinity; and the relation of the proposal to the total setting as seen from key points in the surrounding area. Only elements of design which have some significant relationship to outside appearance shall be considered, except as otherwise provided in Section 17.136.060.
- 2. That the proposed design will be of a quality and character which harmonizes with, and serves to protect the value of, private and public investments in the area.
- 3. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

#### DESIGN STANDARDS APPLYING TO ALL ZONES

The following regulations apply to all of the zones in the Central Business District (CBD)

1. ENTRANCE. Newly constructed principal buildings shall have at least one prominent pedestrian entrance facing the principal street. Entrances at building corners facing the principal street may be used to satisfy this requirement. Building entrances include doors to one or more shops, businesses, lobbies, or living units. Entrances shall be made prominent through some combination of projecting or recessing the door area, change in material, an awning above a door, additional detailing, stairs leading to the door, and/or other features. The entrance for Nonresidential Facilities shall be at grade.

The proposal does not meet this standard because the ground-floor retail lacks direct entry access from the Jefferson Street and design elements to define a distinct and prominent feature.

2. GROUND-FLOOR TREATMENT. All ground-floor building materials shall be durable, of high quality, and display a sense of permanence. Such materials include, but are not limited to stone, tile, brick, metal panel systems, glass, and/or other similar materials. Further, the ground level of a newly constructed building shall be designed to enhance the visual experience for pedestrians and distinguish it from upper stories. This is achieved by designing a building base that is distinct from the rest of the building through the use of some combination of change of material, enhanced detailing, lighting fixtures, cornices, awnings, canopies, and/or other elements. For buildings with nonresidential ground floor space, visual interest shall also be achieved through modulating the ground floor into a regular cadence of storefront sized windows and entrances.

The proposal meets this standard because the design includes grey stone siding on the exterior of the 1<sup>st</sup> and 2<sup>nd</sup> floors of the building. Staff, however, recommends that the lower dark color bulkhead in front of the building should extend along the exterior wall of the hotel business

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center, office and reception rooms. In addition, staff recommends further development should be made to improve the north side of the exterior building facade on 15<sup>th</sup> Street.

3. ACTIVE SPACE REQUIREMENT. For newly-constructed principal buildings, parking spaces, locker areas, mechanical rooms, and other non-active spaces shall not be located within thirty (30) feet from the front of the ground floor of the principal building except for incidental entrances to such activities elsewhere in the building. Driveways, garage entrances, or other access to parking and loading facilities may be located on the ground floor of this area as regulated by Subsection (B4).

The proposal meets this standard as the non-active spaces is not located within 30 feet from the front of the ground-floor of the main building.

4. PARKING AND LOADING LOCATION. For newly constructed principal buildings, access to parking and loading facilities through driveways, garage doors, or other means shall not be from the principal street when alternative access is feasible from another location such as a secondary frontage or an alley. Open parking areas shall not be located between the sidewalk and a principal building.

The proposal meets this standard because access to off-street parking will be from a secondary street frontage. However, staff recommends that the proposed design includes a commercial loading area within the building envelope and on the secondary street frontage on 15<sup>th</sup> Street.

5. MASSING. The mass of newly-constructed principal buildings shall be broken up into smaller forms to reduce the scale and enhance the visual interest of the streetscape. The massing requirements contained in this note shall be applied on all visible facades and achieved through some coordinated combination of changes in plane, building articulation, varied materials, contrasting window patterns and treatments, varying roof heights, separating upper-story floor area into two or more towers, contrasting colors, a distinct base, middle, and top, or other methods.

The proposal does not meet this standard. See further staff comments under Key Issues in this staff report.

6. UPPER STORY WINDOWS. An ample placement of windows above the ground floor is required at all street-fronting facades. To create visual interest, the placement and style of windows shall contribute to a coherent and appealing composition on the facade. Less window space is only permitted in exceptional cases if it contributes to a specific objective of the visual style and aesthetic effect of the building. Whenever possible, windows should be on all sides of a tower.

The proposal meets this standard as the project provides upper story windows on all street-fronting facades. Staff recommends the applicant further explore the installation of other type of window alternatives along the north side of the building to create visual interest. This includes the installation of windows, if feasible, along the west side of the 18-story high-rise building.

7. BULDING TERMINUS. The top of each newly-constructed principal building shall include an element that provides a distinct visual terminus. The visual terminus shall be integrated into the design concept of the building. Examples include, but are not limited to, curvilinear or stepped forms that soften the truncated tops of buildings, cornices, and other architectural forms. These rooftop elements shall be sized, shaped, and sited to screen all rooftop mechanical equipment from view.

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The proposal does not meet this standard. See further staff comments under Key Issues included in this staff report.

8. UTILITY STORAGE. For newly-constructed buildings, areas housing trash, storage, or other utility services shall be located in the garage or be otherwise completely concealed from view of the public right-of-way. Backflow prevention devices shall be located in a building alcove, landscaped area, or utility room within the building, outside of the public right-of-way, and completely screened from view from the public right-of-way unless required otherwise by a department of the City.

The proposal does meet this standard based on design plans received to date.

#### **KEY ISSUES**

Building Design: The footprint of the building covers the entire property, except for some sections of the building to the southwest, southeast and northeast of the property where the building is set back from the property line to allow window separation from the property line and landscaping for ground stormwater treatment. The project design breaks-up the building mass by placing the envelope of the 18-story high-rise to the east and the four-story low-rise to the west of the property. Along the east and west sides of the building and above the 11-story, the building steps back approximately three feet between the 12th and 18th floors to provide different wall planes and break down the visual mass of the building. Similarly, along the north and south sides of the high-rise starting on the 12th floor, the building is also step back 26 feet from 14<sup>th</sup> and 15<sup>th</sup> Streets to create roof top gardens for stormwater treatment. While the low-rise, four-story building (parking garage) provides a height transition that scales with the neighboring building to the west, the design of the high-rise contains architectural details to relate to the context in the area.

The project design utilizes different patterns of bay windows, wall planes and horizontal channel band features to provide architectural elements that tie into the urban context of the surrounding properties. To enhance building composition and style, the project design uses at least four different exterior building materials such as wood plank, stone and plaster siding, vertical metal panels and dark aluminum framing for the windows and storefront including vertical blue glass fins on the windows. The building storefront contains double-story clear glazing, recessed entry door and narrow awnings to provide an attractive setting thus providing a visual connection to the street. Staff believes that the proposal is compatible and transitions with the context of the surrounding properties in the Central Business District. Staff, however, have some reservations and believes that these need to be considered and further evaluated in order to meet the City's design review guidelines, so the following are recommended:

- o Break down the east and west building facades to create design variety and smaller volumes.
- o Provide different roof planes to create design variation and interest.
- o Include strong horizontal design features along the base, middle and top of the building.
- o Consider reducing the number of off-street parking spaces as parking regulations have changed.
- o Continue to develop and articulate the "blank" building wall located to the west side of the high-rise and to the north side of the low-rise building.
- o Consider using other weather-resistant materials to replace the wood plank siding.

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- o Include a separate entry door from Jefferson Street to directly connect to the proposed retail store.
- o Include a commercial loading berth within the property, and a valet parking area.
- o Provide details for the storefront, window, entries and garage doors, awnings, landscaping, street trees, exterior lighting, signage, etc.
- o Show location and details of all screened utility meter, HVAC equipment, etc.

# RECOMMENDATION

Staff recommends that the Design Review Committee consider staff comments and provide further comments and direction to the applicant and staff.

Prepared by

Mike Rivera

Planner II, Major Projects

Bureau of Planning

Approved for forwarding to the

Design Review Committee:

Robert D. Merkamp

Development Planning Manager

Bureau of Planning

# **ATTACHMENT**

A. Project Design Plans, submitted September 20, 2016

PROPOSED DAKLAND MARRIOTT AC HOTEL & RESIDENCE INN

1431 JEFFERSON STREET

OAKLAND, CA 94612



**WOLFF URBAN** 

AC/RI 1431 JEFFERSON STREET OAKLAND, CA 94612 OAKLAND MARRIOTT



VICINITY MAP

SHEET INDEX

LIST OF PROFESSIONALS

PROJECT SUMMARY

MICHAEL STANTON, FAIA, LEED AP 17 (415) 865,3600 F (415) 865,3608 MSTANTON®STANTONARCHITECTURE.COM

R.OCK 255 / LOT 5 002-071-06, 017, 018, 19 143 J BFFERSON 21 OMCLAND, CA LOT 18, 17, 18, 120-7 103-9 (12,450 SF) LOT 19: 50-0" x 103-9" (5,187 SF)

APPLICABLE BUILDING CODES

MANAGE CONTINUE SERVICES FINE SERVICES FINE

ARCHITECT STANTON ARCHITECTURE 1501 MARIPOSA STREET SUITE 329 SAN FRANCISCO, CA 94107





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OPTIONAL SURVEY
RESPONSIBILITIES AND
SPECIFICATIONS

OAKLAND MARRIOTT

OVKLAND, CALIFORNIA

1431 JEFFERSON STREET OAKLAND, CA 94612 AC/RI

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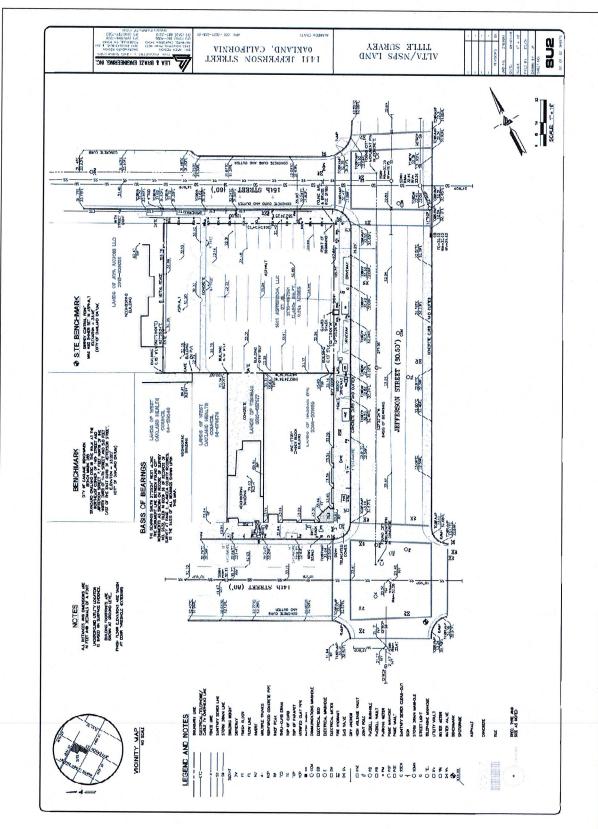
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OAKLAND MARRIOTT AC/RI

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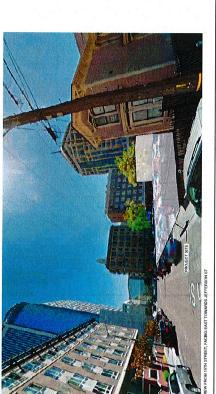














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# OAKLAND MARRIOTT AC/RI 1431 JEFFENSON STREET OAKLAND, CA 94612



VIEW F-YOM JEFFERSON AND 15TH STREET PLAZA



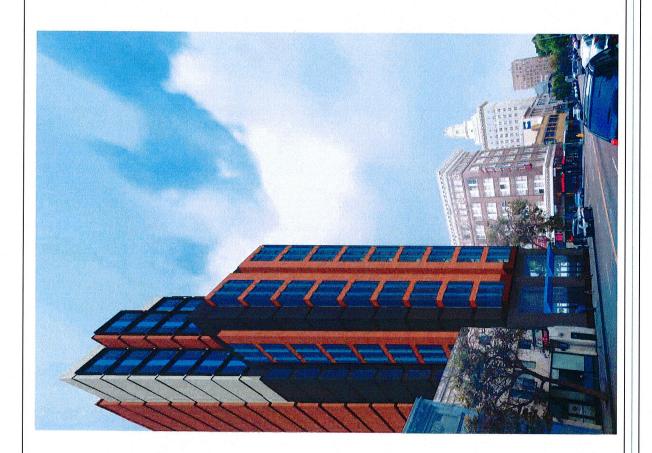


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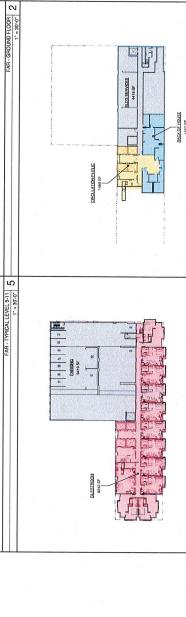




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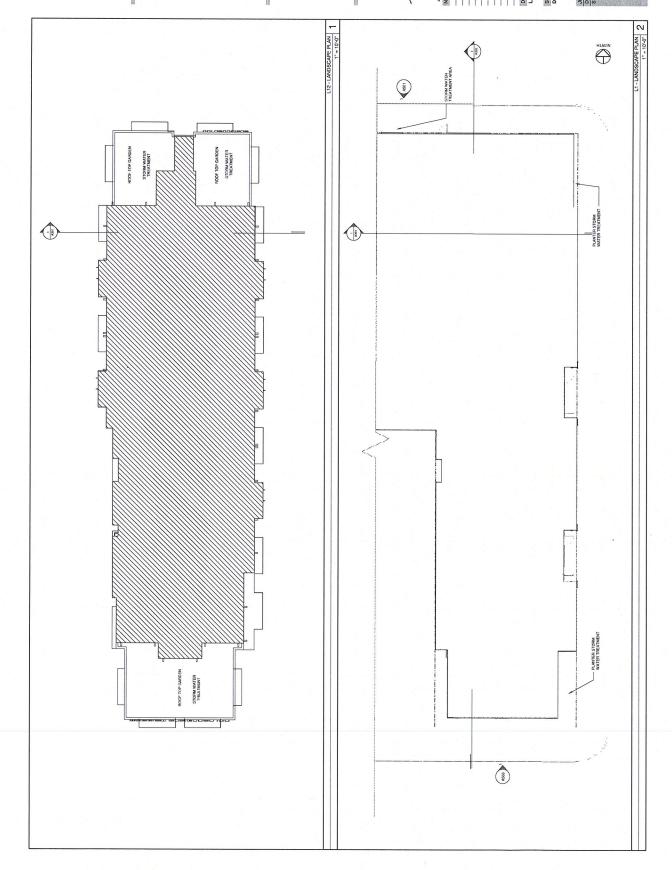
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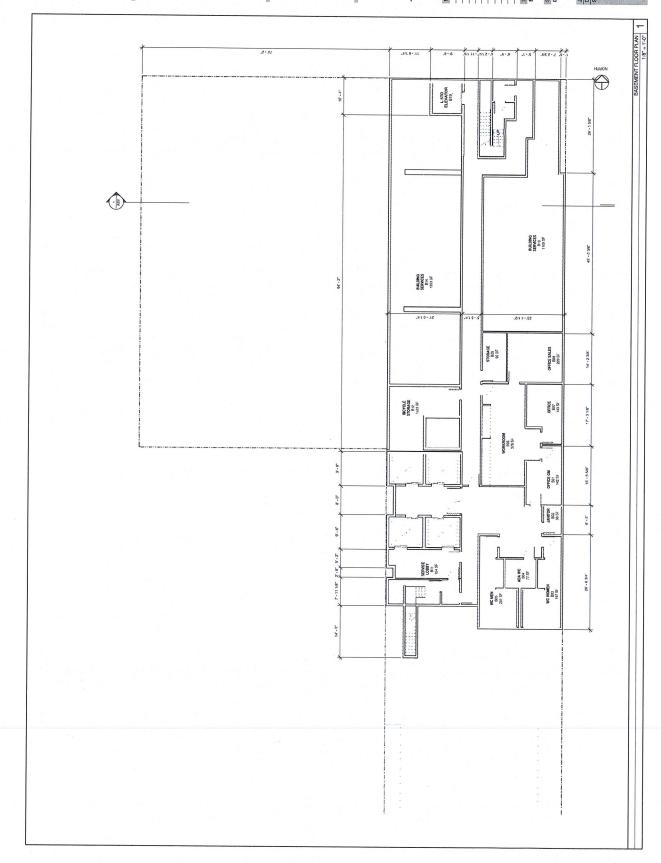
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