Oakland City Planning Commission

Director's Report

July19, 2017

DIRECTOR'S REPORT: Status Report on Mills Act contract applications, 2017:

836 Trestle Glen Road, 3130 Union Street, 1630-32 Myrtle Street, 783 20th Street, and 863 Cleveland Street.

BACKGROUND

The July 10, 2017, Landmarks Preservation Advisory Board staff reports on the five Mills Act contract applications and three associated Heritage Property nominations are attached as background information. The Board reviewed the applications and voted unanimously to recommend all five Mills Act Property Tax Abatement Program applications to City Council for approval for contracts. The recommendations are forwarded to the Planning Commission as an information item.

NEXT STEPS

The present report to the Planning Commission is to be followed by City Attorney, Budget, and City Council review and a resolution authorizing the City Administrator to execute Mills Act contracts with the property owners. Contracts are to be recorded with the County by the end of calendar year 2017.

BETTY MARVIN Historic Preservation Planner

Approved by:

ROBERT MERKAMP

Development Planning Manager

Attachments:

- 1. Landmarks Preservation Advisory Board staff report, Mills Act Contract Applications, July 10, 2017
- 2. Landmarks Preservation Advisory Board staff report, Heritage Property Nominations, July 10, 2017

7/19/17 Planning Commission

Director's Report

Attachment A: Mills Act Contract Applications

6.3		
Location(s): Various Parcel Number(s): Various		
Applicant(s): Various	Owner(s): Various	
General Plan: Various	Zoning: Various	
Historic Property: Various	Historic District: Various	
Case Number(s): Various	Planning Permits: None	
 MA17-001: 836 Trestle Glen Road (APN 011-0900-039-56); City Council District 2 MA17-002: 3130 Union Street (APN 005-0462-031-00); City Council District 3 MA17-003: 1630-32 Myrtle Street (APN 005-0384-019-00); City Council District 3 MA17-004: 783 20th Street (APN 003-0047-003-01); City Council District 3 MA17-005: 863 Cleveland Street (APN 023-0405-016-00); City Council District 2 		
Environmental Determination: Categorically Exempt per CEQA Guidelines Sections: 15301 (Existing Facilities); 15305 (Minor Alterations in Land Use Limitations); 15306 (Information Collection); 15308 (Actions by Regulatory Agencies for Protection of the Environment); 15331 (Historical Resource Restoration/Rehabilitation).		
Action to be Taken: Discuss and select applications to recommend for 2017 Mills Act contracts. Forward to Planning Commission as informational item. Forward recommendations to City Council.		

For Further Information: Contact Betty Marvin (510) 238-6879, bmarvin@oaklandnet.com

BACKGROUND

The Mills Act is a California state law passed in 1972 that allows a potential property tax reduction for historic properties, using an alternate appraisal formula. The state law establishes certain other parameters such the ten-year perpetually renewing contract term and penalties for non-fulfillment of the contract. Local governments (city or county) that elect to participate design other aspects of their own programs, such as eligibility and work program requirements. Oakland requires that the property have local historic designation (Landmark, Heritage Property, S-7, or S-20) and commit to spending the amount of the tax savings on eligible improvements that restore or maintain the historic exterior character of the building or its structural integrity.

A two-year pilot Mills Act property tax abatement program was adopted by City Council in November 2006. In 2009 the City Council expanded the program and made it permanent. Currently there are 44 Mills Act Contracts (2008 through 2016; map, Attachment 8) recorded with the County. Under the current ordinance, the program limits impacts on City revenue to \$25,000/year in new contracts, with the exception of the Central Business District. In the Central Business District, the program limits impacts to \$100,000/building/year with a cumulative limit of \$250,000/year. Tax losses may exceed these limits by act of the City Council.

Any property entering into a Mills Act contract with the City must be on the Local Register of Historical Resources. The Local Register is an umbrella category for the most significant historic resources in Oakland, whether designated by the Landmarks Board or identified by the Survey. It includes buildings with Oakland Cultural Heritage Survey ratings of 'A' or 'B', buildings in Areas of Primary Importance, and Designated Historic Properties (DHPs: Landmarks, Heritage Properties, Preservation Study List properties, and properties in S-7 and S-20 districts). Properties not already formally designated by the Landmarks Board must obtain Heritage Property or other designation.

INTRODUCTION

2017 Mills Act Applications

Mills Act applications are accepted through May of each year, to allow time for processing by the City and recording with the County by December 31. Five Mills Act applications have been submitted this year and are before the Landmarks Preservation Advisory Board for review, representing the West Oakland and Lower Hills neighborhoods. Two are already in a designated S-20 district (Oak Center) and three are recommended for Heritage Property designation at this meeting.

Historic Preservation Staff Review

Selection criteria for Mills Act applications were developed by a Landmarks Board subcommittee and adopted by the Board during the first year of the Mills Act pilot program, to screen and rank applications, especially where there were more applicants than could be accommodated. Evaluation focuses on:

- significance of the property;
- immediate necessity of the work to prevent further deterioration;
- scope of the work in relation to the estimated tax reduction;
- visibility of the work proposed, to act as a catalyst for neighborhood revitalization;
- neighborhood diversity, to spread the program to as many neighborhoods as possible;
- building type diversity, to illustrate use of Mills Act for different types of properties;
- thoroughness of the application above and beyond being minimally complete.

Staff is recommending selection of all five 2017 Mills Act contract applications, as satisfying the applicable criteria.

FINANCIAL IMPACTS - 2017 Mills Act Applications

The Mills Act calculator on the City website indicates estimated tax outcomes (table below). Based on Alameda County records and information from applicants, column 2 lists the current yearly property taxes on the property. Column 3 lists the *estimated* Mills Act property taxes, using a formula based on square footage and hypothetical (\$2.25/square foot) or actual rent. (When the calculator was designed a decade ago, the hypothetical average rent was \$1.25.) Column 4 lists the difference between the current property taxes and the *estimated* Mills Act property taxes. The City receives approximately 27.28% of property taxes. Column 5 lists the estimated loss of property taxes to the City, 27.28% of the change in property taxes due to the Mills Act calculation. Note that the Mills Act formula applies to the ad valorem property tax, not to any special assessments or other charges.

1	2	3	4	5	6
Mills Act	Current	Mills Act Taxes	Change in	City Revenue	Year
Application	Property	from Calculator	Taxes	Loss, Year 1	Acquired
Number	Taxes	(estimate based	(current less	(27.28% of	
	(county rec.)	on \$2.25/sf rent)	Mills estimate)	tax change)	
MA17-001	\$12,681	\$4,013	(\$8,669)	(\$2,365)	2003
MA17-002	\$6,630	\$6,568	(\$294)	(\$80)	pre-2013
MA17-003	\$13,822	\$8,537	(\$5,285)	(\$1,441)	2016
MA17-004	\$5,992	\$3,737	(\$2,255)	(\$615)	2010
MA17-005	\$17,520	\$4,631	(\$12,889)	(\$3,516)	2016
TOTAL	1 0	· · · · ·			

TOTAL <u>estimated</u> City tax revenue loss, year 1 (tax year 2018-19) (\$)

An estimated loss of \$8,017 is well below the City tax revenue loss limit for new Mills Act contracts of \$25,000/year.

The Mills Act formula's results are affected by changes in the California real estate market since the program was created by the legislature in the 1970s. Recent rapid inflation of real estate prices and the Proposition 13 system under which properties are reassessed to market value only at change of ownership mean that new owners are likely to benefit much more than long-term owners. In addition, because the Mills Act assessment formula is based on the income method of appraisal (using a hypothetical market rent), the current spike in rental prices may mean that Mills Act savings will be less than in past years. According to staff at the Assessor's office, "higher rents will have an impact on Mills Act restricted assessments. The restricted [Mills Act] assessment this year will be calculated using market rent as of January 1. An increase in market rents would yield a higher restricted assessment." It is not possible to give exact values because assessment is done property by property, but applicants were advised to put a higher rent per square foot (\$2.25 vs \$1.25) into the calculator on the City website. Lower Mills Act savings for owners would, of course, also mean less revenue loss for the City.

Disclaimer: The online calculator which produced these estimates is an interactive spreadsheet based on the Mills Act formula for tax assessments, which uses a modified version of the income approach to appraisal. It gives a <u>rough estimate</u> of potential tax savings. The City makes no warranties or representations about the accuracy of the calculator – it is an information tool that applicants may use at their sole risk, and does not replace legal counsel or a financial advisor. Actual tax reductions, if any, will be calculated by the County Assessor's Office after the Assessor has received the executed Mills Act contracts at the end of the calendar year.

Next Steps

Following Landmarks Board recommendation at this meeting, the selected Mills Act applications and Board recommendations will be presented to the Planning Commission as an information item, to City Attorney and Budget for review, to City Council for a resolution authorizing the contracts, and to the City Administrator's office for review and signatures. After contract execution by the City and the applicants, contracts must be recorded with the County by the end of the calendar year. Heritage Property applications for the three properties that are not already designated are being reviewed by the Landmarks Board at this meeting. Staff has reviewed the applications and preliminarily determined that the properties are all eligible for Heritage Property designation and Mills Act participation.

MILLS ACT CONTRACT APPLICATIONS

1. MA17-001: 836 Trestle Glen Road (see Attachment 1) Read (Edward, Mary, Percival) house



Heritage Property Eligibility Rating: B (25 points)

OCHS Rating: Preliminary (field) survey rating C2+ (C= secondary importance or superior example; contributor to an Area of Secondary Importance)

Significance: 836 Trestle Glen Road is a two-story Monterey Revival house in the large Trestle Glen-Lakeshore ASI. It was built under permit #A5442, dated June 22, 1925, owner E.G. Read, builder Samuel Davis, and architect Frederick H. Reimers, reported construction cost \$4900. Eduardo or Edward G. Read, a foreman for Southern Pacific Co. at the time the house was built, was born in British East India in 1864 and migrated to the United States in 1889. Read family members resided in this home through at least 1941. Frederick Reimers (1889-1961), one of the best known and most prolific Period Revival architects to have lived and worked in Oakland, was a University of California 1915 graduate. This distinctive home is representative of the Spanish Revival style popular during the 1915-1940 period, while the prominent cantilevered balcony marks it as an example of the emerging Monterey version of the style. Spanish Revival is extremely eclectic, with touches like the textured stucco exterior and round-topped front door combined to create an exotic but harmonious appearance. The asymmetrical, informal composition of this Monterey house is somewhat unusual in a section of Trestle Glen where formal, boxy, Italian designs predominate. The attached garage reflects the influence of the auto industry and how it drove residential architecture, even in transit-rich Trestle Glen. Behind this block is the former Key System right of way, with a trolley pole in 836's back yard. This is the fourth house on the 800 block of Trestle Glen to pursue Heritage Property designation, potentially the nucleus of a small designated district within the large ASI that extends from Lake Merritt to the Piedmont border.

Work Program (see Attachment 1):

- foundation work: seismic retrofit and drainage
- repair and maintain original wood-sash casement windows
- where repair is not possible, install custom replacement windows
- reinforce/repair front balcony
- replace roof



Application Strengths:

- o distinctive Monterey design by major Oakland architect
- o large-scale maintenance of house in near-original condition
- o well-planned work program with estimates; timely submittal
- \circ fourth participant on 800 block of Trestle Glen, nucleus of potential district



2. MA17-002: 3130 Union Street (see Attachment 2) Clawson School Day Nursery

Heritage Property Eligibility Rating: B (27 points); not in a district

OCHS Rating: OCHS intensive survey rating (1987-88) C3 (C = secondary importance or superior example, 3 = not in an identified district)

Significance: 3130 Union Street is a classic California bungalow, with nested low gables, stucco walls, and distinctive A-frame porch columns. It was built in 1919-20 as part of a cluster planned by contractor George Hollenbeck for the former Gill Nursery block between Filbert, Myrtle, 26th, and 28th Streets. Partway into his project, the block was bought by the Board of Education for the new Technical High School (later McClymonds). With funding from the Alameda Child Hygiene Committee of the American Association of University Women, this recently constructed cottage was moved from 2624 Filbert to Union Street to become "a day nursery... for tots whose parents work during the day." Student shop, art, and home economics classes from Technical High furnished and equipped the nursery, and student paper drives raised funds. Miss Winifred Le Clair was the matron. Miss Le Clair's mother was the president of the Clawson Mothers' Club, which originally pushed for a day nursery. The Social Service Club girls from Tech helped with the childcare and learned "how a baby should be entertained, fed and tucked in," and they exhibited a model of the nursery at the 1922 Health and Safety Exposition. The day nursery exemplified important national movements in the years after the First World War: public health, Americanization, child welfare, women's suffrage, and women's increasing employment in industrial jobs outside the home. The project lasted about five years, after which the house reverted to residential use.

Work Program (see Attachment 2):

- \circ foundation , stucco, and termite work
- o replace roof
- o replace previously altered and deteriorated side/rear windows
- o replace inappropriate large front vinyl windows
- paint exterior of house



Application Strengths:

- o ordinary house with remarkable social history
- correcting deferred maintenance and inappropriate alterations
- opportunity as neighborhood catalyst
- 12th Mills Act project in West Oakland, area targeted in original design of Mills Act program



3. MA17-003: 1630-32 Myrtle Street, Foster (Winifred) flats (see Attachment 3)

Redevelopment Agency "before" photo, 1973

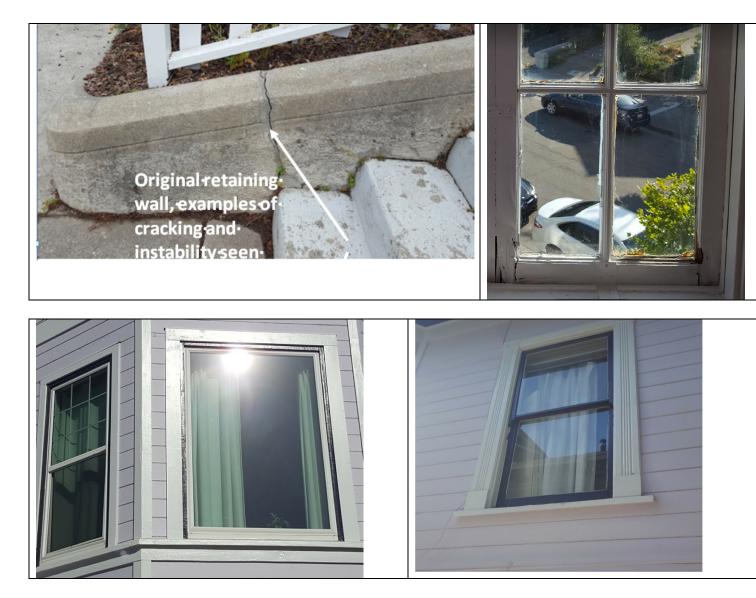
Heritage Property Eligibility: Contributor to designated Oak Center S-20 district

OCHS Rating: Oak Center preliminary survey rating (1986) D1+ (D= minor importance or representative example; 1+, contributes to a primary district)

1630-32 Myrtle Street began as an1883 cottage, presumably a single story Italianate, owned by Kate Halstead, wife of James Halstead, an incubator salesman. As Oakland grew from approximately 60,000 residents in 1890 to about 210,000 in 1920, so did West Oakland. The lot was split, and the house was bought by a female doctor, Winifred Foster, who created the building that is seen today with the assistance of Oakland architect Lawrence Flagg Hyde. The 1926 permit states "remove present roof from cottage and build top story, 2 store rooms in roof." Dr. Foster apparently transformed the cottage to be able to see patients out of her home-based medical practice. While not a traditional Victorian, the flats-style building reflects the expanding needs of the neighborhood that was growing despite the 1906 earthquake and 1918 Spanish flu epidemic. A single, female physician and property owner embodies progressive Oak Center history, and the architect-designed restyling too was forward-looking, not just a mass of utilitarian additions. That the home is mixture of Italianate and Brown Shingle styles is important in its own right. The addition even brought a certain coherence to the block, bringing the house's stature up to meet the larger Victorians around it. Details in the recessed entry way and window trim on the south side rear still provide clues to the original Italianate cottage below.

Work Program (see Attachment 3):

- structural stability, drainage, sitework
- o roof repair
- windows repair or replace to original designs (1973 photo)
- restore entry features including front door and stair railings
- o design restoration, based on further investigation of building and historic photos



Application Strengths:

- o recognizes significance of 20th century evolution and social history in Oak Center
- o 13th Mills Act project in West Oakland, 5th in Oak Center S-20
- o correcting deferred maintenance and inappropriate alterations

Discussion / Recommendations:

The work program (year 9) considers removing shingles on the lower floor to reveal more of the original 1883 house. Since the 1926 remodel was a cohesive design and has significance in its own right (Secretary of the Interior's Standard #4) staff suggests a continuing search for photographic evidence and forensic consultation with a restoration architect and/or contractor on strategy and feasibility. The Oak Center redevelopment rehab appears to have added "Victorian" window trim and watertable moldings not visible in the 1973 photo.

The layered history made this building's contributor status somewhat uncertain in the early Oak Center surveys (1986, 1992) and district designation (2002), so the Landmarks Board is asked to confirm 1630-32 Myrtle as a contributor to the Oak Center S-20 historic district.



4. MA17-004: 783 20th Street (see Attachment 4) Penniman (George)-Kelly (Lena) house, 1888-89

Heritage Property Eligibility: Designated - contributor to Oak Center S-20 district

OCHS Rating: Oak Center intensive survey rating (1993) C2+ (C= secondary importance or superior example; 2+, contributes to a secondary district)

The Oakland Cultural Heritage Survey identified 783 20th Street as a contributor to the locally important Curtis and Williams Tract (22nd to 15th, Market to Brush), one of several smaller Survey-identified districts combined into the Oak Center S-20 district formally designated in 2002 through neighborhood initiative. This Queen Anne-Eastlake house anchors a fragmentary block at the far north edge of the S-20 district. It was built in 1888-89 according to assessor's block books, and has distinctive Eastlake design features including the shingle pattern on the upper story, shed window hoods, cutout porch trim, and floral scrollsawn brackets. No designer or builder has been identified. Early owners were George Penniman (c.1889-91, not further identified) and Lena Kelly and family (1890s-1940s). The Kellys, mother and four daughters who worked as dressmakers and milliners and were active in nearby St. Francis de Sales congregation for many years, were members of a pioneer family in Amador County. Their long-term occupancy probably helped maintain this house in near-original condition. With no serious alterations to correct, the proposed work program addresses deferred maintenance and upkeep of a 130-year-old wooden house.

Work Program (see Attachment 4):

- roof and gutter repair and maintenance
- o repair wood rot and damage throughout exterior siding and trim
- o repair or restore original windows
- address drainage issues
- prepare and paint exterior



Application Strengths:

- o maintenance of vulnerable wooden house components
- o catalyst for neighborhood and block improvement
- o 14th Mills Act project in West Oakland, 6th in Oak Center S-20



5. MA17-005: 863 Cleveland Street (see Attachment 4) Joseph (Paul Emile) house

Heritage Property Eligibility Rating: B (29 points)

OCHS Rating: Preliminary (field) survey rating C3 (C= secondary importance or superior example; 3 = not in an identified district)

Significance: 863 Cleveland Street is a distinctive craftsman house in Peralta Heights off Park Boulevard. Paul Emile Joseph, a native of Switzerland, built this house for his own residence. By occupation he was a carpenter and lumber mill superintendent, and his craftsmanship and artistry are evident throughout the house. It is distinguished by overlapping gable roofs with complex brackets and bargeboards, stucco and patterned shingle exterior, an intriguingly asymmetrical front porch with river rock column bases, extensive stained glass, custom hardware, and exuberant interior built-ins, glass, and woodwork. It was built under permit #42454, dated June 2, 1916, owner and builder Paul E. Joseph, for a 1 ½ -story 7-room dwelling to cost \$3000.

Unique owner-built houses are a very important property type and pattern, but little known because they are scattered around in ones and twos and not associated with big-name architects. The detailed and labor-intensive cabinetry, stained glass, and choice of hardware express an individuality and love of building that may only be economically possible for a hands-on owneroccupant. While privately-owned interiors are not subject to historic designation, the interiors here are so remarkable in "finish, craftsmanship, and detail," and so closely related to the exterior in design and workmanship, that they are noted in the point-system evaluation and deserve continued respect and protection. After living here for a few years, Paul Joseph built and moved to a house on Wellington Street in Glenview that shares some features of 863 Cleveland.

Work Program (see Attachment 5):

- o foundation and concrete work
- \circ $\,$ repair shingles and woodwork and paint exterior
- $\circ \quad \text{repair and maintain all window sash}$
- o repair stained glass and hardware
- o repair roof



Application Strengths:

- o carefully maintains a unique hand-crafted house that is in original condition
- potential neighborhood catalyst
- o geographic diversity first Mills Act project in Park Boulevard neighborhood

RECOMMENDED CONDITIONS, ALL PROPERTIES

The Secretary of the Interior's Standards for Rehabilitation are incorporated as conditions in the Mills Act contract (Attachment 6), and will apply whenever work is submitted for permits to carry out work program items. Especially in regard to windows, a significant item in all the proposed work programs, attention is called to Standards 5 and 6:

- 5. Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property shall be preserved.
- 6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and, where possible, materials. Replacement of missing features shall be substantiated by documentary and physical evidence.

The Model Mills Act Agreement spells out obligations and procedures:

"...Both Owner and City desire to enter into an Agreement to preserve the Property so as to retain its characteristics of cultural, historical and architectural significance and to qualify the Property of an assessment of valuation pursuant to Section 1161 of the Revenue and Taxation code of the State of California.

....

4) Preservation/rehabilitation and Maintenance of Property (California Government Code Section 50281(b)1) During the term of this Agreement, the Property shall be subject to the following conditions, requirements and restrictions:
a. Owner(s) agree to preserve/rehabilitate and maintain cultural, historical and architectural characteristics of the Property during the term of this Agreement as set forth in the attached schedule of improvements, which has been reviewed by the Landmarks Preservation Advisory Board and approved by the City Council.... No demolition or other work may occur which would adversely impact the cultural, historical and architectural characteristics of the Property during the term of this Agreement.
b. All work on the Property shall meet, at a minimum, the Secretary of Interior's

Standards for Rehabilitation of Historic Properties, the Office of Historic Preservation of the Department of Parks and Recreation ..., the Minimum Property Maintenance conditions ... the State Historical Building code as determined as applicable by the City of Oakland and all required review and conditions of the Landmarks Preservation Advisory Board, the Planning Commission, the City Council, and/or the Community and Economic Development Agency of the City of Oakland

GEOGRAPHIC DISTRIBUTION

Attachment 7 is a map that illustrates geographic distribution of all 49 current and proposed Mills Acts properties. Three applications this year are from West Oakland, a target area from the start of Oakland's Mills Act program, and the other two are from the Lower Hills (Trestle Glen and Cleveland). Several promising inquiries were received from North, Central, and East Oakland, but none of those owners followed up with applications.

RECOMMENDATIONS

- 1. Receive any testimony from applicants and interested citizens;
- 2. Discuss and provide recommendations on Mills Act applications for 2017; and
- 3. Based on the above discussion:
 - a. Recommend all or selected applications to City Council for 2017 Mills Act contracts; b. Forward the recommendations to the Planning Commission as an information item.

Prepared by:

Marvin

BETTY MARVIN Historic Preservation Planner

Approved by: **ROBÉRT MÈRKAMP**

Development Planning Manager

Attachments:

- 1. Application, work program, and photos: MA17-001: 836 Trestle Glen Road
- 2. Application, work program, and photos: MA17-002: 3130 Union Street
- 3. Application, work program, and photos: MA17-003: 1630-32 Myrtle Street
- 4. Application, work program, and photos: MA17-004: 783 20th Street
- 5. Application, work program, and photos: MA17-005: 863 Cleveland Street
- 6. Model Mills Act Agreement, including Secretary of the Interior's Standards for Rehabilitation
- 7. Location map, current and pending Mills Act properties, 2008-2017

MILLS ACT APPLICATION*

250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612-2031 Phone: 510-238-3911 Fax: 510-238-4730 www.oaklandnet.com/historicpreservation

1. GENERAL INFORMATION

APPLICANT'S NAME:Jeffrey Leopold	
PROPERTY ADDRESS:836 Trestle Glen Road	
PROPERTY OWNER(S):Jeffrey Leopold and Cyrece Puccio	
PHONE: (Day)510-444-2064(Evening)	
ASSESSOR'S PARCEL NUMBER(S):11-900-39-56	
YEAR OF PURCHASE:2003ASSESSED VAL	
EXISTING USE OF PROPERTY:Primary Residence	
2. HISTORIC PROPERTY INFORMATION	
HISTORIC/COMMON NAME (If any):836 Trestle Glen	
CONSTRUCTION DATE:1925 LEGAL DESCRIPTI	ON (see Exhibit One, final page)
HISTORIC STATUS: Please contact Historic Preservation staff at (510)238-6	
DESIGNATED HISTORIC RESOURCE:	DATE OF DESIGNATION
City of Oakland Landmark	
City of Oakland Heritage Property	
Contributes to a City of Oakland S-7 or S-20	
Historic District	
LOCAL REGISTER OF HISTORIC RESOURCES**	
Listed on the National Register of Historic Places	
Building with an Oakland Cultural Heritage Survey rating of 'A' or 'B'	
Potential Designated Historic Property located	
in an Area of Primary Importance	

** Local Register Properties must concurrently submit an Oakland Landmark, Heritage Property or S-7 Preservation Combining Zone Application Form

^{*}A Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, whose estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council.

3. PRESERVATION WORK PROGRAM AND TIME LINE 836 Trestle Glen Road

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at www.oaklandnet.com/historicpreservation for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: 2018 **Cost:** _____**\$9,000**____**Improvement: Seismic Retrofit Foundation -** foundation bracing and install anchor bolts, foundation plates, plywood sheathing to reinforce cripple walls, holdowns, seismic ties/framing anchors of floor joists and transfer blocking.

2. Year: 2019 **Cost:** _____**\$9,000** _____**Improvement:** Seismic Retrofit Foundation - foundation bracing and install anchor bolts, foundation plates, plywood sheathing to reinforce cripple walls, holdowns, seismic ties/framing anchors of floor joists and transfer blocking.

3. Year: 2020 **Cost:** _____**\$8,500** ____**Improvement: Seismic Retrofit Foundation -** foundation bracing and install anchor bolts, foundation plates, plywood sheathing to reinforce cripple walls, holdowns, seismic ties/framing anchors of floor joists and transfer blocking.

4. Year: 2021 **Cost:** _____**\$9,000_____Improvement:** Concrete Repair and Drainage – repair/replace holes, cracks and uneven concrete on west side of house to protect foundation from excess moisture.

5. Year: 2022 Cost: ____**\$9,000**____**Improvement:** Windows, Doors – repair/repaint wood-sash casement, windows and doors, replace in kind where necessary.

6. Year: 2023 **Cost:** _____\$10,000 _____Improvement: Windows, Doors & Balcony - repair/replace/repaint wood-sash casement, windows and doors. Inspect and reinforce/repair balcony.

7. Year: 2024 Cost: ____\$9,500____Improvement: Install new roof - Replace 3 level roof including flashing of 4 skylights and assess repair/ replace exterior trim in front and rear.

8. Year: 2025 **Cost:** _____**\$9,500**_____**Improvement: Install new roof -** Replace 3 level roof including flashing of 4 skylights and assess repair/ replace exterior trim in front and rear.

9. Year: 2026 **Cost:** _____**\$9,000**_____**Improvement: Install new roof -** Replace 3 level roof including flashing of 4 skylights and assess repair/ replace exterior trim in front and rear.

10. Year: 2027 **Cost:** ____**\$9,000**_____**Improvement: Install new roof** – - Replace 3 level roof including flashing of 4 skylights and assess repair/ replace exterior trim in front and rear.

Note: Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

4. SUBMITTAL REQUIREMENTS

X Mills Act Application Form

• This application form signed and completed. Original signatures or clear & legible copies are required.

X Assessor's Parcel Map

• Available at the City of Oakland Engineering Services or zoning counters, or County Assessor's Office, 1221 Oak Street.

X Photographs

- Photographs must be labeled, and printed or mounted on 8-1/2" x 11" paper.
- Photographs must sufficiently illustrate the exterior, overall condition and historic character of the property, including historic features.
- Photographs must be in color and include the existing structure as seen from across the street and from the front, side and rear property lines. Label each (e.g., front, side, rear, across the street).
- Photographs must be in color and include detailed (i.e. close up) views of each of the listed areas in the proposed work program. Label each (e.g., Work Program Item #1, Work Program Item #2, etc.)

X Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form

- Required for properties that are not already designated as:
 - o City of Oakland Landmark
 - City of Oakland Heritage Property
 - o Contributes to a City of Oakland S-7 or S-20 Historic District
- X Legal Description of the Property
 - Grant Deed
 - Legal Description
 - Assessor's Parcel Map
- X Additional pages to describe the Work Program
 - As necessary
- X Copy of Last Property Tax Bill
 - Filing Fee -\$601.29
 - Fees are due at the time of application submittal.

5. SELECTION CRITERIA

The City has adopted a Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, whose estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council. If applications exceed the limited dollar amounts, applications will be evaluated on the following criteria.

• The date the application is complete.

• The property is either currently a Designated Historic Property *or* the property is currently listed on the Local Register of Historic Resources *and* an Oakland Landmark, Heritage Property /or S-7 Combining Zone Application has been submitted for Heritage Property Designation.

• The property needs exterior work (e.g., stabilization, maintenance, reversal of inappropriate building modifications, etc.. The work program does **not** include interior work or additions) and whether the cost of the proposed exterior work is equal or greater than the potential reduction of property taxes.

Mills Act Application 836 Trestle Glen Road

• The proposed work program for maintenance, repair, rehabilitation and/or restoration has the strong potential to act as a catalyst for neighborhood revitalization by:

- Increasing architectural integrity;
- Preserving neighborhood character; and
- Conserving materials and energy embodied in existing building.
- Geographic Distribution:
 - A minimum total of six Mills Act Contracts will be awarded to properties in the West Oakland Redevelopment Area because Implementation of the Mills Act is a Mitigation Measure of the West Oakland Redevelopment Plan.
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 - The property's location contributes to the goal of Mills Act Contract representation in neighborhoods throughout the City.
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Please read and review (available on line at www.oaklandnet.com/historicpreservation):

• the Mills Act brochure;

• Mills Act (Sections 50280-90 of the California Government Code and Article 1.9, Sections 439 – 439.4 of the California Revenue and Taxation Code)

- the (MODEL) MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY;
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I hereby apply to be considered for a Mills Act agreement, have read and agree with the above documents, agree to execute the (Model) MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY if selected for the program, and the information submitted is true and correct as of the date of application.

<u>4-20-1</u> Date Owner's Signature

APPLICATIONS ARE ACCEPTED AT THE ZONING COUNTER 250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612 Monday, Tuesday, Thursday & Friday: 8am-4pm; Wednesday: 9:30 – 4pm

Work Program

- House has not been retrofitted and does not meet current building standards cripple walls need to be anchored to foundation and require additional reinforcement to adequately distribute load in event of earthquake
- Roof shingles are missing and significant wear and tear is evident
- Dry rot in roof beams are in need maintenance and replacement
- Side house access concrete has settlement from inadequate drainage. Concrete and brick materials are uneven and cracking from settlement.

<u>Item 1 & 2 & 3</u>: <u>Seismic Retrofit of Foundation</u>. Foundation requires Anchor Bolts, Foundation Plates, Plywood Sheathing to reinforce cripple walls, Holdowns, Seismic Ties/Framing Anchors for floor joists and installation of transfer blocking.

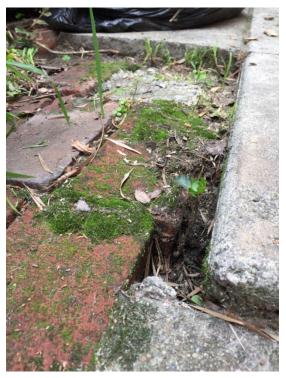




<u>Item 4: Concrete replacement and repair</u> is needed on west side of home. A combination of concrete and brick are presently used for footing. Years of settlement and poor drainage have resulted in holes and cracks resulting in an uneven surface for the only exterior access to the rear of the property. Current state of surface is exposing foundation to additional water during rain. Replacement of concrete path will improve drainage; protect foundation from excessive moisture and further settlement. Improvement will also establish level surface for improved safety.









<u>Items 5: Repair Windows, Door and Paint</u> wood trim. Some windows are fragile due to age and are in need of repair and paint to protect from further deterioration. Any work will match historical integrity of home.







<u>Item 6-10: Install New Roof</u> Replace deteriorated 3 level roof including flashing for 4 skylights. Remove dry rot in trim beams and repair stucco to insulate frame from moisture.





836 Trestle Glen: Front from across street; Rear



836 Trestle Glen: West side; East side



EXHIBIT ONE

Parcel 1:

Lot 29 in Block 1, Map of Lakeshore Glen, filed April 4, 1921, Map Book 6, Page 29, Alameda County Records.

Parcel 2:

Beginning at the intersection of the Northeastern line with the Northwestern line of Lot 29, Block 1, as said lot and block are shown on that certain map entitled "Lakeshore Glen", etc., filed April 4, 1921 in Book 6 of Maps, Page 29, Alameda County Records; and running thence along the direct production of said Northeastern line, North 19° 25' 45" East 65 feet, more or less, to an intersection of said production with the general Northeastern lineof Plot 1, as said Plot 1, is shown on that certain map entitled "Lakeshore Highlands", etc. filed June 18, 1917, in Book 16 of Maps, Page 37, Alameda County Records; thence Southeasterly along said line of Lot 1, along the arc of a curve to the left with a radius of 845.56 feet, an arc distance of 44 feet, more less to an intersection of said line with the direct production Northeasterly of the Southeastern line of the aforesaid Lot 29' thence along said production. South 17° 17' 50" West 70 feet, more or less, to an intersection thereof with the aforesaid line of Lot 29; thence Northeasterly along last said line along the arc of a curve to the right with a radius of 598.81 feet an arc distance of 46.94 feet to the point of beginning.

Being a portion of the aforesaid Plot and 3 of the aforesaid map entitled "Lakeshore Highlands", etc.

Assessor's Parcel No: 011-0900-039-56

MILLS ACT APPLICATION*

250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612-2031 Phone: 510-238-3911 Fax: 510-238-4730 www.oaklandnet.com/historicpreservation

1. GENERAL INFORMATION

APPLICANT'S NAME:]	Elaine Kim		
PROPERTY ADDRESS:3130 Union St, Oakland, CA 94608			
PROPERTY OWNER(S):Elaine & David Kim			
PHONE: (Day)510-207-12	220(Evening)same		
ASSESSOR'S PARCEL NUM	MBER(S):5-462-31		
YEAR OF PURCHASE:	ASSESSED VALUE:\$403,608		
EXISTING USE OF PROPER	RTY:owner residence and two rental units		

2. HISTORIC PROPERTY INFORMATION

HISTORIC/COMMON NAME (If any): _Clawson School day nursery____

CONSTRUCTION DATE: __1920-21, moved 1922____

LEGAL DESCRIPTION (From Deed)

The Northern ½ of Lot 5, Block G, Map of the lands of the Peralta Homestead Assn, filed April 17, 1868, Map Book 3, Page 26, Alameda County Records.

HISTORIC STATUS: Please contact Historic Preservation staff at (510)238-6879 to confirm.

DES	IGNATED HISTORIC RESOURCE:	DATE OF DESIGNATION
	City of Oakland Landmark	
	City of Oakland Heritage Property	
	Contributes to a City of Oakland S-7 or S-20	
	Historic District	
Loc	AL REGISTER OF HISTORIC RESOURCES**	
	Listed on the National Register of Historic Places	
	Building with an Oakland Cultural Heritage Survey	
	rating of 'A' or 'B'	
	Potential Designated Historic Property located	
	in an Area of Primary Importance	

*A Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, who's estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council.

** Local Register Properties must concurrently submit an Oakland Landmark, Heritage Property or S-7 Preservation Combining Zone Application Form

3. <u>PRESERVATION WORK PROGRAM AND TIME LINE</u> <u>3130 Union Street</u>

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <u>www.oaklandnet.com/historicpreservation</u> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: 2017-18 **Cost: _\$3000 - \$6000 (2 years)_Improvement: _stucco repair,** foundation stability to fix leaning and interior cracks; repair cracks in front stairs

2. Year: 2018-19 **Cost:** __**\$3000 - \$6000**_____Improvement: _stucco repair, foundation stability to fix leaning and interior cracks; repair cracks in front stairs

3. Year: 201-209 **Cost: _\$4000_____Improvement: _replace deteriorated** windows on south side of the house; one in living room, one in dining room; restore to more historically accurate windows

4. Year: 2020-21 Cost: __\$5000_____Improvement: ___address water damage and termite-eaten substrate in subfloor area

5. Year: 2021-22 Cost: ____\$12-17k (3 years) ____Improvement: ___replace roof_part 1(requires uninstalling and reinstalling solar panels)_____

6. Year: 2022-23 Cost: _____Improvement: ____ replace roof_part 2(requires uninstalling and reinstalling solar panels)_____

7. Year: 2023-24 Cost: _____Improvement: ____ replace roof_part 3(requires uninstalling and reinstalling solar panels)_____

8. Year: 2024-25 Cost: _\$15k (2 years) ____ Improvement: __replace large front vinyl windows with vintage replica windows

9. Year: 2025-26 Cost: _____ Improvement: ____ replace large front vinyl windows with vintage replica windows

10. Year: 2026-27 Cost: ___\$15k_____ Improvement: __paint exterior of house

<u>Note:</u> Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

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4. <u>SUBMITTAL REQUIREMENTS</u>

- Mills Act Application Form
 - This application form signed and completed. Original signatures or clear & legible copies are required.

Assessor's Parcel Map

 Available at the City of Oakland Engineering Services or zoning counters, or County Assessor's Office, 1221 Oak Street.

Photographs

- Photographs must be labeled, and printed or mounted on 8-1/2" x 11" paper.
- Photographs must sufficiently illustrate the exterior, overall condition and historic character of the property, including historic features.
- Photographs must be in color and include the existing structure as seen from across the street and from the front, side and rear property lines. Label each (e.g., front, side, rear, across the street).
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Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form

- Required for properties that are not already designated as:
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 - City of Oakland Heritage Property
 - Contributes to a City of Oakland S-7 or S-20 Historic District
- X Legal Description of the Property
 - Grant Deed
 - Legal Description
 - Assessor's Parcel Map
- Additional pages to describe the Work Program
 - As necessary
- X Copy of Last Property Tax Bill
 - Filing Fee -\$601.29
 - Fees are due at the time of application submittal.

5. <u>Selection Criteria</u>

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3130 Union St

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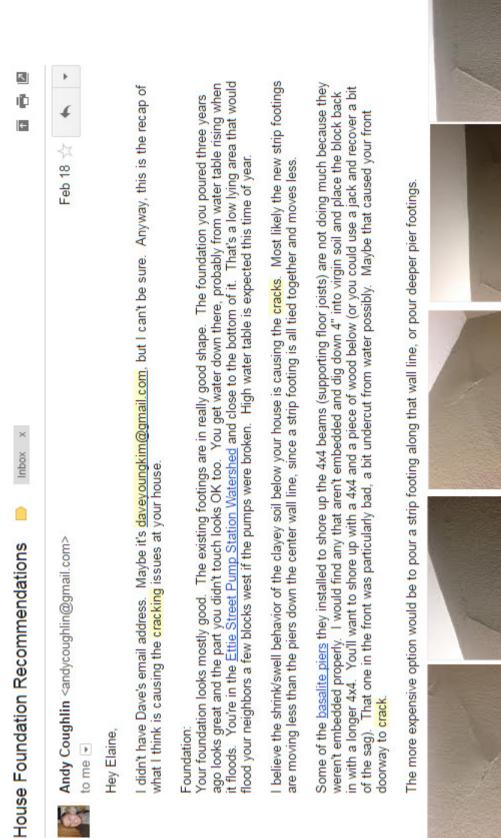
Elaine R. Kim	May 30, 2017	Eleine Lim 5/30/17	
Owner's Si	gnature	Date Date	
APPLICATIONS ARE ACCEPTED AT THE ZONING COUNTER 250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612			

250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612 Monday, Tuesday, Thursday & Friday: 8am-4pm; Wednesday: 9:30 – 4pm ,











MILLS ACT APPLICATION*

250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612-2031 Phone: 510-238-3911 Fax: 510-238-4730 www.oaklandnet.com/historicpreservation

1. GENERAL INFORMATION

APPLICANT'S NAME: Jennifer Bru	<u>ıstein & Kara Palanuk</u>	
PROPERTY ADDRESS: 1630-1632	Myrtle st. Oakland Ca 94607	
PROPERTY OWNER(S): Jennifer Brustein & Kara Palanuk		
PHONE: (Day) 646-552-7838 (Jenn	lifer)(Evening) <u>323-449-6772 (Kara)</u>	
ASSESSOR'S PARCEL NUMBER(S):	_5-384-19-0	
YEAR OF PURCHASE: <u>2016</u>	ASSESSED VALUE:900,000	
EXISTING USE OF PROPERTY: <u>Owner-occupied rental property</u>		

2. <u>HISTORIC PROPERTY INFORMATION</u>

HISTORIC/COMMON NAME (If any): <u>Foster (Winifred) Flats</u> CONSTRUCTION DATE: <u>1883, enlarged and remodeled 1926</u> LEGAL DESCRIPTION (From Deed, Please attach)

Lot 27 and Northern 12 feet 6 inches of Lot 26, in Block 593, Map of Market Street Tract, between 16th and 18th Street, Oakland, filed April 9, 1874, in Map Book 1, Page 73, Alameda County Records.

HISTORI	C STATUS: Please contact Historic Preservation staff at (51)	0)238-6879 to confirm.
D	ESIGNATED HISTORIC RESOURCE:	DATE OF DESIGNATION
	City of Oakland Landmark	
	City of Oakland Heritage Property	
Х	Contributes to a City of Oakland S-7 or S-20	
	Historic District	2002
L	OCAL REGISTER OF HISTORIC RESOURCES**	
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3. PRESERVATION WORK PROGRAM AND TIME LINE

1630-1632 Myrtle Street

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <u>www.oaklandnet.com/historicpreservation</u> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: 2018 Cost: <u>10,000</u> Improvement: <u>Retaining wall restoration, landscaping</u>,

walkway and fencing to prevent soil instability and foundation damage_____

2. Year: 2019 Cost: <u>10,000</u> Improvement: <u>Repair, or replace if necessary</u>,

original 2nd story casement windows and repair wood rot

3. Year: 2020 Cost: <u>9,000</u> Improvement: <u>Replace parapet roof –</u>

overhanging on 2nd floor addition and 3rd floor 1920s original storage unit

4. Year: 2021 Cost: <u>10,000</u> Improvement: <u>Roof stabilization, gutter</u>

maintenance to prevent further water intrusion and structural damage

5. Year: 2022 Cost: <u>10,000</u> Improvement: <u>Replace original storage unit windows</u>,

restore presence of basement windows to period-appropriate and repair wood rot

6. Year: 2023 <u>10,000</u> Improvement: <u>Replace 1st floor windows with</u>

original double-hung windows; repair wood rot, restore original window molding/rosettes

7. Year: 2024 <u>10,000</u> Improvement: <u>Replace inappropriate aluminum</u>

windows on 2nd story to period-appropriate and wood rot repair

8. Year: 2025 Cost: <u>10,000</u> Improvement: <u>Replace inappropriate front 1st floor</u>

windows with period appropriate ones; repair wood rot

9. Year: 2026 Cost: <u>9,000</u> Improvement: <u>Investigate and possibly expose</u>

1883 siding/trim on first level underlying shingles

10. Year: 2027 Cost: <u>10,000</u> Improvement: <u>Restoration of entryway</u>

with lighting, period appropriate doors & frame repair, research original stair railing and replace

<u>Note:</u> Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

4. <u>SUBMITTAL REQUIREMENTS</u>

Mills Act Application Form

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Kak	the of	5/31/2017
Owner's Signature APPLICATIONS	ARE ACCEPTED AT THE	Date ZONING COUNTER

250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612 Monday, Tuesday, Thursday & Friday: 8am-4pm; Wednesday: 9:30 – 4pm Dear Ms. Marvin and the Oakland HIstoric Preservation Committee,

It's been over 4 years since we started this process to create a multi-generational family living community. After near weekly meetings to discuss what each of us wanted, where we wanted to live, a new baby, a divorce, a enormous move, a medical degree. The house that we found at 1630 Myrtle is not the house that it once was, just as the makeup of this community has changed but the idea still remains, this time made up of two ex-sister in-laws, an adorable 3 year old name Neko and the accompanying boyfriends.

Originally the single-story cottage, built in 1893, sat as the only house on 2 adjoining properties and was home to an incubator salesman. But, just like the Oak Center neighborhood itself, the transformation was progressive in its own right. Winifred Foster, a female doctor, created the profile seen today with its towering second story and rooftop addition, with the assistance of active Oakland architect Lawrence Flagg Hyde. She transformed the cottage to be able to see patients out of her home-based medical practice. While not a traditional victorian, the flats-style building reflects the expansion of the neighborhood in the 1920s - post-1906 earthquake and 1918 flu epidemic, supporting the needs of the neighborhood.

As the neighborhood changed so did 1630 Myrtle st. The single familiy house was changed into a fourplex, with a majority of the original detailing destroyed on the bottom two units. At one point it was abandoned and as urban legend goes the neighborhood kids used the roof as a drinking destination. The years went on, the neighborhood continued to have its high and lows and neighboring houses updated and brought back to their original glory.

With our first tour of 1630 Myrtle st. we didn't see the beauty that lay underneath the dirty crusty carpet and peeling paint. Even our second tour of the apartment didn't do much to inspire at the time, it was the surrounding houses that we fell in love with first. The space, the neighborhood and the price was right, we decided to go for it. It as actually after we purchased the apartment that we realized the history and beauty this house was hiding and it was going to be up to us to make it shine again once more. And how kismet that a female doctor and nurse would be the ones to it. The Mills act would afford us the opportunity to refurbish House Myrtle in ways that we would otherwise be unable, to have her stand proudly alongside the beautiful homes that make up West Oakland.

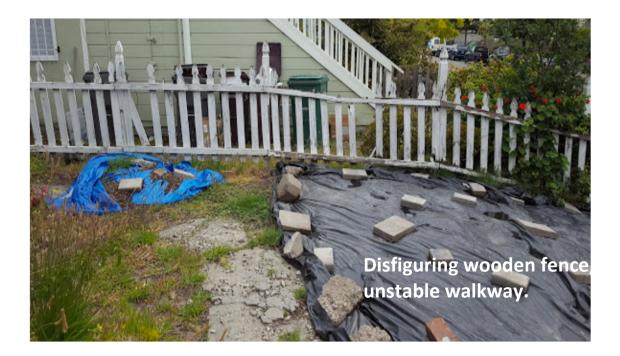
Next page: above, 1973 photo (Oakland Redevelopment Agency, Oak Center); below, 1992 photo, Oakland Cultural Heritage Survey





Work Program #1: Repair original retaining wall, walkway, add landscaping and replace fence to prevent soil erosion







Absent landscaping, there is evidence of erosion and water intrusion into basement.



Original concrete walkway, broken



Work Program #2,5-8: Replace disfiguring, inappropriate windows. Restore front 2nd story casements, replace if necessary. Repair wood rot in 2nd floor and storage unit windows on 3rd floor. Repair original double hung windows, 1st floor. Replace 1st floor aluminum and inappropriate windows, replace boarded-up basement with period-specific windows. Restore original rosette/moldings as appropriate. Repair extensive wood rot





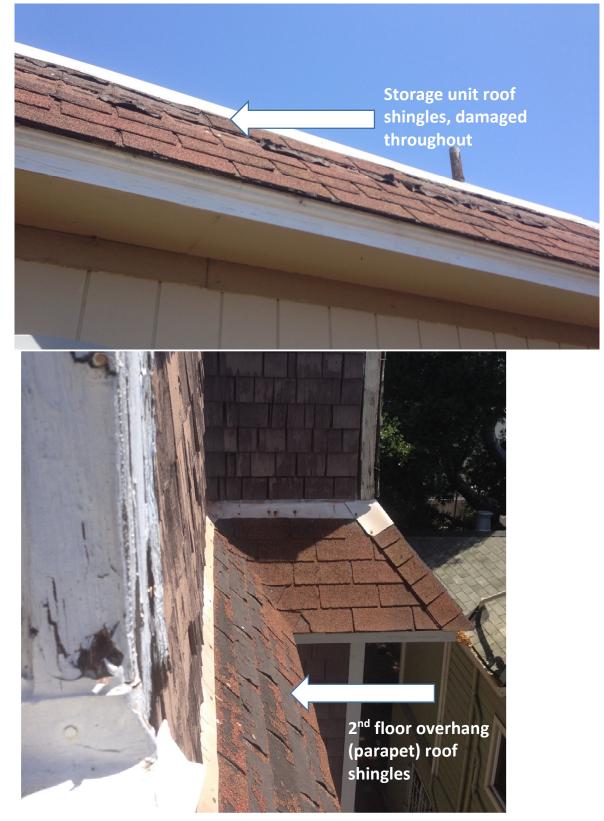


original double hung windows with original detain in fluted moulding and rosettes – R side rear





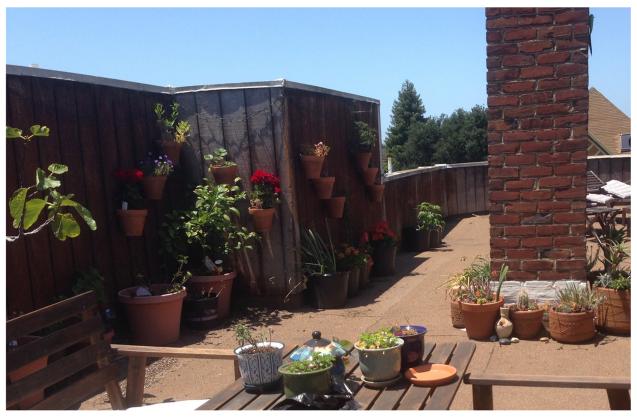
Work Program #3: Replace roof 3rd story (originally storage) and overhanging 2nd floor.



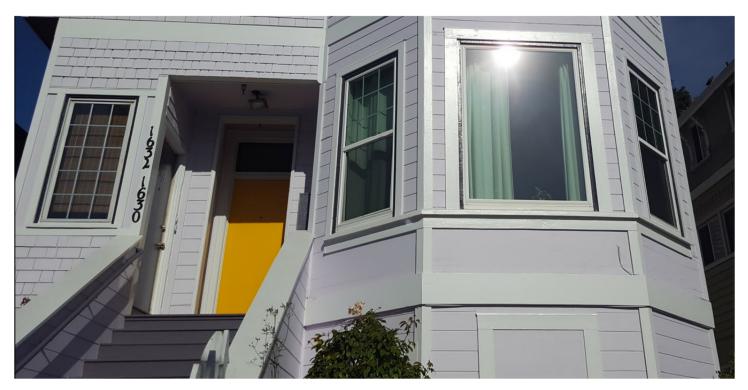
Work Program #4: Roof replacement, stabilization

Inappropriate use of rooftop as deck, water damage to underlying units as a result. Needs roof replacement and reinforcement to prevent further damage





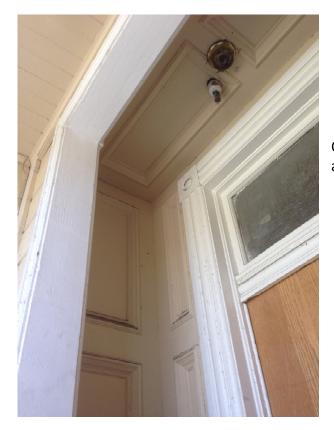
Work Program #9: Investigate and possibly expose 1883 siding on first level under current shingles



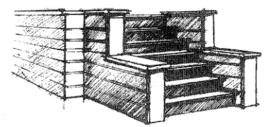


Work Program #10: Restore entryway





Original entry way, non-functional electrical and missing fixture.

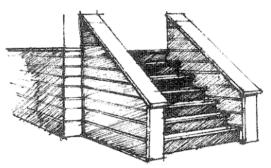


ORIGINAL DESIGN VISUALLY & PHYSICALLY SOLID, USES CORRECT MATERIAL (WOOD), PROPORTIONS ECHO THOSE OF HOUSE.

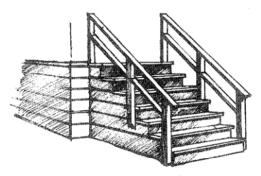
ADDING HANDRAILS

WHEN REBUILDING STARS TO THE ORIGINAL DESIGN, CODE RE-QUIREMENTS MAY FORCE YOU TO ADD HIGHER HANDRALLS. ON SOME STYLES OF WOOD STARES (COLONIAL REVIVAL, CRAPTSMAN, OR WHEN THERE ARE BUILT-UP SIDES WITH OUT BALLISTERS OR HANDRALLS), YOU CAN USE INTERIOR HANDRALL BRACKETS WITH CLOSET FOLES OR 2×2 LUMBER FOR RAILS.

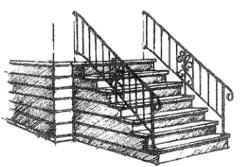
INAPPROPRIATE DESIGNS



ANGLED GOLD RAILING PROBLEMS: DOESN'T PIT SOLARE PEATURES OF STYLE, MAKES STAIRS SEEM NARROW & ENCLOSED.



RANCH STYLE RAILING PROBLEMS: "BACK STAIRS" CHARACTER, INSUBTANTIAL QUALITY, NO RELATION-SHIP TO HOUSE DESIGN.



WROUGHT IRON BAILING PROBLEMS; FLIMSY APPEARANCE. WRONG MATERIAL, INCONGRUOUS CURVED "SPANISH" ORNAMENTS.



Incorrect stair railing, see example from *Rehab Right*, City of Oakland Planning Department

View from across the street





Left side

House Front





Right side

MILLS ACT APPLICATION*

250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612-2031 Phone: 510-238-3911 Fax: 510-238-4730 www.oaklandnet.com/historicpreservation

1. <u>GENERAL INFORMATION</u>

APPLICANT'S NAME: _Nile K. Malloy

PROPERTY ADDRESS: 783 20th Street, Oakland, CA 94612, aka 787 20th Street [County Assessor Address]

PROPERTY OWNER(S): <u>Connie and Nile Malloy</u>

PHONE: (Day) <u>510-926-5737</u> (cell) (Evening)

ASSESSOR'S PARCEL NUMBER(S): <u>3-47-3-1</u>

YEAR OF PURCHASE:2010 ASSESSED VALUE: \$378, 787.00

EXISTING USE OF PROPERTY: living/renter

2. <u>HISTORIC PROPERTY INFORMATION</u>

HISTORIC/COMMON NAME (If any): <u>Penniman (George)-Kelly (Lena) house</u> (in Oak Center S-20 designation - see attached)

CONSTRUCTION DATE: <u>1890</u>LEGAL DESCRIPTION (From Deed, Please attach: see Exhibit A)

HISTORIC STATUS: Please contact Historic Preservation staff at (510)238-6879 to confirm.

DESIGNATED HISTORIC RESOURCE:

City of Oakland Landmark

- City of Oakland Heritage Property
- X Contributes to a City of Oakland S-7 or S-20 Historic District

Dec 4, 2002 (see attached)

DATE OF DESIGNATION

LOCAL REGISTER OF HISTORIC RESOURCES**

Listed on the National Register of Historic Places

Building with an Oakland Cultural Heritage Survey

rating of 'A' or 'B'

Potential Designated Historic Property located in an Area of Primary Importance

*A Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, whose estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council.

** Local Register Properties must concurrently submit an Oakland Landmark, Heritage Property or S-7 Preservation Combining Zone Application Form

3. <u>PRESERVATION WORK PROGRAM AND TIME LINE</u>

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <u>www.oaklandnet.com/historicpreservation</u> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: <u>2018</u>Cost: <u>6,000</u> Improvement: <u>Vent pipe flashings on roof, near chimney</u> repaired, roof shingles updated and sealed.

2. Year: <u>2019</u> Cost: <u>\$6500</u> Improvement: <u>Repair gutters, gutter joints, corners,</u> <u>install fascia boards where needed, and reinstall gutters</u>

3. Year: <u>2020</u> Cost: <u>\$5500</u> Improvement: <u>Repair wood rot and damage on exterior wooden walls</u>. <u>Replace cracked and damaged wooden trim</u>.

4. Year: 2021Cost: \$6000 Improvement: Repair front wooden porch and steps damage. Repaint front porch

5. Year: <u>2022</u>Cost: <u>\$5000</u> Improvement: <u>Back porch is also made of wood construction</u>. <u>Scattered moisture</u> <u>damage is noted in most components too</u>. <u>Minor repairs to steps have happened but concrete and wooded</u> <u>combination steps need to be overhauled</u>.

6. Year: <u>2023</u> Cost: <u>\$5000</u> Improvement: <u>Phase 1 for Windows [downstairs]</u>: <u>Repair and restore original features of windows</u>

7. Year: <u>2024</u>Cost: <u>\$5000</u> Improvement: <u>Phase 2 for Windows [upstairs]: Repair and restore original features</u> <u>of windows</u>

8. Year: <u>2025</u>Cost: <u>\$10,000</u> Improvement: <u>Maintenance and upkeep of garage roof, walls, and drainage, to</u> <u>address concrete water flow between between garage and house that is causing water damage to the foundation</u> <u>of the garage and house.</u>

9. Year: <u>2026</u>Cost: <u>\$6000</u> Improvement: <u>Painting preparation of the full property including inspect and repair</u> <u>exterior shingles and boards from water damage. Fix and repair broken brittle and fragile shingles, requiring hand scrape each with a scraper or putty knife, EPA approved process and standards.</u>

10. Year: <u>2027</u> Cost: <u>\$5500</u> Improvement: <u>Powerwash siding the first step in preparing an exterior for new paint is to make sure the surface is clean. Full paint job + additional multi-color traditional Victorian paint colors</u>

<u>Note:</u> Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

4. <u>SUBMITTAL REQUIREMENTS</u>

- Mills Act Application Form
 - This application form signed and completed. Original signatures or clear & legible copies are required.
- Assessor's Parcel Map
 - Available at the City of Oakland Engineering Services or zoning counters, County Assessor's Office, 1221 Oak Street, or County website.
- Photographs
 - Photographs must be labeled, and printed or mounted on 8-1/2" x 11" paper.
 - Photographs must sufficiently illustrate the exterior, overall condition and historic character of the property, including historic features.
 - Photographs must be in color and include the existing structure as seen from across the street and from the front, side and rear property lines.
 - Label each (e.g., front, side, rear, across the street).
 - Photographs must be in color and include detailed (i.e. close up) views
 - of each of the listed areas in the proposed work program. Label each (e.g., Work Pro
 - gram Item #1, Work Program Item #2, etc.)
- Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form
 - Required for properties that are not already designated as:
 - City of Oakland Landmark
 - City of Oakland Heritage Property
 - Contributes to a City of Oakland S-7 or S-20 Historic District
- Legal Description of the Property
 - Grant Deed
 - Legal Description
 - Assessor's Parcel Map
- Additional pages to describe the Work Program
 - As necessary
 - Copy of Last Property Tax Bill
- □ Filing Fee -\$601.29

• Fees are due at the time of application submittal.

5. <u>SELECTION CRITERIA</u>

The City has adopted a Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act

Program property applicant, whose estimated Property Tax loss exceeds the above limits, may request special consideration by the

City Council. If applications exceed the limited dollar amounts, applications will be evaluated on the following criteria.

- The date the application is complete.
- The property is either currently a Designated Historic Property *or* the property is currently listed on the Local Register of Historic Resources *and* an Oakland Landmark, Heritage Property and/or S-7 Combining Zone Application has been submitted for Heritage Property Designation.
- The property needs exterior work (e.g., stabilization, maintenance, reversal of inappropriate building modifications, etc.. The work program does **not** include interior work or additions)
- The cost of the proposed exterior work is equal or greater than the potential reduction of property taxes.
- The proposed work program for maintenance, repair, rehabilitation and/or restoration has the strong potential to act as a catalyst for neighborhood revitalization by:
 - Increasing architectural integrity;

Mills Act Application

- Preserving neighborhood character; and
- Conserving materials and energy embodied in existing building.
- Geographic Distribution:
 - A minimum total of six Mills Act Contracts will be awarded to properties in the West Oakland Redevelopment Area because Implementation of the Mills Act is a Mitigation Measure of the West Oakland Redevelopment Plan.
 - A minimum of six Mills Act Contracts will be awarded to properties in the Central City East Area because Implementation of the Mills Act is a Mitigation Measure of the Central City East Redevelopment Plan.
 - The property's location contributes to the goal of Mills Act Contract representation in neighborhoods throughout the City.
- The property's building type contributes to the goal of a variety of Mills Act Contract
- building types (e.g., residential, commercial and industrial buildings).

Please read and review (available on line at <u>www.oaklandnet.com/historicpreservation</u>):

- the Mills Act brochure;
- Mills Act (Sections 50280-90 of the California Government Code and Article 1.9, Sections 439 439.4 of the California Revenue and Taxation Code)
- the (MODEL) MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY;
- Secretary of the Interior's Standards for Rehabilitation;
- Minimum Property Maintenance Standards; and
- the Mills Act Property Tax Calculator (to calculate a rough estimate of the potential change in taxes).

Also available on line:

- Mills Act Application Form;
- Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form;
- How to complete Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form.
- NOTICE: Each property owner should also consult legal counsel and/or a financial advisor concerning the advisability of entering into a Mills Act agreement, prior to completing and submitting this application. The City makes no warranties or representations about the accuracy or validity of the Mills Act Property Tax Calculator it is merely an information tool that applicants may use (at their sole risk), which does not substitute/replace legal counsel or a financial advisor.

I hereby apply to be considered for a Mills Act agreement, have read and agree with the above documents, agree to execute the (Model) MILLS ACT AGREEMENT FOR PRESERVATIONOF HISTORIC PROPERTY if selected for the program, and the information submitted is true and correct as of the date of application.

Owner's Signature

5/24/17

Date

APPLICATIONS ARE ACCEPTED AT THE ZONING COUNTER 250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612 Monday, Tuesday, Thursday & Friday: 8am-4pm; Wednesday: 9:30 – 4pm Nile K. Malloy 783 20th Street Oakland, CA 94612 <u>nilemalloy@gmail.com</u> 510-926-5737

COVERLETTER

This is a historic wood framed 2-story West Oakland Victorian home built in 1888 - 1890 with original hardwood floors and some internal modern updates. The home has 4 bedrooms and 2 baths with 1751 square feet of living space. My wife and I purchased this lovely home on September 10, 2010, six days before our son's one-year-old birthday. As first time African American and Latino heritage homeowners, my wife and I enjoyed inviting our family and friends over to celebrate our son's birthday in our new home. It was like a dream come true! Since the purchase of our home, our family have grown. In addition to my son, my wife and I had a baby girl. With our two kids, plus my oldest son, we have had amazing memories in this home.

Despite some minor crime, prostitution and beautification challenges in the area, we have enjoyed the comfort of our home by living in close proximity to our work in downtown Oakland and San Francisco. We also enjoy having the ability to walk, go on family bike rides or bus around Uptown & Downtown Oakland, the Fox Theater, Lake Merritt, Jack London Square, and more.

When we purchased the home, we learned from our bank that the county assessor's office had the property as two lots, 783 and 787 20th street. Within the first year of owning the home, we had the property properly enjoined. Therefore, throughout the document you may see important information that have 783 and 787 20th street address. We believe that there was once another single-family home as 787 20th Street, but the current property 783. I know this may seem confusing but it was important for us as we were paying two property taxes and since we worked with the country assessor's office we finally have one property tax bill.

In our first home inspection, it revealed thousands of dollars of problems that we should have immediately repaired which included roofing, foundation, windows, gutters, damaged wood and updating the front and back porch. Over time, minor repairs have been done but additional repairs of several components on the house is overdue and this is the core reason why we are applying for the Mills Act program. Luckily, this property is a gem in the Oak Center Historic District and is a historic designation district that was approved by the Landmarks Preservation Advisory Board, the S-20 zone. Our goal is to renovate and maintain the architectural features and aesthetic values of the property. We hope the improvements of our home can be a beacon of light

Mills Act Application

783 20th Street

in a changing community.

West Oakland is the city's oldest established neighborhood, a settlement that arose near the waterfront and the railroad terminus as Bay Area urban life began to take shape after the Gold Rush. Over time, it grew into a collection of neighborhoods, with a thriving jazz and business district and rows of sprawling, ornate Victorian and Edwardian homes alongside heavy industry and manufacturing centers that kept the locals employed.

Based on the Oakland Cultural Heritage Survey, this property is a representative example of a Queen Anne house. Early owners were George Penniman (1889-91) and Lena Kelly (1890s-1940s). The home is a contributor to the architectural distinction and historical significance of the locally important Curtis and Williams Tract (22nd to 15th, Market to Brush) district identified by the Survey in 1985-86 and to the Oak Center S-20 district formally designated in 2002 through neighborhood initiative (see attachment).

The current property has both 783 and 787 addresses. In 2011, we joined the two properties under one property and it was approved by the County Assessor's Office. This area has a rich history of 19th and 20th century architecture and strong neighborhood roots of residents working to preserve the area against the redevelopment era's interest to demolish these beautiful and historic properties.

Before this property was built, the West Oakland population population had jumped in 1870 to 10,500 and, by the 1920's, further climbed to 34,555. Blacks, Greeks, Latinos, Chinese, and Italians all found work and homes in West Oakland. Job opportunities ranged from delivery boys and laundry workers to engineers and sheet metal workers. Many African Americans found employment with the Pullman Palace Car Company. Despite being overqualified for the service sector positions, many Blacks worked as sleeping car porters, cooks, and waiters. Only Black men were to serve as porters, as the Pullman Company believed it would sustain a natural divide between traveler and porter. Both WWI and WWII stimulated West Oakland maritime economy and increased the population upwards to 300,000 by 1940. Also, the Central Pacific Railroad was the greatest driving factor in the development of the Oakland wharf and eventual port.¹ In the deal, Oakland became the main Central Pacific train station in the Bay Area. This had a huge impact on Oakland's economy, it becoming the central hub between the Transcontinental Railroad and the entire Bay Area.

¹ The Planning History of Oakland: http://oaklandplanninghistory.weebly.com/oaklands-developing-waterfront.html

ATTACHMENTS

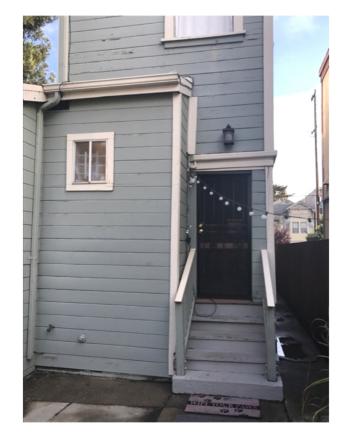
FRONT OF PROPERTY



WEST SIDE OF PROPERTY



BACK OF PROPERTY





DETAILED WORKPLAN

Recommendations provided by Fryer Consulting. Cost estimating should be further obtained by qualified, licensed professionals for each aspects of this comprehensive workplan. Multiple bids to service aspects of the project will need to further explored.

1. Year: 2018 Cost: \$6,000

Improvement(s):

- Most of the vent pipe flashings are in poor condition, and they need to be repaired and sealed.
- > Roof fasteners are exposed in several places, and they need to be repaired.
- > The chimney flashing appears to be in a poor condition, and it needs to be replaced.
- > The wall flashings appear to be in a poor condition, and they need to be repaired/replaced.
- > Some shingles are cracked at the ridges, and they need to be replaced.
- > The flashing details at the roof eaves were improperly installed, and they need to be re-installed.
- There is no metal edging installed at the roof and gutter joints. I recommend installing new metal nosing at the said areas.
- > Debris is accumulated in several places on the roof, and it needs to be cleaned.



2. Year: 2019Cost: \$6,500

Improvement(s):

The house has aluminum gutters that appear to be in a fair shape, but the following works are recommended at this time.

783 20th Street

Mills Act Application

- Most of the fascia boards were improperly installed at the gutters. Removing all gutters, install fascia boards where needed, and then reinstall the gutters.
- Some gutter joints and corners are in poor condition, and they need to be repaired.
- Some gutter-hangers are loose, and they need to be repaired.
- Debris is accumulated in several places in gutters, and they need to be cleaned.





> There is no gutter-screen installed on gutters. I recommend installing gutter-screens on all gutters to minimize debris clogging the gutters.

Some downspouts are loose and have missing part, and they need to be repaired/replaced

 \triangleright

3. Year: 2020 **Cost:** <u>\$5500</u> **Improvement(s)**

➤ The exterior wood siding and trim have gaps or separations that has allowed water to enter; this is particularly true at the rear of the home, causing cracking of wood panels which needs repairs

> Upper right side towards the rear, an improper roof to

wall condition is present which is vulnerable to leaks and also causing damage to the porch. The wooden gutter over the rear porch is improperly installed and the plastic drain present is substandard. Worn corner trim is present at the upper right corner and we recommend replacement. Longevity and/or





quality of the paintwork is peeling and other defects are occurring.

Mills Act Application

783 20th Street

Some of the gutters are installed flush to the exterior walls. This has led to moisture damage inside the walls if proper flashings and/or wood fascia boards should be properly installed.

4. Year: 2021 Cost: \$6000

Improvement(s)

- Front porch is made of wood construction. Scattered moisture damage is noted in most components; despite adding a few new steps.
- Caulking in the joints between the beams and porch is deteriorating. Severe worn out areas and ongoing water damage.
- Front porch architectural restoration and craft will potentially increase costs of project but will maintain and make more vibrant the original architectural design.
- > Utilize a high quality paint suitable for porch surfaces.









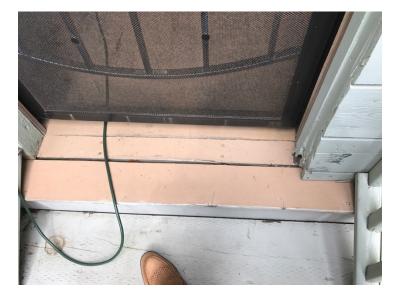
5. Year: <u>2022Cost:</u><u>\$5000</u> Improvement(s):

- Back porch is also made of wood construction. Scattered moisture damage is noted in most components too. Minor repairs to steps have happened but concrete and wooded combination steps need to be overhauled.
- Some steps are warped due to water damage.
 Additional repairs connected to the roof of the porch
- Porch need to be repaired, fungus or similar and water staining was noted below the rear porch, plus pest control firm contacted
- Potentially use recycled or longer lasting eco-friendly materials that aligns with the originally architecture.
- > Utilize a high quality paint suitable for porch surfaces.



Mills Act Application

783 20th Street

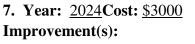




6. Year: <u>2023</u> Cost: <u>\$5000</u> Improvement(s):

Phase 1 for Windows [downstairs]: Add double pane restorative, preferably wood, energy efficient and/or costsaving windows (downstairs). Replace broken glass, scrape, surface preparation, repaint, re-caulk, repair all windows on front elevations. Replace jalousie window at kitchen with new double-hinge. Restore 3-Bay Windows, dining room and bedroom.





Phase 2 for Windows [upstairs]: Add



double pane restorative, preferably wood, energy efficient and/or cost-saving windows (upstairs) Replace broken glass, scrape, surface preparation, repaint, re-caulk, repair all windows on front elevations. Replace jalousie window at kitchen with new double-hinge. (see above)

8. Year: 2024Cost: \$10,000

Improvement(s):

Maintenance and upkeep of garage roof, walls, and drainage. Review concrete water flow between between garage and house that is causing water damage to the foundation of the garage and house. Potential exploration of potential foundation cap to home increasing potential costs.





9. Year: 2025Cost: \$6000

Improvement(s):

- Painting preparation of the full property including inspect and repair exterior shingles and boards from water damage
- Fix and repair broken brittle and fragile shingles, requiring hand scrape each with a scraper or putty knife, EPA approved process and standards.
- > Update and redo flashing and caulking over eaves and closing gaps
- Remove and repair rotten or other areas siding

10.Year: <u>2026</u>Cost: <u>\$5500</u>

Improvement:

- Full paint job + additional multi-color traditional Victorian paint colors
- Powerwash siding the first step in preparing an exterior for new paint is to make sure the surface is clean.

783 20th Street



EXHIBIT A

The land referred to is situated in the County of Alameda, City of Oakland, State of California, and is described as follows:

Parcel One:

The Westerly 1/2 of Lot 5, in Block Q, of "Map of the Barnes Tract", filed January 21, 1869 in Book 3 of Maps, at Page 32, Records of Alameda County, described as follows:

Beginning at a point on the Southern line of 20th Street distant thereon 100 feet Easterly from the Eastern line of West Street, thence Easterly along said line of 20th Street, 25 feet; thence at right angles Southerly 100 feet; thence at right angels Westerly 25 feet; thence at right angles Northerly 100 feet to the said Southern line of 20th Street and the point of beginning.

APN: 003-0047-003

Parcel Two:

A portion of Lot 4 in Block "Q" as said Lot and Block are shown on "The Map of the Barnes Tract, Oakland", filed January 21, 1869 in Book 3 of Maps, Page 32, in the Office of the County Recorder of Alameda County, described as follows:

Beginning at a point on the Southern line of 20th Street, distant thereon 68 from the intersection thereof with the Eastern line of West Street, as said Streets are shown on the "Map of the Barnes Tract, Oakland; running thence Easterly along said line of 20th Street, 32' thence at right angles Southerly, 50'; thence at right angels Westerly 32', thence at right angles Northerly, 50' on the point of beginning.

APN: 003-0047-002

Oakland City Planning Commission Case Number: RZ 02-413

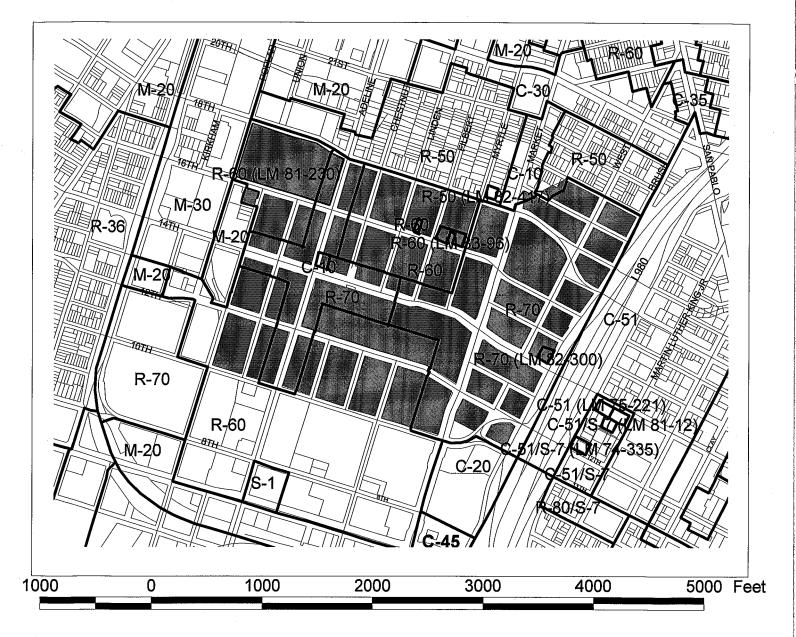
STAFF REPORT

DECEMBER 4, 2002

Location:	Oak Center Redevelopment Area (see map on reverse)	
Location:	10th to 18th/20th Streets, Mandela Parkway to Brush Street.	
Assessor's Parcel Number:	Multiple: see map and list attached to nomination form.	
	Rezone proposed Oak Center Historic District to the S-20 Historic	
D	Preservation District Combining Zone; adopt proposed S-20 zoning	
Proposal:	regulations and make associated minor changes to existing	
	landmark, S-7, and design review regulations and procedures.	
Applicant:	City of Oakland - Landmarks Preservation Advisory Board	
Owners:	Various – approximately 600 properties	
Planning Permits Required:	Proposed rezoning (historic district designation) and associated	
Training Termits Required.	zoning text changes forwarded from the Landmarks Preservation	
	Advisory Board (LPAB).	
General Plan:	Mixed Housing Type Residential, Urban Residential, Urban Open	
General I fall.	Space, Institutional, Business Mix	
Zoning:	R-60 Medium-High Density Residential, R-70 High Density	
Zonnig.	Residential, C-10 Local Retail Commercial, and OS Open Space	
	in proposed historic district;	
	M-20 Light Industrial, M-30 General Industrial, S-4 Design	
	Review Combining Zone in remainder of Oak Center	
	Redevelopment Area	
Environmental Determination:	Exempt, Section 15061(b)(3), State CEQA Guidelines, "general	
Environmental Determination.	rule," no possibility of significant effect on the environment.	
Historic Status:	Identified by Cultural Heritage Survey as several Areas of Primary	
Instorie Status.	and Secondary Importance; 64% of buildings individually PDHPs;	
	nine existing designated landmarks within proposed district.	
Service Delivery District:	I, Downtown/West Oakland	
City Council District:	1, Downtown/ west Oakiand	
Date Filed:	Nomination submitted April 3, 2000; forwarded by Landmarks	
Date Flicu:	Board September 16, 2002.	
Support/Opposition:	Nomination submitted by Oak Center Neighborhood Association	
Support Opposition:	(OCNA); several informational presentations at OCNA meetings	
	and April 1 community meeting; testimony and correspondence in	
	support received by Landmarks Board at and before September 16,	
	2002, public hearing.	
Decommondations		
Recommendation:	Recommend that City Council adopt ordinances adopting the	
	proposed S-20 zoning regulations and making associated minor changes to existing landmark, S-7, and design review regulations	
	and procedures; and rezoning the proposed Oak Center Historic	
Fan Frinkler I. f	District to the S-20 Historic Preservation District Combining Zone.	
For Further Information:	Contact case planner Betty Marvin at 510-238-6879	
	or <u>bmarvin@oaklandnet.com</u>	

#2

CITY OF OAKLAND PLANNING COMMISSION



Case File:	RZ02-413
Applicant:	City of Oakland -
	Landmarks Preservation
	Advisory Board (LPAB)
Address:	Oak Center Redevelopment Area,
	generally 10th to 18th/20th Streets,
	Mandela Parkway to Brush Street.
Zones:	M-30; M-20; R-60 (LM81-230); R-50;
	R-60; R-70; R-60 (LM83-96);
	R-70 (LM82-300); C-10

SUMMARY

At this meeting the Planning Commission is to hold a formal public hearing and consider for recommendation to City Council the Oak Center Historic District nomination and associated zoning and procedural changes. The proposed district is a predominantly Victorian residential neighborhood of some 600 buildings. It was nominated by the Oak Center Neighborhood Association, found eligible by the Landmarks Preservation Advisory Board, and forwarded to the Planning Commission with a recommendation for designation. Along with historic designation of the proposed district, the Commission must also consider a proposed new zoning classification, the S-20 Historic Preservation District Combining Zone, and related minor changes to Special Residential Design Review, Landmark, and S-7 text. The S-20 zone is a modification of the existing S-7 Preservation Combining Zone, designed to streamline the review process in very large historic districts like Oak Center. If the Commission recommends S-20 designation for the proposed Oak Center Historic District, the nomination and associated zoning text changes will be forwarded to the City Council for further hearing and consideration. District designation would take the form of an ordinance rezoning the area and adopting the necessary zoning text changes.

BACKGROUND

Nomination and S-20 Zoning Proposal

A Notice of Intent to nominate Oak Center as a City of Oakland preservation district was submitted by the Oak Center Neighborhood Association on November 1, 1999, and the formal nomination was submitted on April 3, 2000 (Attachment A). The area nominated was the entire Oak Center Redevelopment Area, containing over 700 parcels and over 600 buildings on approximately 50 city blocks. This was roughly 25 times the number of properties in the largest existing S-7 district. Staff and Board grappled with the implications of both the designation process and the subsequent design review process for a district of this size under the existing S-7 regulations, and determined that a revised zoning classification (described in-house as "S-7 Lite") was appropriate, as well as a modified designation process. In addition, staff and applicants agreed that the historic district zoning would be applied only to the residential portion of the Oak Center Redevelopment Area, with other appropriate recognition of the industrial area along Mandela Parkway as an integral part of Oak Center.

A new zoning classification, the S-20 Historic Preservation District Combining Zone, has been drafted. The proposed text in full is attached (Attachment B), and the proposal is described in more detail below. It is based on the S-7 preservation combining zone regulations but streamlines the review process to accommodate large districts, typically those with "large numbers of residential properties that may not be individually eligible for landmark designation but which as a whole constitute a historic district." The process retains existing design review exemptions and generally makes use of staff-level 15-day Special Residential Design Review for alterations to one- and two-unit homes, with the option for the Planning Director to refer an application to the Landmarks Board for review and public notice if it affects a building's visible historic character. Construction of new homes, demolition, and work on non-residential buildings would get more extensive review than at present. Design review guidelines for contributing and

potentially contributing buildings would be based on the principles in *Rehab Right* and the Historic Preservation Element, and design review fees would be waived.

Landmarks Board Actions and Community Participation

On October 16, 2000, the Board adopted a one-time modification of its procedures to expedite the nomination by consolidating the public hearings and mailings and by making use of neighborhood association meetings as venues for informing and hearing from owners and residents. The City Attorney found this acceptable: what is required is a "reasonable" procedure (LPAB minutes, November 13, 2000, p. 6). There had been several earlier presentations to the neighborhood association since the neighborhood first began considering designation.

In the spring of 2002 the City and the Oak Center Neighborhood Association jointly mailed to all Oak Center owners of record, and distributed door-to-door with assistance from Oakland Heritage Alliance, a packet announcing a Town Hall meeting at the Oak Center Cultural Center on April 1. The packet contained a brochure and cover letter from the neighborhood association and a fact sheet from the Planning Department (Attachment E). A Landmarks Board subcommittee, Planning staff, and a resident of the 10th Avenue Historic District attended the meeting to hear comments and answer questions. There seemed to be general support for the district; concerns were mainly about the design review process and the design standards that would be required in the rehabilitation of buildings. This neighborhood meeting and its announcement took the place of the usual preliminary Landmarks Board notification and hearing(s) on the Notice of Intent.

On September 16, 2002, the Landmarks Board held its formal public hearing on the historic district nomination. Public testimony was invited on the eligibility of the district for historic status, on the proposed S-20 zoning provisions, and on positions for or against the nomination. Notices of this meeting, consisting of the agenda with an explanatory cover letter (Attachment F), were mailed to all owners of record in the proposed Oak Center Historic District. Several speakers supported the nomination. The Board reviewed the application, the eligibility rating, the proposed S-20 zoning, and the draft resolution recommending designation. The Board revised staff's draft eligibility rating sheet to raise the ratings for "Person/Organization" and "Event" and unanimously adopted the draft resolution as Resolution 2002-1, recommending the district designation and associated legislation to the Planning Commission.

This nomination was submitted by the Oak Center Neighborhood Association and it affects only the area represented by the Association. According to Ellen Wyrick-Parkinson, president of the OCNA, who has spearheaded this nomination, a neighborhood petition requesting historic designation was presented to the City some years ago. Correspondence and testimony in support of the present district nomination have been received from the Alameda County Parks Recreation and Historical Commission, West Oakland Commerce Association, Oakland Heritage Alliance, and Oak Center Neighborhood Association as well as from individual members of the Association. Copies of letters received to date are attached. Oakland has no explicit owner consent requirement for a historic district designation (in contrast to the National Register, which requires 51% non-objection). However, the custom is to respect owners' wishes and to work with them to resolve concerns as far as possible.

KEY ISSUES AND IMPACTS

Historic and Architectural Significance

Oak Center is a large and well-preserved Victorian residential neighborhood representing Oakland's prosperous garden suburbs of the later 19th century. It contains many distinguished examples of late 19th and early 20th century architecture, including nine houses already individually designated as City Landmarks, and has been home to many prominent and representative Oaklanders. In the mid 20th century it acquired additional significance when neighborhood activists redirected redevelopment from demolition to rehabilitation – one of the first redevelopment areas in the nation to do so – and produced a strong Area Plan.

The Planning Department's Preliminary Historical and Architectural Inventory project conducted a field survey of Oak Center in 1986, and the intensive Cultural Heritage Survey of the area was conducted in 1991-92. The following narrative is condensed from the context and district statements produced at that time. Based on Survey information and the district nomination, staff prepared a landmark eligibility rating sheet for the district (LPAB Form 3.1-2), summarizing Oak Center's significance. Though designed more for buildings than for districts, the rating sheet confirms that the district is clearly eligible for designation. (Attachment C)

What is now called the Oak Center neighborhood, bordering on the Original Town of Oakland (Kellersberger's Map) and extending west to Adeline Street and the 1860s DeFremery estate, was part of the sphere of the expanding downtown, in contrast to Oakland Point whose life centered on the railroads. This prestigious neighborhood, including the Market Street and Central Homestead tracts, developed at a leisurely rate through the 1870s to 1900s, with medium-large house on 50' to 100' lots large enough to maintain a garden suburb character. Historically it was continuous with the neighborhood that is now Preservation Park. The earliest purchasers typically claimed corner lots or half or quarter blocks; later infill produced a neighborhood that is an elegant patchwork of 19th and early 20th century styles. These were the types of houses displayed in promotional pieces like the *Tribune*'s 1898 special edition, *Alameda County Illustrated*, where a photo spread of "Representative Oakland Residences" shows a variety of two-story Italianate, Stick, and Queen Anne houses, nicely fenced and landscaped, on slightly elevated lots with retaining walls, belonging to doctors and lawyers and businessmen, most of them in this neighborhood.

Oak Center's buildings constitute an outstanding collection of Victorian and early 20th century residential architecture. The nine existing landmarks are not isolated exceptions, they are fairly typical of the district. Though in their day these were not the grandest mansions of Oakland – those clustered around and above Lake Merritt and no longer exist – Oak Center's houses overall are comfortably upper middle class, with the high levels of detail, craftsmanship, and originality that construction costs of \$2000 to \$7000 bought in the late 19th and early 20th century. They are generally large – two-thirds of the pre-1925 houses in the district are two stories – and complex in massing, with bays, dormers, porches, cross gables, and L-plans providing a varied and interesting streetscape. Surfaces are enriched with the milled ornament characteristic of the Italianate, Stick, and Queen Anne styles, decorative shingling, and the clapboard and classical detailing of the Colonial Revival. Houses are typically set well apart from each other on large lots and are architecturally detailed on the sides as well as the front.

House styles reflect the period over which Oak Center developed. Over half the pre-1925 houses can be classified as Victorian, with 50-plus each Italianate (typically 1870s) and Stick (1880s – much rarer elsewhere in Oakland), 91 Queen Anne (1890s), and 8 Shingle (turn of the century). About 150 are Colonial Revival (1900s-1910s), showing that Oak Center shared in the citywide building boom that followed consolidation of the Key System in 1903 and the San Francisco earthquake and fire of 1906. Well known early Oakland and Bay Area architects are represented in the district: Charles Mau, A.W. Pattiani, Howard Burns, Elmer Childs, Marcuse & Remmel, A.W. Smith, F.D. Voorhees, the Newsoms.

Like the rest of West Oakland, this area began to fall from favor after the electric railways and the Earthquake boom opened up the lower hills and "East of the Lake" districts, but its fall was very gradual. Even after the construction of the Shredded Wheat plant at 14th and Union Streets in 1915-16, houses on the several blocks south of the DeFremery estate (by then DeFremery Park) commanded some of the highest rents in the city, \$50 a month and up, according to a map in the 1921 *Tribune Year Book*. Scattered Craftsman and Prairie homes, bungalows, and small apartment buildings constructed into the 1920s maintained the high quality and gracious scale of the neighborhood. When the city was zoned for the first time in the 1930s, all of West Oakland looked like a suitable site for industry to the city's planners except for the area south and east of DeFremery Park, the present Oak Center neighborhood, which was zoned residential.

The quality of the buildings is also reflected in their Cultural Heritage Survey ratings. The Survey, using the evaluation system adopted in the Historic Preservation Element, rates individual buildings on a scale from A ("highest importance") to E ("of no particular interest"). Ratings from A through C ("secondary importance," "superior example") come within the broadest definition of "historic" in the Preservation Element. These are called "Potential Designated Historic Properties" or "PDHPs." Some properties have dual ratings, shown as two letters ("existing" and "contingency" ratings) where the second, lower-case letter is the potential or contingency rating. Dual ratings apply mostly to building that have been altered. The lower case contingency rating indicates how the building would be rated if alterations were reversed. The Preservation Element includes contingency C ratings within the PDHP category in order to highlight restoration opportunities. Buildings that are individually only of "minor importance" – typically "D" ratings – can also be PDHPs if they contribute to a potential district.

Out of about 427 period buildings in the proposed district, 234 or 55% have existing ratings of A, B, or C, and another 151 are remodeled buildings with contingency C or better ratings – mostly Dc. In other words, 90% of the period buildings in Oak Center are *individually* considered "superior examples" (a present or contingency C rating) or better. The Survey identified several particularly intact and concentrated residential areas within Oak Center as potential historic districts (six Areas of Secondary Importance or ASIs and one Area of Primary Importance or API), separated by areas wholly or partially cleared for parks, schools, street widening, industry, and new construction. The neighborhood association's nomination proposes a single large district that absorbs the non-historic buildings and sites in the less concentrated areas as noncontributors. With this larger boundary about 20 scattered 1870s-1920s houses outside the Survey's districts become S-20 contributors.

The district boundary originally proposed by the neighborhood association coincided with the entire Oak Center Redevelopment Area, from 10th to 18th Streets (to 20th Street east of Market) and from Brush Street at the 980 freeway to Mandela Parkway. However, the west edge of the redevelopment area, from Union Street to Mandela Parkway, consists of industrial uses in newer buildings. This section contrasts sharply with the Victorian residential character of the rest of Oak Center and has a later and different history, and staff, applicants, and Landmarks Board agreed that it would not be included in the historic district designation in the same way as the residential neighborhood. This is discussed further under "District Boundaries," below.

Contributors And Noncontributors

The district nomination gives the district's period of significance as 1870s-1890s, spanning the construction dates of most of the Victorian houses in the area; the Cultural Heritage Survey identified a somewhat longer period for the API it identified, from the settlement of the DeFremerys in the 1860s to the opening and influence of the Nabisco Shredded Wheat plant in the late 1910s. Identification of a period of significance is important as it determines which buildings and features are contributors to the district, and therefore how they are treated in project review. Staff believes that the district's numerous Colonial and occasional Craftsman and Prairie houses and small apartments of the 1900s to 1920s, generally of high quality and often developed by longtime neighborhood residents and distinguished architects, clearly contribute to the district character and should be treated as contributors. A few period houses moved into the district from downtown and the 980 freeway during the redevelopment era can also be treated as contributors, since they are compatible with the character and period of the district, the neighborhood was formerly continuous with downtown, and Oak Center's particular brand of redevelopment is part of its significance. Approximately 45 buildings from the 1930s to 1960s and approximately 125 from the 1970s or later are too new and too different in character to contribute, though some have distinction of their own, reflected in a "C" or better rating – for example, DeFremery Pool. Vacant parcels (75, including some large parks and tiny slivers) are counted as neither contributors nor noncontributors.

Of roughly 427 buildings from the period of significance, only about 45 are so altered that they are considered "potential contributors" rather than contributors; however, in contrast to the National Register's exacting standards for integrity, the Oakland Preservation Element and proposed S-20 regulations generally treat contributors and potential contributors in the same way, both to recognize their history and to highlight restoration opportunities. Overall in the residential district, out of a total of 600 buildings, 427 or 71% date from the period of significance, and 90% of those are intact enough to contributors. Thus the nominated residential district meets the rule of thumb used for National Register districts, that about two-thirds should be contributors. Of the 173 noncontributing buildings in residential Oak Center, a large number are concentrated in the 1990s neo-Victorian townhouse cluster at 14th and Market, so the period character of the district is even stronger than the bare numbers indicate.

The building counts above are based on the attached property list, considered accurate as of the date of this report. In October-November 2002 Cultural Heritage Survey staff conducted a field survey of the entire area to verify contributor status and check for major changes since the intensive survey of 1991-92 and updated the Survey database accordingly. The original intensive

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survey photographed and evaluated every building. New building-by-building photographs were not required with the present district nomination. Since buildings continue to change, it will remain important to verify each building's contributor status and existing condition when future project applications are submitted.

District Boundaries

The district nominated by the neighborhood association was the entire Oak Center Redevelopment Area represented by the association, in contrast to the seven smaller and denser districts identified by the Survey. Though the Preservation Element refers district eligibility to Survey ratings, it is not strictly necessary for a nomination to conform to survey findings; Oakland Cultural Heritage Survey maps and records would be updated to reflect any designation.

The National Trust for Historic Preservation publication A Guide to Delineating Edges of Historic Districts (1976) enumerates a variety of justifications for district boundaries: historic (settlement or tract boundaries), visual (survey findings, topography, changes in physical character of buildings, vistas and gateways), physical (railroads and highways, open spaces, rivers and other natural features, major changes in land use, walls and embankments), socioeconomic and political, and "lines of convenience" (city limits and other governmental boundaries, streets, property lines, arbitrary setbacks or radii). The proposed use of the redevelopment area boundary as a line of convenience brings in three kinds of areas not included in the districts identified by the Survey and leaves out another area:

1. Schools and parks: The area includes four schools and four parks, covering all or parts of about 14 blocks. The map submitted with the nomination labels them "excluded parks and schools." They can be "excluded" most simply by treating them as noncontributors within the S-20 zone. Schools are not subject to City design review, so no new restrictions would be imposed by S-20 zoning. Parks already have design review requirements under OS (Open Space) zoning that encourage compatibility of any new construction with the surroundings. Except for DeFremery Park the parks are of recent origin, on former residential blocks, and all the school buildings postdate the district's period of significance. (Lafayette and Cole Schools, one building at Lowell School, and DeFremery Pool are 1930s-40s Deco, and the rest are recent.) DeFremery Park, with the landmarked DeFremery House and lawns and oak trees that still recall DeFremery's estate "The Grove" and Oak Center's earliest residential origins, was established as a park in 1906 and is a prominent and character-defining feature of the neighborhood.

2. Non-historic or eroded historic residential areas: Non-historic residential blocks include the 1990s neo-Victorian townhouses and the modern Oak Grove Apartments at 14th and Market Streets. In some areas like the 1600-1700 blocks of Adeline, Chestnut, and Linden Streets, only a few early buildings remain: these become contributors within the proposed large district. The overall character of the district is strong enough to absorb the new buildings as noncontributors. Numerically, two-thirds of the buildings in the district contribute: however, this is a general test, not a hard and fast rule for evaluating a district. More important is "sense of time and place," and in Oak Center large well maintained Victorian and early 20th century houses, landscaping, and underground utilities clearly give the neighborhood a visual unity that sets it apart from surrounding areas.

3. Industrial area: West of Union Street and DeFremery Park the character of the Oak Center Redevelopment Area changes entirely, from residential to industrial. Eight whole or partial blocks between Union Street and Mandela Parkway are occupied by mostly mid to late 20th century warehouse-type industrial buildings – 12 buildings, a total of 28 parcels. The Shredded Wheat plant immediately adjoining the residential area, 1267 14th Street at Union, is the most historically significant. It was developed in 1915-16 and had a significant effect on the future evolution of the area. It is individually included on the Preservation Study List and appears individually eligible for landmark and possibly National Register designation for its Gothic Revival design and exemplification of the "factory beautiful" concept.

There are four other industrial buildings over 50 years old in the area. The former Heinz (survey rating C3, built 1937), Carnation (Dc3, 1930 etc.), and Coca Cola (Cb+3, 1939-40) plants line 14th Street west of the Shredded Wheat plant, and a brick warehouse developed by DeFremery descendants (Ec3, 1925-35) is located at 1715 Poplar Street directly behind DeFremery Park. None of these is within the period of significance of the residential district. The four plants along 14th Street might make up an early 20th century industrial group of secondary interest, but the industrial area as a whole does not appear to constitute a potential historic district, nor does it appear to add to the significance of the proposed Oak Center Historic District. The National Register generally encourages districts with a single dominant character, i.e. residential *or* industrial but not a combination unless there is a compelling reason. In addition it is difficult to see how historic district design review would apply to the blocks of newer industrial sites where there is not an established historic character.

The neighborhood association included the industrial area in the district nomination because it is part of the Oak Center Redevelopment Area. Residents and businesses have worked together on neighborhood issues for many years. Under the Oak Center Redevelopment Plan, the neighborhood association can review proposed construction and changes to all buildings, both industrial and residential. The industrial parcels along Mandela Parkway were recently rezoned with an S-4 design review overlay.

In view of all the above considerations, staff and the neighborhood association agreed that rather than rezoning the industrial blocks as S-20, the historic district resolution should include language recognizing the importance of the industrial area as an integral part of the Oak Center Redevelopment Area and emphasizing the importance of neighborhood consultation and review of changes to the industrial properties. This language is included in the Landmarks Board resolution and is recommended to be included in the designating ordinance.

4. Residential area north of 18th Street: The concentration of Victorian and turn of the century houses does not end at 18th Street (or 20th Street at the east end) which is the northern boundary of the redevelopment area and of the nominated district. In particular an Oak Center Area of Primary Importance, identified by the Survey for its exceptional concentration of landmark quality houses, continues north across 18th Street and along Filbert and Myrtle Streets for half a block (28 buildings). Elsewhere between 18th Street and West Grand Avenue east of Adeline the Victorian residential character also continues, with two ASIs identified by the Survey. (The south boundary at 10th Street, in contrast, is a strong visual break marking the Acorn Redevelopment Area where almost everything was demolished.)

Thus at 18th/20th Street the redevelopment area boundary functions as a "line of convenience." Since the district nomination is a project of the Oak Center Neighborhood Association, this is not unreasonable: the history of redevelopment in Oak Center is cited as part of the justification for the nomination, and the existence of an active neighborhood association permitted the communication and organizing that brought the nomination this far. If desired by the neighbors to the north, an extension of the district could be proposed in the future. There is precedent in that the existing Old Oakland and Preservation Park S-7 districts were both designated in phases.

Current Regulations Compared to Proposed S-20 Zone

1. Current Zoning and General Plan Regulations: The proposed Oak Center Historic District is currently zoned R-50 and R-60 (medium and medium-high density residential) with one small C-10 site and parks zoned Open Space (OS). Nine houses in proposed district are designated landmarks. The General Plan land use classifications are Mixed Housing Type and Urban Residential, with areas of Institutional and Urban Open Space. Assessor's use codes indicate that about two-thirds of the buildings in the residential areas are one or two family dwellings.

Under current regulations one and two unit homes generally receive Special Residential Design Review for alteration and construction, and larger residential buildings (three units and up) come under Regular Design Review. Especially where the Survey has identified buildings and districts as having any historic value, design review of both alterations and new construction already looks for compatibility with the existing building and the neighborhood context, using the findings in Policy 3.5 of the Historic Preservation Element (see below) when historic properties are involved. Review of work on non-residential buildings is generally limited to height and floor area ratio.

2. New S-20 Zone Regulations compared to present regulations that apply to Oak Center:

- Paint, roofing, repairs, and minor alterations and small additions matching the original are currently exempt from design review, and would remain exempt in the historic district.
- Larger alterations would still be reviewed as they are now, through the Special Residential Design Review process (SRDR), under the criteria of that program. However, the Planning Director could refer properties in the historic district to the Landmarks Board for review and advice if the Director determined that the proposed alteration could significantly affect the historic character of the building.
- In addition to the existing SRDR criteria, general guidelines based on the book *Rehab Right* and Historic Preservation Element Policy 3.5 will assist in determining appropriate design. In the future, it could be desirable to prepare and adopt more detailed design guidelines for Oak Center and other large residential historic districts.
- New buildings will have more review than now, with notification to neighbors and possible referral to Landmarks Board to make sure they are compatible with the district.
- Demolition of a historic building in the district could be postponed and could require environmental review (this would not apply if the building were damaged beyond repair).
- No fees are charged for design review of landmarks or historic district buildings.

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3. New S-20 Zone Regulations compared to the S-7 regulations that apply to existing historic districts: The S-7 Preservation Combining Zone is Oakland's existing historic district zone. Demolition and design regulations for S-7 properties are the same as for landmarks, meaning that all exterior changes are reviewed by the Landmarks Board. The six existing S-7 districts are all far smaller than Oak Center – from 5 properties in Downtown Brooklyn-Clinton to 40 in Victorian Row-Old Oakland – and generally contain a higher proportion of unique, individually monumental buildings. To accommodate large residential districts like Oak Center without overburdening either the Landmarks Board or the homeowners, the proposed S-20 zone has the following changes from the S-7 regulations.

- Referral to Landmarks Board is at the Planning Director's option, rather than mandatory.

 Alterations and additions to 1 and 2 unit residential properties are processed under 15-day Special Residential Design Review (SRDR) rather than being reviewed by the Landmarks Board. The Planning Director may choose to refer an application to the Landmarks Board for more extensive review (which could take up to 60 days depending on the Board's meeting schedule) if it-would significantly affect the property's publicly-visible-historic character.

- A new design review finding requires that alterations, additions, and new construction follow "Design Guidelines for Landmarks and Preservation Districts" adopted by the Planning Commission. Design principles based on *Rehab Right* and Policy 3.5 of the Historic Preservation Element (Attachment B-3) are proposed as interim guidelines. Certain federally regulated projects may also be required to follow the Secretary of the Interior's Standards. (This finding would also be added to the S-7 and Landmark regulations and the Regular Design Review and SRDR procedures.)
- Demolition or removal requires design review because of the district designation only if the building is a contributor or potential contributor.

4. Environmental Review. The California Environmental Quality Act (CEQA) establishes that impacts to historic resources are considered "environmental impacts" and must be studied (and mitigated if warranted) in environmental documents. Many of the properties in Oak Center are already classified as "historical resources" for purposes of environmental review under CEQA; historic district designation would make the entire district a historical resource. Under Policy 3.8 of the Preservation Element, any property on Oakland's Local Register of Historical Resources (LRHR) is considered a "historical resource" for CEQA purposes. In Oak Center the nine designated landmarks, one building on the Study List, 76 contributors and potential contributors to the identified Area of Primary Importance (Myrtle and Filbert Streets north from 16th Street), and eight other B-rated buildings in the proposed district are now on Oakland's Local Register because of their designations or ratings. Historic district designation would place the district as a whole and all its contributing properties on the Local Register and therefore make them historical resources under CEQA. Environmental review would evaluate the impact of any individual project on the district as a whole.

Most work involving one and two unit residential properties does not trigger environmental review. Even when a discretionary permit like design review is required by the City, alterations and construction and even demolition of a residence can be exempt from CEQA (Guidelines, Sections 15301 and 15303) unless the project "may cause a substantial adverse change in the significance of a historical resource" (15300.2). Under the proposed S-20 zoning, demolitions of

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contributors and potential contributors, residential new construction, and non-residential or other large-scale projects that could affect the character of the district would require regular design review and would be subject to environmental review by virtue of the district designation. However, since the district as a whole is the "resource" created by the S-20 zoning, environmental review for historic reasons would only be an issue if the proposed project had a significant adverse effect on the district as a whole.

5. Historic Preservation Element of the Oakland General Plan: Review and protection of historic buildings in Oak Center is already called for by several Element policies on "Historic Preservation and Ongoing City Activities." These policies apply to all PDHPs (Potential Designated Historic Properties – properties with existing or contingency ratings of C or better or contributing or potentially contributing to a primary or secondary district). Policy 3.5 states that "for additions or alterations to PDHPs needing discretionary permits" - e.g. design review or a use permit - required design review findings are that (1) the design matches or is compatible with, but not necessarily identical to, the property's existing or historical design; or (2) the proposed design comprehensively modifies and is at least equal in quality to the existing design and is compatible with the character of the area; or (3) the existing design is undistinguished and does not warrant retention and the proposed design is compatible with the character of the area. Similar findings are required for demolition. Other policies provide for moving rather than demolishing PDHPs that are to be replaced (Policy 3.7), rehabilitation rather than demolition of substandard and public nuisance properties (Policy 3.12), and other protections. Almost all the contributors and potential contributors in the proposed Oak Center District are already PDHPs, and all these findings are already applied in Regular and Special Residential Design Review.

The Preservation Element sets out a future graduated designation system of Class 1, 2, and 3 landmarks, Heritage Properties, and Class 1 and 2 preservation districts, with graduated regulations and incentives for each level. Adoption of zoning text enacting these provisions of the Element is not expected to occur before completion of the citywide zoning update. The Landmarks Board has begun conforming to Element policies, as in the recent decision to treat requests for interim protection or less-than-landmark designation as Heritage Property applications rather than additions to the Study List. However, the S-20 zone is not intended to correspond exactly to Class 2 district designation as described in the Element. In fact, being based on the S-7, it is more like a Class 1 district. The new S-20 zone is needed now to establish an easier, streamlined process for review of projects for a district of this size. Oak Center would be the first such designation; the S-20 zone would be available for other potential neighborhood districts as well.

6. Oak Center Redevelopment Area Plan: The Oak Center Urban Renewal Plan (1970) lists among its objectives the establishment of "design controlled" residential and industrial areas, with all construction and remodeling requiring Agency approval. It authorizes "the owners of the real property in the Project area ... to organize a Maintenance and Architectural Control Committee which shall serve in an advisory capacity to the Agency." The neighborhood association fulfills this role and has done so for many years. This would continue under the proposed S-20 zoning. The Plan also incorporates by reference "Minimum Property Rehabilitation Standards for the Oak Center Project Area."

RECOMMENDATION AND RATIONALE

The Landmarks Board and staff recommend historic district designation (S-20 zoning) for the proposed Oak Center district on the basis of the nomination submitted by the Oak Center Neighborhood Association and Cultural Heritage Survey information, which clearly demonstrate that the Oak Center residential area is eligible for historic district designation. The area retains an outstanding and well-preserved collection of 19th and early 20th century Italianate, Stick, Queen Anne, Colonial, and Shingle residential architecture, and it has a unique and significant history as a garden suburb first settled in the 1860s by James DeFremery and developed through the following decades as a prosperous residential neighborhood close to downtown Oakland. More recently, it owes its preservation to citizen activists in the 1960s and 1970s who fought to redirect redevelopment from demolition to rehabilitation.

The neighborhood has been working toward historic district designation for several years. Community members prepared the nomination and have held numerous community meetings to discuss it. There appears to be strong neighborhood support.

Staff and Board also recommend concurrent adoption of a new zoning district similar to the existing S-7 Historic Preservation Combining Zone but more appropriate for large residential districts. The new S-20 Historic Preservation District Combining Zone is designed to allow an easier, streamlined design review process, which is necessary and appropriate in view of the large number of properties in the district and the fact that they are mostly single family homes. Note that the City Attorney has asked that the draft S-20 text in Section 17.101D.030 be revised so that the various levels of review are clearer to the general reader (no change of substance is proposed). Staff plans to address this before bringing to S-20 zone to City Council.

Staff and Board further recommend that the industrial properties at the west edge of Oak Center, while not included in the S-20 zone along with the Victorian and early 20th century residential area, be recognized by language in the designating ordinance affirming their significance in the Oak Center Redevelopment Area and the importance of neighborhood consultation on design and development issues throughout the neighborhood.

RECOMMENDATION

1. Affirm the environmental determination.

- 2. Recommend to the City Council that it adopt ordinances:
 - a. adopting the S-20 Historic Preservation District Combining Zone text and associated amendments in Attachment B;
 - b. rezoning the proposed Oak Center Historic District, as shown on the attached map and property list, to the S-20 zone; and including language that recognizes the industrial area along Mandela Parkway as an integral part of Oak Center.

APPENDIX 2



NOTICE OF INTENT TO SUBMIT AN OAKLAND LANDMARK AND S-7 PRESERVATION COMBINING ZONE APPLICATION FORM

The undersigned proposes that the Oakland Landmarks Preservation Advisory Board initiate, pursuant to Section 9502 of the Zoning Regulations, designation of the below-described property as an Oakland landmark or to rezone such property to the S-7 Preservation Combining Zone. If after reviewing this proposal and requesting and proposal, the undersigned intends to submit a completed Oakland Landmark and S-7 Preservation Combining Zone Application Form within six (6) months from the date of such determination.

- 1. TYPE OF APPLICATION: ____Oakland Landmark ___X_S-7 Zone
- 2. IDENTIFICATION suggested district name: Oak Center Historic District

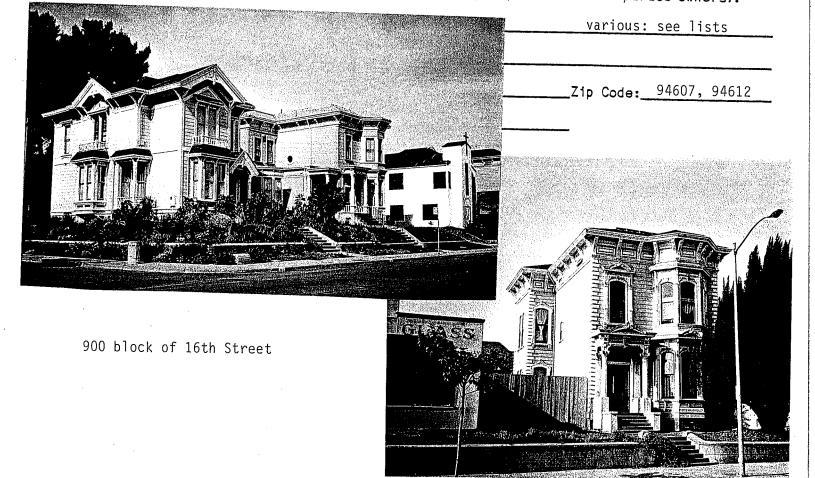
A. Historic name if known: Central Homestead, DeFremery estate, Galindo Tract, etc.

B. Common Name: Oak Center Neighborhood / Oak Center Redevelopment Area

3. ADDRESS/LOCATION (list all addresses and attach map if more than one

address): Brush St. to Mandela Pkwy; 10th to 19th St. (see attached list)

4. OWNER OF PROPERTY (Use attached sheet if multiple parcels with separate owners):



SIGNIFICANCE:

- A. Date constructed or established, if known: 1860s-1990s, predom. 1880s-1890s
- B. Builder, architect and/or designer, if known: various, mostly unknown

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C. Summary statement of significance (Please clearly explain why the property is significant and why it merits landmark or S-7 Zone designation)

The Oak Center Neighborhood (Oak Center Redevelopment Area) is a well-preserved Victorian residential neighborhood, with industries on the former marsh at the west edge and several large parks and school sites scattered through the neighborhood. It represents Oakland's prosperous garden suburbs of the later 19th century, and in the 20th century it is significant as the area where redevelopment was tamed into rehabilitation. The neighborhood has many outstanding examples of Italianate, Stick, Queen Anne, Colonial, and Shingle architecture, and many houses still have historic fences, trees, retaining walls, and outbuildings. About 360 of the 589 buildings in Oak Center were constructed before 1910. (see continuation page)

6. NOTICE SUBMITTED BY

2n Winck-Parkinson Date: NOV- 1, 1999 Signature: Name/Title: Mesiden enter neighborhood association Organization:(Address: 14 Telephone: 510 835-2290 4607 DEPARTMENTAL USE ONLY Accepted by:__ Date: Included in Oakland Cultural Heritage Survey: <u>x</u>Yes___No Survey rating:<u>see</u>list for indiv. building ratings State Historical Resources Inventory Form prepared:____Yes_ No forms on selected individual buildings and 7 smaller districts (1 API, 6 ASIs) Included in Preliminary Citywide Historical and Architectural Inventory:

X Yes No; Preliminary rating:

F-116 3S7PRSFM.CB

Received Mr 8/999

2

NOTICE OF INTENT TO SUBMIT S-7 PRESERVATION COMBINING ZONE APPLICATION - OAK CENTER DISTRICT

There are eight designated landmark houses in the district: 954, 970, 974, 1004-06, and 1014 16th Street, 1527 Union, 1651 Adeline (the DeFremery house), and 1079 12th Street (the Herbert Hoover house). Oak Center also has notable continuity and integrity as a district. Seven smaller districts - one Area of Primary Importance and six Areas of Secondary Importance - have been identified in Oak Center by the Cultural Heritage Survey, singling out the most intact and concentrated residential areas (437 buildings). The entire Oak Center Redevelopment Area has 589 buildings, of which 420 - well over two-thirds - are Designated or Potential Designated Historic Properties. The largest number (220) are rated C. Integrity and condition are generally excellent.

Oak Center covers 38 whole or partial blocks in the eastern part of West Oakland, bounded approximately by the Grove-Shafter Freeway on the east, Mandela Parkway on the west, 10th and 11th Streets on the south, and 18th and 19th Streets on the north. Historic district boundaries in this nomination are proposed to include the entire redevelopment area, distinguished visually by rehabilitated houses, absence of commercial buildings, and underground utilities. All buildings in the area were researched and evaluated by the Oakland Cultural Heritage Survey as part of the comprehensive West Oakland survey in 1992.

Oak Center's history as a residential neighborhood begins with James DeFremery, Dutchborn banker and gentleman farmer, who was living on the west side of Adeline Street in the early 1860s. By DeFremery's time prosperous businessmen were building estates in the country - the East Bay, Marin, the Peninsula - to escape San Francisco's noise, dirt, fog, and density. With improved ferry service and arrival of the transcontinental railroad in 1869, West Oakland developed rapidly. Oakland Point (the Prescott neighborhood) developed as a largely working class neighborhood associated with the railroad yards, while Oak Center had a larger representation of downtown professionals and San Francisco commuters. A horsecar line on 14th Street connected the district with the San Francisco ferry at the end of 7th Street and with downtown Oakland, and by 1875 other amenities also existed: macadamized streets, water and sewer system, street lighting, neighborhood schools. Oakland High School was established at 12th and Market Streets in 1871. The car lines were electrified in the early 1890s, and in the early 20th century additional San Francisco and Oakland lines were added by the Key System.

The district's 19th century commuters included bookkeepers and cashiers, employees of the U.S. Mint and Customs House, lawyers, stockbrokers, and hay and grain dealers. Prior to about 1910 about half the identified owners could be described as middle class or professionals: bookkeepers, government employees, capitalists, produce merchants, manufacturers, self employed plumbers and contractors, teachers (most of them women), ministers, dentists, newspapermen. Others were loosely lower middle class: artisans, clerks, salespeople, railway employees; very few were laborers. After 1910 there were more artisans and clerks, Eastern and Southern European immigrant households, and more individuals described as laborers. Throughout the neighborhood's early history many families owned and rented out a second house in the same area. Especially after the 1906 earthquake it was common to add a basement or rear unit, or add a small flats building on part of a large lot.

3

NOTICE OF INTENT TO SUBMIT S-7 PRESERVATION COMBINING ZONE APPLICATION · OAK CENTER DISTRICT

Many early residents remained in the neighborhood for decades. When the upwardly mobile moved away it was generally to Linda Vista Terrace (Rose Garden) in the 1890s or Adams Point after 1906. Only after 1915 did the desirable residential character of the neighborhood change somewhat, with construction of the Shredded Wheat factory at 14th and Union Streets. One reason so many of the Oak Center houses have survived is long-term owner-occupancy. Today at least half are owner-occupied, and in the historic period up to 1925, many families remained in the same place for 20 to 40 years or more.

Both World Wars encouraged the conversion of the large old houses into rental rooms and apartments for newcomers. The Depression took its toll in deferred maintenance and the earliest urban renewal. Large areas adjoining the neighborhood were razed in the 1930s for the Peralta Villa housing project, and more in the 1950s for the Cypress freeway. In the 1960s the entire neighborhood south of 10th Street was removed for the Acorn project. In the 1960s and 1970s residents organized and won access to redevelopment funding for rehabilitation of the houses north of 10th Street. Residents' words in the booklet *Oakland 1979* sum up this effort:

"We had enough fight, common sense, professionalism, business to figure out what we wanted. The main change that we were very proud of was the right to remain and rehabilitate in Oak Center if we so desired."

"I got the free paint and I painted my house myself, and now whenever I turn the corner to 14th Street, my heart flutters when I see my beautiful house."



1400 block Chestnut St., west side 1400-1500 block Adeline, west side (Survey photos, 1992)



NOTICE OF INTENT TO SUBMIT S-7 PRESERVATION COMBINING ZONE APPLICATION - OAK CENTER DISTRICT

1079 (Hoover house) & 1085 12th St.

1200 block Union St., east side

1700 block Myrtle St.

12th & Adeline, 1936









NOTICE OF INTENT TO SUBMIT S-7 PRESERVATION COMBINING ZONE APPLICATION - OAK CENTER DISTRICT



1506, 1440, and 1432 Linden Street (1890-91) looking southeast

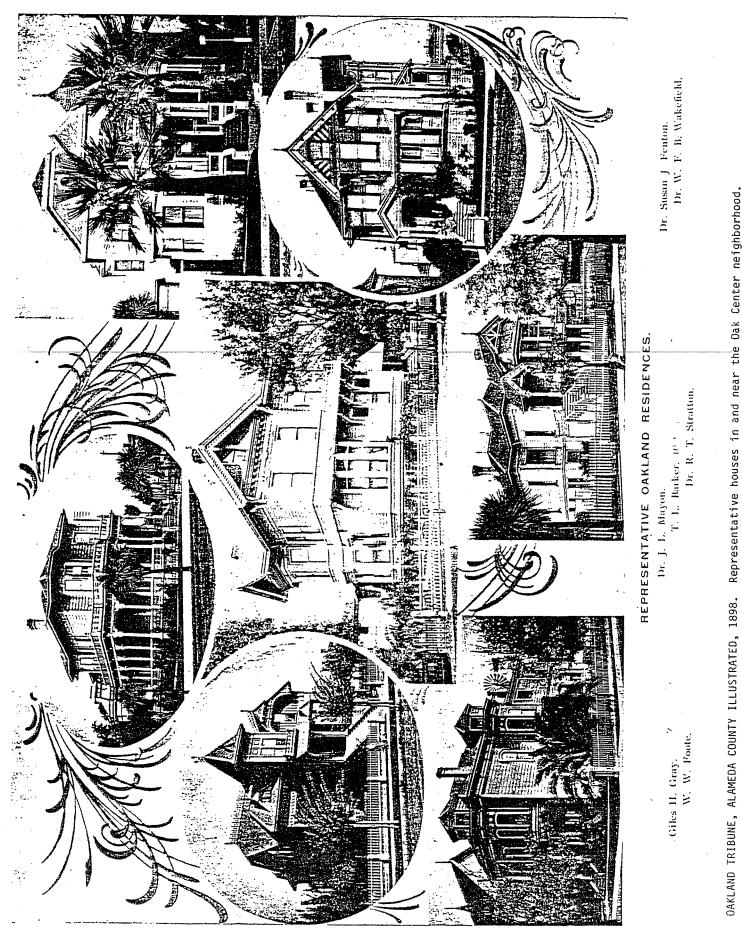
1400 block Linden St., looking northeast

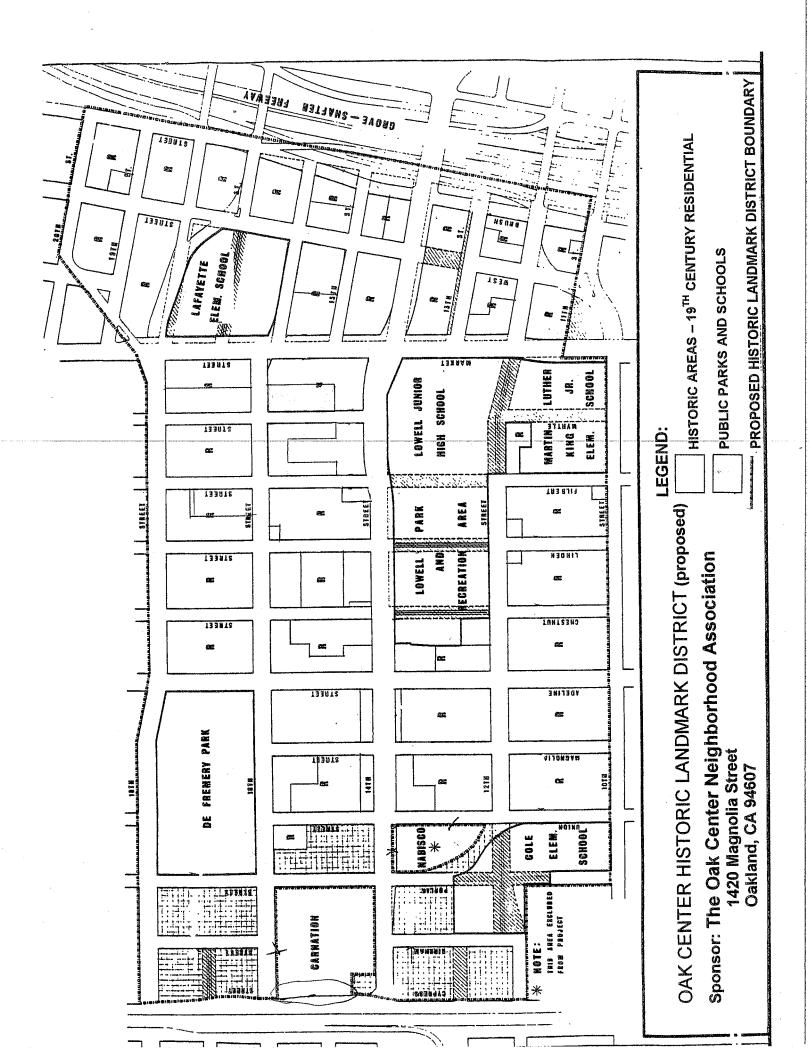


11th and West Streets 13th and West Streets



NOTICE OF INTENT TO SUBMIT S-7 PRESERVATION COMBINING ZONE APPLICATION OAK CENTER DISTRICT





MILLSACTAPPLICATION*

250 Frank H. Ogawa Plaza, Suite 2114, Oakland, CA 94612-2031 Phone: 510-238-3911 Fax: 510-238-4730 www.oaklandnet.com/historicpreservation

1. GENERAL INFORMATION

APPLICANT'S NAME: Tae Ha PROPERTY ADDRESS: 863 Cleveland ST. Oakland Ca 94606 PROPERTY OWNER(S): Richard Fouster PHONE: (Day) 510 -919 -5181 (Evening) 510 919 5181 ASSESSOR'S PARCEL NUMBER : 023-0405-016-00 YEAR OF PURCHASE: 2016 ASSESSED VALUE: 1, 250,000 EXISTING USE OF PROPERTY: Private residence

2. HISTORIC PROPERTY INFORMATION

HISTORIC/COMMON NAME (If any): Paul Emile Joseph's House

CONSTRUCTION DATE: permit dated June 6, 1916

LEGAL DESCRIPTION (From Deed, Please attach): Please see attachment, Exhibit A, page 5

HISTORIC STATUS: Please contact Historic Preservation staff at (510)238-6879 to confirm.

DESIGNATED HISTORIC RESOURCE:

DATE OF DESIGNATION

City of Oakland Landmark

City of Oakland Heritage Property

Contributes to a City of Oakland S-7 or S-20 District

LOCAL REGISTER OF HISTORIC RESOURCES**

- Listed on the National Register of Historic Places
- Building with an Oakland Cultural Heritage Survey rating of 'A' or 'B'
- Devential Designated Historic Property located in an Area of Primary Importance

*A Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, who's estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council. ** Local Register Properties must concurrently submit an Oakland Landmark, Heritage Property or S-7 Preservation Combining Zone

** Local Register Properties must concurrently submit an Oakland Landmark, Heritage Property or S-7 Preservation Combining Zone Application Form

3. PRESERVATION WORK PROGRAM AND TIME LINE 863 Cleveland Street

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <u>www.oaklandnet.com/historicpreservation</u> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: 2017 Cost: \$ **12,000.00** Improvement: Repairing foundation and installing a drainage system to prevent water intrusion to the house. Water intrusion during rainy season to the basement has been creating cracks on the wall

2. Year: 2018 **Cost:** \$ **12,000, 00Improvement:** Seismic reinforcement to support the structure of the house

3. Year: 2019 Cost: \$ 12,000.00 Improvement: Repairing concrete surface in the driveway and repairing concrete mortar in the base of pillars. Repairing steps and entry way where concrete is spalling

4. Year: 2020 Cost: \$12,000.00 Improvement: Exterior shingle repair and wood craftsman ship throughout the house. Remove and repair all damaged wood pieces in the barge, rafters, over hangs. Replace and repair shingles and stain to match the existing shingles. Paint 3-5 colors. Exterior wood craftsmanship needs repair throughout the building

5. Year: 2021 Cost: \$ 12,000.00 Improvement: Repair and maintaining all window sash. Scrap, clean, putty, paint stain and repair as necessary.

6. Year: 2022 Cost: \$ 12,000.00 Improvement: PHASE I: Exterior Paint in 3-5 colors. Scrape, putty, caulking and paint exterior of the house.

7. Year: 2023 Cost: \$ 12,000.00 Improvement: PHASE II: Exterior Paint in 3-5 colors. Scrape, putty, caulking and paint exterior of the house.

8. Year: 2024 Cost: \$12,000.00 Improvement: Repair broken stained glasses in windows and cabinet doors. Several stained glass panels are cracked and need repair. Repair and replace missing hardware throughout the house.

9. Year: 2025	Cost: \$12,000.00	Improvement: PHASE I: ROOFING
10.Year: 2026	Cost: \$12,000.00	Improvement: PHASE II: ROOFING

<u>Note:</u> Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

863 Cleveland Street

4. SUBMITTAL REQUIREMENTS

Mills Act Application Form

- This application form signed and completed. Original signatures or clear & legible copies are required.
- Assessor's Parcel Map
 - Available at the City of Oakland Engineering Services or zoning counters, or County Assessor's Office, 1221 Oak Street.

Photographs

- Photographs must be labeled, and printed or mounted on 8-1/2" x 11" paper.
- Photographs must sufficiently illustrate the exterior, overall condition and historic character of the property, including historic features.
- Photographs must be in color and include the existing structure as seen from across the street and from the front, side and rear property lines. Label each (e.g., front, side, rear, across the street).
- Photographs must be in color and include detailed (i.e. close up) views of each of the listed areas in the proposed work program. Label each (e.g., Work Program Item #1, , etc.)
- Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form
- Required for properties that are not already designated as:
 - City of Oakland Landmark
 - o City of Oakland Heritage Property
 - Contributes to a City of Oakland S-7 or S-20 Historic District
- Legal Description of the Property
 - Grant Deed
 - Legal Description
 - Assessor's Parcel Map
- Additional pages to describe the Work Program
 - As necessary
- Copy of Last Property Tax Bill
- \Box Filing Fee -\$601.29 due at the time of application submittal.

5. SELECTION CRITERIA

The City has adopted a Mills Act Property Tax Abatement Program for qualified historic properties, with the program impact on City revenues limited to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, there shall be a limit of the program impact on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, who's estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council. If applications exceed the limited dollar amounts, applications will be evaluated on the following criteria.

The date the application is complete.

The property is either currently a Designated Historic Property *or* the property is currently listed on the Local Register of Historic Resources *and* an Oakland Landmark, Heritage Property and/or S-7 Combining Zone Application has been submitted for Heritage Property Designation.

The property needs exterior work (e.g., stabilization, maintenance, reversal of inappropriate building modifications, etc.. The work program does <u>not</u> include interior work or additions) and whether the

863 Cleveland Street

cost of the proposed exterior work is equal or greater than the potential reduction of property taxes. The proposed work program for maintenance, repair, rehabilitation and/or restoration has the strong potential to act as a catalyst for neighborhood revitalization by:

- Increasing architectural integrity;
- Preserving neighborhood character; and
- Conserving materials and energy embodied in existing building.

Geographic Distribution:

- A minimum total of six Mills Act Contracts will be awarded to properties in the West Oakland Redevelopment Area because Implementation of the Mills Act is a Mitigation Measure of the West Oakland Redevelopment Plan.
- A minimum of six Mills Act Contracts will be awarded to properties in the Central City East Area because Implementation of the Mills Act is a Mitigation Measure of the Central City East Redevelopment Plan.
- The property's location contributes to the goal of Mills Act Contract representation in neighborhoods throughout the City.

The property's building type contributes to the goal of a variety of Mills Act Contract building types (e.g., residential, commercial and industrial buildings).

Please read and review (available on line at www.oaklandnet.com/historicpreservation):

the Mills Act brochure:

Mills Act (Sections 50280-90 of the California Government Code and Article 1.9, Sections 439 - 439.4 of the California Revenue and Taxation Code)

the (MODEL) MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY;

Secretary of the Interior's Standards for Rehabilitation;

Minimum Property Maintenance Standards; and

the Mills Act Property Tax Calculator (to calculate a rough estimate of the potential change in taxes).

Also available on line:

Mills Act Application Form;

Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form; and How to complete Oakland Landmark, Heritage Property and S-7 Preservation Combining Zone Application Form.

NOTICE: Each property owner should also consult legal counsel and/or a financial advisor concerning the advisability of entering into a Mills Act agreement, prior to completing and submitting this application. The City makes no warranties or representations about the accuracy or validity of the Mills Act Property Tax Calculator – it is merely an information tool that applicants may use (at their sole risk), which does not substitute/replace legal counsel or a financial advisor.

I hereby apply to be considered for a Mills Act agreement, have read and agree with the above documents, agree to execute the (Model) MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY if selected for the program, and the information submitted is true and correct as of the date of application.

Owner's Signature

5/31/17

APPLICATIONS ARE ACCEPTED AT THE ZONING COUNTER 250 Frank H. Ogawa Plaza, 2nd Floor, Oakland, CA 94612 Monday, Tuesday, Thursday & Friday: 8am-4pm; Wednesday: 9:30 – 4pm

EXHIBIT "A" Legal Description

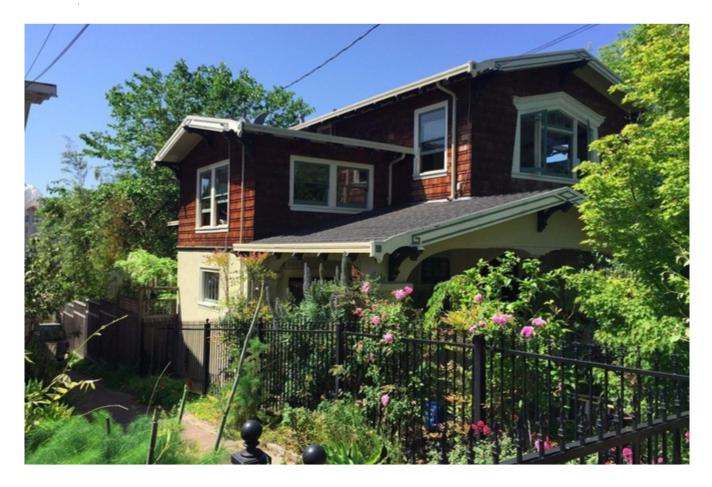
For APN/Parcel ID(s): 023-0405-016-00

THE LAND REFERRED TO HEREIN BELOW IS SITUATED IN THE CITY OF OAKLAND, COUNTY OF ALAMEDA, STATE OF CALIFORNIA AND IS DESCRIBED AS FOLLOWS:

THE LAND REFERRED TO HEREIN BELOW IS SITUATED IN THE CITY OF OAKLAND, COUNTY OF ALAMEDA, STATE OF CALIFORNIA AND IS DESCRIBED AS FOLLOWS:

A PORTION OF LOT 1, BLOCK "D", EXCELSIOR HEIGHTS, FILED OCTOBER 4, 1915, MAP BOOK 14, PAGE 25, ALAMEDA COUNTY RECORDS, DESCRIBED AS FOLLOWS:

BEGINNING AT THE POINT OF INTERSECTION OF THE SOUTHWESTERN LINE OF CLEVELAND STREET WITH THE NORTHWESTERN LINE OF LOT 1, BOOK "D", ACCORDING TO THE MAP HEREIN REFERRED TO; THENCE SOUTHEASTERLY ALONG SAID LINE OF CLEVELAND STREET 55.00 FEET; THENCE SOUTHWESTERLY ALONG THE SOUTHEASTERN LINE OF SAID LOT 1, BLOCK "D", ACCORDING TO THE MAP HEREIN REFERRED TO 123.05 FEET, MORE OR LESS, TO THE INTERSECTION THEREOF WITH THE NORTHEASTERN LINE OF LOT 14, BLOCK "D", EXTENDED SOUTHEASTERLY; THENCE NORTHWESTERLY ALONG SAID LINE SO EXTENDED 32 FEET, MORE OR LESS, TO THE MOST EASTERN CORNER OF SAID LOT 14; THENCE NORTHEASTERLY ALONG THE NORTHWESTERN LINE OF SAID LOT 1, 133.83 FEET TO THE POINT OF BEGINNING.



Mills Act Application

863 Cleveland Street

Mortar joints in the stone pilar base is missing and requires repair;

Mortar joints in the stone veneer missing and deteriorated on right and front of structure



Water Intrusion in the basement in May 2017. Water intrusion in rainy months are severe and requires repair





Cracks in concrete driveway seems like causing water intrusion to the basements. Concrete driveway requires repair or resurfacing.

Mills Act Application



Concrete spalling on the front porch requires re-surfacing Spalling and cracking in the front porch entry requires repair



Wood works on trims and barge needs repairs. The paint is peeling and trim is getting damaged







Original stained glass throughout house. Although hard to capture in photograph, several glass pieces are broken or sagging and require repair.

WHEN RECORDED, MAIL TO:

City of Oakland Bureau of Planning, Historic Preservation 250 Frank H. Ogawa Plaza, Suite 3315 Oakland, CA 94612

MILLS ACT AGREEMENT FOR PRESERVATION OF HISTORIC PROPERTY

This Agreement is entered into this _____ day of ______, **20**___, by and between the City of Oakland, a municipal corporation (hereinafter referred to as the "City"), and ______ (hereinafter referred to as the "Owner(s)"), owner(s) of the structure located at ______ in the City of Oakland (Exhibit A: Legal Description of Property).

RECITALS

Owner possesses and owns real property located within the City and described in Exhibit A ("Property") attached and made a part hereof.

The Property is a Qualified Historic Property within the meaning of Oakland City Council Resolution No. 12784 C.M.S., in that it is a privately owned property which is not exempt from property taxation and is on the City of Oakland's Local Register of Historic Resources.

Both City and Owner desire to carry out the purposes of Section 50280 of the California Government Code and Section 439 of the California Revenue and Taxation Code.

Both Owner and City desire to enter into an Agreement to preserve the Property so as to retain its characteristics of cultural, historical and architectural significance and to qualify the Property for an assessment of valuation pursuant to Section 439.2(a) of the Revenue and Taxation code of the State of California.

NOW, THEREFORE, both Owner and City, in consideration of the mutual promise, covenants and conditions contained herein and the substantial public benefit to be derived therefrom, do hereby agree as follows:

ATTACHMENT 6

- Effective Date and Term of Agreement (California Government Code Section 50281.a) The term of this Agreement shall be effective commencing on December 31, 2016 and shall remain in effect for a term of ten (10) years thereafter. Each year, upon the anniversary of the effective date of this Agreement (hereinafter "renewal date"), one (1) year shall automatically be added to the term of the Agreement, unless timely notice of nonrenewal, as provided in paragraph 2, is given. If either City or Owner(s) serves written notice to the other of nonrenewal in any year, the Agreement shall remain in effect for the balance of the term then remaining, either from its original execution or from the last renewal of the Agreement, whichever may apply.
- 2) Notice of Nonrenewal (California Government Code Section 50282, California <u>Revenue and Taxation Code Section 439.3</u>) If City or Owner(s) desires in any year not to renew the Agreement, that party shall serve written notice of nonrenewal in advance of the annual renewal date of the Agreement as follows:
 - a. Owners must serve written notice of nonrenewal at least ninety (90) days prior to the renewal date; or
 - b. City must serve written notice within sixty (60) days prior to the renewal date. Owners may make a written protest of the notice. City may, at any time prior to the annual renewal date of the Agreement, withdraw its notice of nonrenewal to Owner(s).
 - c. If the City or Owner(s) serves notice of intent in any year to not renew the Agreement, the existing Agreement shall remain in effect for the balance of the period remaining since the original execution or the last renewal of the Agreement, as the case may be.
 - d. Any notice required to be given by the terms of this Agreement shall be provided by U.S. mail or hand delivery at the address of the respective parties as specified below or at any other address as may be later specified in writing by the parties hereto.
 - To City: City of Oakland Bureau of Planning, Historic Preservation 250 Frank H. Ogawa Plaza, Suite 3315 Oakland, CA 94612-2032

To Owner:

Oakland CA 946--

3) Valuation of Historical Property (California Revenue and Taxation Code, Section 439.2) During the term of this Agreement, Owner(s) are entitled to seek assessment of valuation of the Historical Property pursuant to the provisions of Section 439 et. seq. of the California Revenue and Taxation Code.

- 4) <u>Preservation/rehabilitation and Maintenance of Property (California</u> <u>Government Code Section 50281(b)1</u>) During the term of this Agreement, the Property shall be subject to the following conditions, requirements and restrictions:
 - a. Owner(s) agree to preserve/rehabilitate and maintain cultural, historical and architectural characteristics of the Property during the term of this Agreement as set forth in the attached schedule of improvements, which has been reviewed by the Landmarks Preservation Advisory Board and approved by the City Council (Exhibit B attached and made a part hereof). No demolition or other work may occur which would adversely impact the cultural, historical and architectural characteristics of the Property during the term of this Agreement.
 - b. All work on the Property shall meet , at a minimum, the Secretary of Interior's Standards for Rehabilitation of Historic Properties_(Exhibit C attached and made a part hereof), the Minimum Property Maintenance Standards (Exhibit D attached and made a part hereof), the State Historical Building Code as determined applicable by the City of Oakland, and all required review and conditions of the Landmarks Preservation Advisory Board, the Planning Commission, the City Council, and/or the Department of Planning and Building of the City of Oakland.
 - c. If the schedule set out in Exhibit B is not complied with, then City will use the following process to determine whether the Owner(s) are making good faith progress on the schedule of work. Upon City's request, the Owner(s) shall timely submit documentation of expenditures made to accomplish the next highest priority improvement project for the property within the last 24 months. The Owner(s) shall be determined to be in substantial compliance when the expenditures are equal to or greater than the property tax savings provided by the Property being in the Mills Act Program. This schedule set out in Exhibit B shall be revised to reflect the schedule change. The Department of Planning and Building's Director, or his/her designee, shall have the ability to administratively adjust the schedule timeline, in concurrence with the Property Owners(s), only by written recorded instrument executed by the parties hereto.
 - d. Owner(s) shall, within five (5) days of notice from the City, furnish City with any information City shall require to enable City to determine (i) the Property's present state, (ii)its continuing eligibility as a Qualified Historic Property, and (iii) whether the Owner is in compliance with this Agreement.
- 5) <u>Destruction through "Acts of God" or "Acts of Nature".</u> To the extent authorized by state law, Owner(s) shall not be held responsible for replacement/repair of the Property if it is Damaged or Destroyed through "Acts of

God/Nature", such as slide, flood, tornado, lightning or earthquake. Damaged or Destroyed means that the property is no longer restorable to a condition eligible for historic designation due to substantial loss of integrity, as determined by an Historic Architect.

- 6) <u>Inspections (California Government Code Section 50281(b)2).</u> Owner(s) agrees to permit such periodic examinations/inspections, by appointment, of the interior and exterior of the Property by the City staff, Members of the Landmarks Preservation Advisory Board, representatives of the County Assessor's Office, representatives of the State Board of Equalization and representatives of the Department of Parks and Recreation as may be necessary to determine the Owner's compliance with this Agreement. Such examination/inspection shall be upon not less than five (5) days written or oral notice.
- 7) <u>Payment of Fees (California Government Code Section 50281.1)</u> The Owner shall pay the City a fee established pursuant to the City's Master Fee Schedule, for costs related to the preparation and review of the Agreement and related documents **at the time of application**.
- 8) <u>Binding on Successors and Assigns (California Government Code Section</u> <u>50281.b.3</u>) Owner agrees that this Agreement shall be binding upon and inure to the benefit of all parties herein, their heirs, successors in interest, legal representatives, assigns and all persons acquiring any part or portion of the Property, whether by operation of law or otherwise, and that any such person(s)shall have the same rights and obligations under this Agreement.
- 9) <u>Cancellation (California Government Code Section 50284)</u> City, following a duly noticed public hearing before the City Council, as set forth in California Government Code Section 50285, may cancel this Agreement if it determines that Owner(s): (a) have breached any of the conditions of the Agreement; (b) have allowed the property to deteriorate to the point that it no longer meets the standards for being on the City's Local Register of Historic Resources; or (c) if the Owner(s) have failed to restore or rehabilitate the Property in the manner specified in paragraph 4 of this Agreement.

In the event of cancellation, Owner(s) shall be subject to payment of those cancellation fees set forth in California Government Code Sections 50280 et seq., described herein. Upon cancellation, Owner(s) shall pay a cancellation fee of twelve and one-half percent ($12 \frac{1}{2}\%$) of the current fair market value of the Property at the time of cancellation, as determined by the County Assessor as though the Property were free of any restrictions pursuant to this Agreement.

10) <u>No Compensation</u> Owner shall not receive any payment from City in consideration of the obligations imposed under this Agreement, it being recognized and agreed that the consideration for the execution of this Agreement is the substantial public benefit to be derived therefrom and the advantage that

will accrue to Owner as a result of the effect upon the Property's assessed value on account of the restrictions required for the preservation of the Property.

- 11) Enforcement of Agreement As an alternative to cancellation of the Agreement for breach of any condition as provided in paragraph 9, City may, in its sole discretion, specifically enforce, or enjoin the breach of the terms of this Agreement. In the event of a default, under the provisions of this Agreement by the Owners, City shall give written notice to Owners by registered or certified mail. If such a violation is not corrected to the reasonable satisfaction of City within thirty (30) days thereafter, or if not corrected within such a reasonable time as may be required to cure the breach or default if said breach or default may be commenced within (30) days and must thereafter be diligently pursued to completion by Owners, then City may, without further notice, declare a default under the terms of this Agreement and may bring any action necessary to specifically enforce the obligations of Owners growing out of the terms of this Agreement, apply to any violation by Owners or apply for such other relief as may be appropriate.
- 12) <u>Indemnification</u> Owner shall indemnify, defend (with counsel reasonably acceptable to City) and hold harmless the City of Oakland, and all of its boards, commissions, departments, agencies, agents, officers, and employees (individually and collectively, the "City") from and against any and all actions, causes of actions, liabilities, losses, costs, claims, judgments, settlements, damages, liens, fines, penalties and expenses (collectively called "Claims") incurred in connection with or arising in whole or in part from this Agreement, including without limitation:
 - a. any accident, injury to or death of a person, loss of or damage to property occurring in or about the Property;
 - b. the use or occupancy of the Property by Owner, its Agents or Invitees;
 - c. the condition of the Property; or

d. any construction or other work undertaken by Owner on the Property. This indemnification shall include, without limitation, reasonable fees for attorneys, consultants and experts and related costs and City's cost of investigating any Claims. Owner shall defend the City from any and all Claims even if such Claim is groundless, fraudulent or false. Owner's obligations under this Paragraph shall survive termination of this Agreement.

- 13) <u>Governing Law</u> This Agreement shall be construed and enforced in accordance with the State of California.
- **14**) <u>Amendments</u> This Agreement may be amended in whole or in part only by a written recorded instrument executed by the parties hereto in the same manner as this Agreement.

- 15) <u>No Waiver</u> No failure by the City to insist on the strict performance of any obligation of Owner under this Agreement or to exercise any right, power or remedy arising out of a breach hereof, shall constitute a waiver of such breach or of City's right to demand strict compliance with any terms of this Agreement. No acts or admissions by City, or any agent(s) of City, shall waive any or all of City's right under this agreement.
- 16) <u>Severability</u> If any provision of this Agreement is determined to be invalid or unenforceable, the remainder of this Agreement shall not be affected thereby, and each other provision of this Agreement shall be valid and enforceable to the fullest extent permitted by law.
- 17) <u>Recording with Alameda County (California Government Code Section</u> 50282.e) No later than 20 days after execution of this Agreement, the Owner shall record with the county recorder a copy of the Agreement and provide proof of such to the City.
- 18) <u>Notice to State Office of Historic Preservation</u> The Owner shall provide written notice of the Agreement to the State Office of Historic Preservation within six (6) months of the date of this Agreement, and provide City with a copy of such notice.
- 19) Eminent domain (California Government Code Section 50288) In the event that the Property is acquired in whole or in part by eminent domain or other acquisition by any entity authorized to exercise the power of eminent domain, and the acquisition is determined by the legislative body to frustrate the purpose of the Agreement, such Agreement shall be canceled and no fee shall be imposed under paragraph 9. This Agreement shall be deemed null and void for all purposes of determining the value of the Property so acquired.
- **20**) <u>General Provisions</u> None of the terms provisions or conditions of this Agreement shall be deemed to create a partnership hereto and any of their heirs, successors or assigns, nor shall such terms, provisions or conditions cause them to be considered joint ventures or members of any joint enterprise.
- 21) <u>Attorney's Fees</u> In the event legal proceedings are brought by any party or parties hereto, to enforce or restrain a violation of any of the covenants, reservations or restrictions contained herein, or to determine the rights and duties of any party hereunder, the prevailing party in such proceeding may recover its reasonable attorney's fees in addition to court costs and other relief ordered by the court.
- **22**) <u>**Complete Agreement**</u> This Agreement represents the complete understandings and agreement of the parties and no prior oral or written understandings are in force and effect.

23) <u>**Headings**</u> The headings in this Agreement are for reference and convenience of the parties and do not represent substantive provisions of this Agreement.

IN WITNESS WHEREOF, City and Owners have executed the Agreement on the day and year first written above.

Property Owners:

	date
	date
City of Oakland:	
eny of outland.	
• date	
City Administrator	
APPROVED AS TO FO	ORM AND LEGALITY
. d	ate
City Attorney	

EXHIBITS

- EXHIBIT A: Legal Description of Property
- EXHIBIT B: Schedule of Improvements
- EXHIBIT C: The Secretary of the Interior's Standards for Rehabilitation
- EXHIBIT D: Minimum Property Maintenance Standards

EXHIBIT C: SECRETARY OF THE INTERIOR'S STANDARDS FOR THE TREATMENT OF HISTORIC PROPERTIES - Standards for Rehabilitation

1. A property shall be used for its historic purpose or be placed in a new use that requires minimal change to the defining characteristics of the building and its site and environment.

2. The historic character of a property shall be retained and preserved. The removal of historic materials or alteration of features and spaces that characterize a property shall be avoided.

3. Each property shall be recognized as a physical record of its time, place, and use. Changes that create a false sense of historical development, such as adding conjectural features or architectural elements from other buildings, shall not be undertaken.

4. Most properties change over time; those changes that have acquired historic significance in their own right shall be retained and preserved.

5. Distinctive features, finishes, and construction techniques or examples of craftsmanship that characterize a historic property shall be preserved.

6. Deteriorated historic features shall be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature shall match the old in design, color, texture, and other visual qualities and, where possible, materials. Replacement of missing features shall be substantiated by documentary, physical, or pictorial evidence.

7. Chemical or physical treatments, such as sandblasting, that cause damage to historic materials shall not be used. The surface cleaning of structures, if appropriate, shall be undertaken using the gentlest means possible.

8. Significant archeological resources affected by a project shall be protected and preserved. If such resources must be disturbed, mitigation measures shall be undertaken.

9. New additions, exterior alterations, or related new construction shall not destroy historic materials that characterize the property. The new work shall be differentiated from the old and shall be compatible with the massing, size, scale, and architectural features to protect the historic integrity of the property and its environment.

10. New additions and adjacent or related new construction shall be undertaken in such a manner that if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

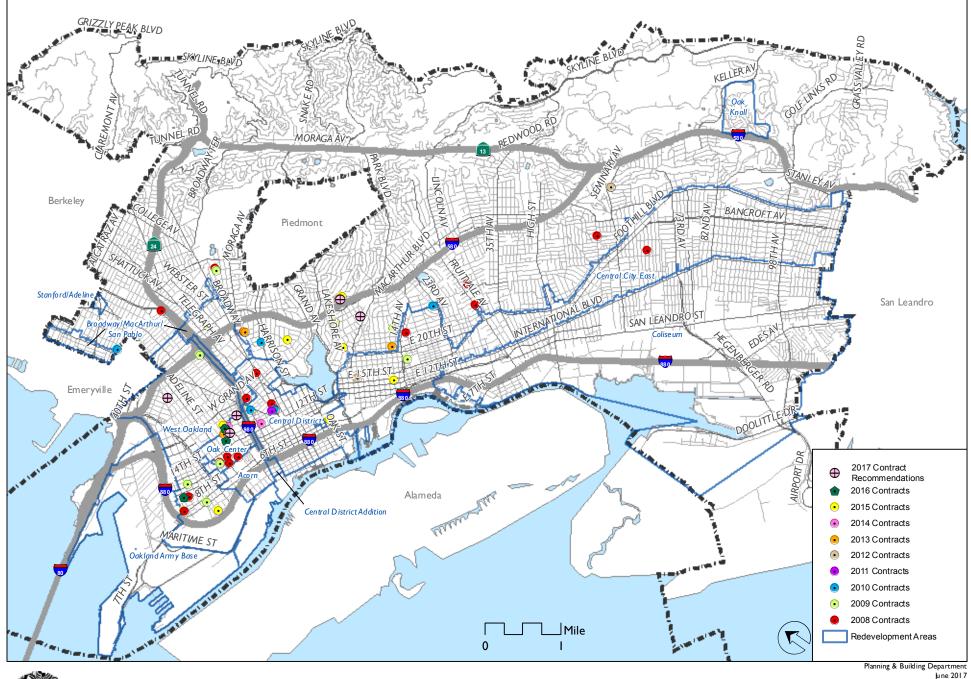
EXHIBIT D: MINIMUM PROPERTY MAINTENANCE STANDARDS

The following conditions are prohibited:

Dilapidated, deteriorating, or unrepaired structures, such as fences, roofs, doors, walls, windows, broken windows, peeling exterior paint, broken structures;

Graffiti;

Incomplete exterior construction where no building inspections have been requested for six or more months, or for work which does not require a building permit, where there has been no significant progress for 90 days.



Mills Act Contracts and Contract Recommendations

ATTACHMENT 7

7/19/17 Planning Commission

Director's Report

Attachment B: Heritage Property Nominations

Heritage Property Nominations

6.2	
Location(s): Various	Parcel Number(s): Various
Applicant(s): Various	Owner(s): Various
General Plan: Various	Zoning: Various
Historic Property: Various	Historic District: Various
Case Number(s): Various	Planning Permits: None
Proposal: Heritage Property Nominatio	ns associated with 2107 Mills Act Contract Applications:
	Road (APN 011-0900-039-56); City Council District 2
2) IM17 002: 3130 Union Street	t (APN 005 0462 031 00): City Council District 3

2) LM17-002: 3130 Union Street (APN 005-0462-031-00); City Council District 3

3) LM17-005: 863 Cleveland Street (APN 023-0405-016-00); City Council District 2

Environmental Determination: Categorically Exempt per CEQA Guidelines Sections: 15301 (Existing Facilities); 15305 (Minor Alterations in Land Use Limitations); 15306 (Information Collection); 15308 (Actions by Regulatory Agencies for Protection of the Environment); 15331 (Historical Resource Restoration/Rehabilitation).

Action to be Taken: Determination that the properties are eligible for Heritage Property status, and designation of the properties as City of Oakland Heritage Properties.

For Further Information: Contact Betty Marvin (510) 238-6879, bmarvin@oaklandnet.com

INTRODUCTION

Three properties are before the Landmarks Preservation Advisory Board (LPAB, Board) for review and consideration of Heritage Property eligibility and for Heritage Property designation as outlined in the Historic Preservation Element (HPE) of the Oakland General Plan. These Heritage Property applications have been submitted in conjunction with concurrent Mills Act contract applications. (Two additional Mills Act applications are being considered this year, for existing Designated Historic Properties in the Oak Center S-20 district.)

BACKGROUND: HERITAGE PROPERTIES

Definition: Chapter 4 of the HPE defines 'Heritage Properties' as "Properties which definitively warrant preservation but which are not Landmarks or Preservation Districts" – a less exclusive and more expeditious designation. Heritage Properties may be designated by the Landmarks Board or the Planning Commission. They may also be designated by the Director of City Planning, subject to confirmation within 45 days by either the Board or the Commission.

Effect of designation: Heritage properties are Designated Historic Properties (HPE Policy 1.3), and therefore part of the Local Register defined in **HPE Policy 3.8**. As such they are Historical Resources for purposes of the California Environmental Quality Act, State Historical Building Code, and Mills Act. At a minimum, under the Element, demolition, removal or specified major alterations of Heritage Properties may normally be postponed for up to 120 days. Design Review will require work that maintains the property's historic character. Under the Demolition Findings (Planning Code Section 17.136.075) Heritage Properties are subject to the Category I findings along with designated Landmarks, Study List, and A or B rated properties.

Eligibility: According to the Element, a property is eligible for Heritage Property designation on the basis of its Oakland Cultural Heritage Survey (OCHS) rating if it:

- 1. has an existing or contingency rating of A (Highest Importance), B (Major Importance), or C (Secondary Importance) "according to the methodology of the intensive survey"; or
- 2. has an existing or contingency rating of A or B from the reconnaissance (field, preliminary) survey; or
- 3. contributes or potentially contributes to any area potentially eligible for Preservation District designation (Area of Primary or Secondary Importance).

Properties with individual A or B survey ratings and contributors to survey-identified Areas of Primary Importance are automatically on Oakland's *Local Register* as defined in Preservation Element Policy 3.8. To qualify for Mills Act contracts, however, if they are not already formally *designated* by the Landmarks Board as Landmarks, Heritage Properties, or S-7 or S-20 district contributors, they must receive formal Landmarks Board designation. Two of this year's Mills Act applicants (1630 Myrtle and 783 20th Street) are already designated in the Oak Center S-20 historic district. The other three are now proposed for Heritage Property designation.

Designation process: Heritage Properties may be designated by either the Landmarks Board or the City Planning Commission after owner notification and acceptance. Landmarks Board actions on Heritage Property designations are appealable by anyone to the City Planning Commission. Heritage Properties may be de-designated by the Board at the property owner's request or at the Board's initiative. De-designation must be based on documentation that the property does not meet the Heritage Property eligibility criteria, unless the designation was for a limited period of time.

Since the present nominations are owner-initiated in conjunction with Mills Act contract applications, the Board may designate them Heritage Properties at this meeting without further hearing or notification, provided they meet the eligibility criteria.

ELIGIBILITY OF NOMINATED PROPERTIES

The properties under consideration for Heritage Property designation at this meeting are described below. The Landmarks Board has a point system of its own for Landmarks and Heritage Property eligibility, somewhat different from that of the OCHS (see Preservation Element Appendices C and D). Evaluation and tally sheets for Heritage Property eligibility, prepared by staff for Board review and adoption, are attached along with the full applications. All three nominated properties appear eligible.



LM17-001: 836 Trestle Glen Road (see Attachment 1) Read (George, Mary, Percival) house

Heritage Property Eligibility Rating: B (25 points)

OCHS Rating: Preliminary (field) survey rating C2+ (C= secondary importance or superior example; contributor to an Area of Secondary Importance)

Significance: 836 Trestle Glen Road is a two-story Monterey Revival house in the large Trestle Glen-Lakeshore ASI. It was built under permit #A5442, dated June 22, 1925, owner E.G. Read, builder Samuel Davis, and architect Frederick H. Reimers, reported construction cost \$4900. Eduardo or Edward G. Read, a foreman for Southern Pacific Co. at the time the house was built, was born in British East India in 1864 and migrated to the United States in 1889. Read family members resided in this home through at least 1941. Frederick Reimers (1889-1961), one of the best known and most prolific Period Revival architects to have lived and worked in Oakland, was a University of California 1915 graduate. This distinctive home is representative of the Spanish Revival style popular during the 1915-1940 period, while the prominent cantilevered balcony marks it as an example of the emerging Monterey version of the style. Spanish Revival is extremely eclectic, with touches like the textured stucco exterior and round-topped front door combined to create an exotic but harmonious appearance. The asymmetrical, informal composition of this Monterey house is somewhat unusual in a section of Trestle Glen where formal, boxy, Italian designs predominate. The attached garage reflects the influence of the auto industry and how it drove residential architecture. even in transit-rich Trestle Glen. Behind this block is the former Key System right of way, with a trolley pole in 836's back yard. This is the fourth house on the 800 block of Trestle Glen to pursue Heritage Property designation, potentially the nucleus of a small designated district within the large ASI that extends from Lake Merritt to the Piedmont border.



2. LM17-002: 3130 Union Street (see Attachment 2) Clawson School Day Nursery

Heritage Property Eligibility Rating:

B (27 points); not in a district

OCHS Rating: OCHS intensive survey rating (1987-88) C3 (C = secondary importance or superior example, 3 = not in an identified district)

Significance: 3130 Union Street is a classic California bungalow, with nested low gables, stucco walls, and distinctive A-frame porch columns. It was built in 1919-20 as part of a cluster planned by contractor George Hollenbeck for the former Gill Nursery block between Filbert, Myrtle, 26th, and 28th Streets. Partway into his project, the block was bought by the Board of Education for the new Technical High School (later McClymonds). With funding from the Alameda Child Hygiene Committee of the American Association of University Women, this recently constructed cottage was moved from 2624 Filbert to Union Street to become "a day nursery... for tots whose parents work during the day." Student shop, art, and home economics classes from Technical High furnished and equipped the nursery, and student paper drives raised funds. Miss Winifred Le Clair was the matron. Miss Le Clair's mother was the president of the Clawson Mothers' Club, which originally pushed for a day nursery. The Social Service Club girls from Tech helped with the childcare and learned "how a baby should be entertained, fed and tucked in," and they exhibited a model of the nursery at the 1922 Health and Safety Exposition. The day nursery exemplified important national movements in the years after the First World War: public health, Americanization, child welfare, women's suffrage, and women's increasing employment in industrial jobs outside the home. The project lasted about five years, after which the house reverted to residential use.



3. LM16-003: 863 Cleveland Street, Paul Emile Joseph house house (see Attachment 3)

Heritage Property Eligibility Rating: B (29 points)

OCHS Rating: Preliminary (field) survey rating C3 (C= secondary importance or superior example; 3 = not in an identified district)

Significance: 863 Cleveland Street is a distinctive craftsman house in Peralta Heights off Park Boulevard. Paul Emile Joseph, a native of Switzerland, built this house for his own residence. By occupation he was a carpenter and lumber mill superintendent, and his craftsmanship and artistry are evident throughout the house. It is distinguished by overlapping gable roofs with complex brackets and bargeboards, stucco and patterned shingle exterior, an intriguingly asymmetrical front porch with river rock column bases, extensive stained glass, custom hardware, and exuberant interior builtins, glass, and woodwork. It was built under permit #42454, dated June 2, 1916, owner and builder Paul E. Joseph, for a 1 ½ -story 7-room dwelling to cost \$3000.

Unique owner-built houses are a very important property type and pattern, but little known because they are scattered around in ones and twos and not associated with big-name architects. The detailed and labor-intensive cabinetry, stained glass, and choice of hardware express an individuality and love of building that may only be economically possible for a hands-on owner-occupant. While privately-owned interiors are not subject to historic designation, the interiors here are so remarkable in "finish, craftsmanship, and detail," and so closely related to the exterior in design and workmanship, that they are noted in the point-system evaluation and deserved continued respect and protection. After living here for a few years, Paul Joseph built and moved to a house on Wellington Street in Glenview that shares some features of 863 Cleveland.

RECOMMENDATIONS

- 1. Receive any testimony from applicants and interested citizens;
- 2. Review staff's Heritage Property eligibility rating sheets and historic information and revise as appropriate;
- 3. Determine that the properties are eligible for City of Oakland Heritage Property designation;
- 4. Approve Heritage Property designation of:

LM17-001: **836 Trestle Glen Road** (APN 011-0900-039-56); City Council District 2 LM17-002: **3130 Union Street** (APN 005-0462-031-00); City Council District 3 LM17-005: **863 Cleveland Street** (APN 023-0405-016-00); City Council District 2

Prepared by:

Marvin

BETTY MARVIN Historic Preservation Planner

Approved by:

ROBÉRT MÈRKAMP

Development Planning Manager

Attachments:

- 1. Heritage Property application and evaluation forms, 836 Trestle Glen Road
- 2. Heritage Property application and evaluation forms, 3130 Union Street
- 3. Heritage Property application and evaluation forms, 863 Cleveland Street

Oakland Landmarks Preservation Advisory Board



OAKLAND LANDMARK, S-7/S20 PRESERVATION COMBINING ZONE, AND HERITAGE PROPERTY APPLICATION FORM

This form is for use in requesting the City of Oakland pursuant to its Zoning Regulations to establish a landmark, landmark site, or Heritage Property or to rezone one or more properties to the S-7 or S-20 Preservation Combining Zone.

1. **IDENTIFICATION**

	A. Historic Name:	READ	HOUSE	
	B. and/or Common N	lame:8	336 Trestle Glen	
2.	ADDRESS/LOCATION	ſ		
	Street and number:836	Trestle (Glen Road	Zip Code:94610
	APN <u>011-0900-03</u>	<u>9-56</u>		
3.	CLASSIFICATION			
A.	Category	D.	Present Use (P) and His	toric Use (H)
	District		Agriculture	Museum
	\overline{X} Building(s)		Commercial	Park
	Structure		Educational	P/H Private Residence
	Site		Entertainment	Religious
	X Object		Government	Scientific
	-		Industrial	_H_Transportation
B.	Status		Military	Other (Specify):
	X Occupied			
	Unoccupied			
	Work in progress	Е.	Number of Resources v	
			Contributing	Non-contributing
C.	Accessible		_1	buildings
	Yes: restricted			sites
	_X_Yes: unrestricted			structures
	No		_1	objects
				Total

F. Application for:

City Landmark	S-7 District
X Heritage Property	S-20 District

Heritage Property nomination, 836 Trestle Glen Road - 2 -

4. **OWNER OF PROPERTY**

Name:Jeffrey Leopold and Cyrece I	Name:Jeffrey Leopold and Cyrece Puccio					
Street and Number:836 Trestle Glen Ro	ad					
City:Oakland	State:CA	Zip Code:94610				
Assessor's Parcel Number:11-900-39	-56					
EXISTING FEDERAL/STATE DESIGNATIONS						
Federal						
National Historic Landmark Included in National Register of Historic Places Determined eligible for inclusion in National Register of Historic Places						

B. State

5.

A.

California Historical Landmark California Point of Historic Interest State Historical Resources Inventory

6. **REPRESENTATION IN EXISTING SURVEYS**

Name of Survey	Survey Boting (if applicable)	Date	Depository
OCHS Survey	Rating (if applicable) C2+	1985-86	Oakland Planning Dept
	Pard A ^{le} Saloon Joe's • Saloon Joe's • Saloon Joe's • Saloon	Handona Bhd Handona Bhd Treelle Cen Rd Hosemount, Treelle	Park

Heritage Property nomination, 836 Trestle Glen Road - 3 -

7. **DESCRIPTION**

А.	Condition:		B.	Alterations: (Check one)	C.	Site (Check one)	
	Excellent _X_ Good Fair	Deteriorated Ruins Unexposed		X_Unaltered Altered		_ Original Site _ Moved (Date)	
D.	Style/Type:	Spanish Eclectic / Spar	nish Re	vival			

E. Describe the present and original (if known) physical appearance:

This very distinctive two-story Spanish Eclectic Revival home (also known as Monterey style) was built in 1925. The front entry is arched and recessed. The asymmetrical plan wood frame structure is covered by original thick stucco exterior. The attached garage is part of the original single story wing design. The front façade features a cantilevered balcony with roofed overhang supported by 4 large wood block posts enclosed by wood railing. Matching wood window pane doors open to the balcony. To the right of the balcony is a canvas awning over wood pane windows. A mature vine weaves around the balcony trellis. The brick chimney is also covered by stucco and can be seen from the front right side of the house.

Front door recessed arch with thick stucco texture walls, represent classic Spanish Eclectic design period, also known as "Monterey". Original arched door includes built in beveled window. Windows include sash and trim detail.



Heritage Property nomination, 836 Trestle Glen Road - 4 -

Cantilevered balcony with roofed overhang is supported by 4 large wood square shaped posts. Matching original doors open to the balcony. Cantilevered balconies were a signature characteristic of the Monterey style period which first emerged in the mid-1920's



Original stucco brick chimney seen from the street.



Key Route's B Line Trolley relics in back yard include track bed remains and concrete pole that held the trolley's electrified lines over 100 years ago.





Concrete Driveway Stamp



8. SIGNIFICANCE

A.	Period:	В.	Areas of significancecheck a	and justify below:
	Prehistoric		Archeology-prehistoric	Landscape architecture
	Pre-1869		Archeology-historic	Law
	1869-1906		Agriculture	Literature
	X 1906-1945		_X_ Architecture	Military
	Post-1945		Art	Music
			Commerce	Philosophy
			Communications	Politics/government
			X Community Planning	Religion
			Conservation	Science
			Economics	Sculpture
			Education	Social/humanitarian
			Engineering	Theater
			Exploration/settlement	_X_ Transportation
			Industry	Other (specify)
			Invention	

C. Period of Significance: Oakland Early Residential Development & Transportation Transitional Period

D. Significant dates: 1925

E. Builder/Architect/Designer: Frederick H. Reimers, Architect / Samuel B. Davis, Builder

F. Significant persons: Frederick Reimers, Architect and Eduard Read, Original Owner

G. Statement of Significance (include summary statement of significance as first paragraph):

This distinctive home was constructed in 1925 and designed by well know architect Frederick Reimers (June 1, 1889 - July 11, 1961). The home is representative of the Spanish Revival style period also known as Spanish Eclectic built during the 1915-1940 period. Spanish Revival was influenced by Spanish Colonial architecture of earlier centuries. The prominent second-story cantilevered balcony is an example of the emerging Monterey style period (1925-1955) which was a later adaptation of Spanish Revival. Spanish Revival is an extremely eclectic style with Mediterranean touches combined to create an exotic, but harmonious appearance. Influences include Spanish Baroque, Moorish, and Gothic elements. The home's stucco exterior and half rounded front door are excellent examples of this revival period. The attached garage is a unique feature of the Read Home reflecting the influence of the explosion of the auto industry and how it drove residential architecture to offer home buyers the opportunity to showcase their modern and economic status as car owners. The Read House reflects the trend and shows the significant shift from a detached garage toward the rear of the home (as is the case with a significant number of homes in the Trestle Glen neighborhood) to an attached garage positioned across the front façade of the home.

Read Family

Eduardo G. Read, a foreman for Southern Pacific Co., retained famous architect Frederick H. Reimers to design this Spanish revival in the new Lakeshore Highlands subdivision, part of the former Sather Estate. According to the 1920 Census, Eduard was born in British East India in 1864, and migrated to the United States in 1889. Eduard's father was born in England and his mother was born in India. Eduard and his wife, Mary Jane of New York, had a son and daughter who were in their late 20's when the Reads built their new Trestle Glen home in 1925. The youngest child, Percival R. Read, lived with his parents and also worked for Southern Pacific Co. as a Receiving Clerk after serving in World War I. According to records, the Read's resided in this home through 1941.

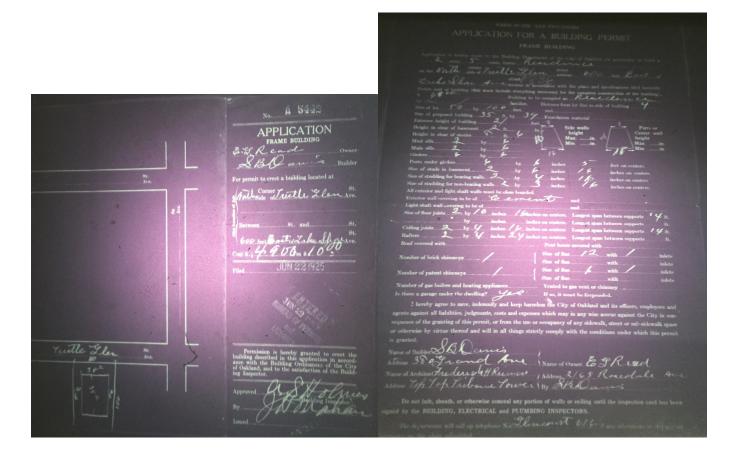
Frederick Holberg Reimers

Frederick H. Reimers is one of the best known and most prolific 20th century architects to have lived and worked in Oakland. He is a University of California 1915 graduate. He worked with architect Bernard Maybeck for a short time. In 1925, Reimers' office was located in the Tribune Tower, and later he moved his office to San Francisco. His practice included residences, public housing projects, WWII-era barracks, and commercial buildings. The Income Securities Building (1928-29), a masterpiece of Art Deco design, is perhaps his most prominent landmark in Oakland. The Art-Deco style Howard Automobile Building (1930) is a City of Berkeley Landmark.

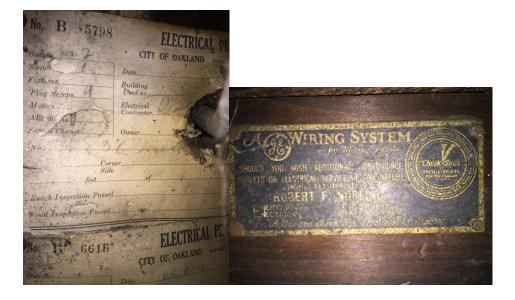
While Reimers' major commercial buildings drew upon modern design styles, period revivals were his choice for a number of residential commissions. In addition to the Read House, Reimers designed a number of Spanish revival homes for Lakeshore Highlands. From the mid 20's, he frequently published showy period revival houses in the Oakland Tribune including the rambling Spanish 1928 Tribune model home and the J.M. Mendel house at the Monterey Peninsula Country Club (1926 or earlier). Reimers' residential projects often incorporated naturalistic landscape design styles that became popular in the late 19th and early 20th. This was likely influenced by his father, Johannes Reimers, noted landscape architect and painter. In the same year he graduated from the University of California, he designed a residence for the property of legendary architect Bernard Maybeck. Reimers went on to design numerous revival homes in Lakeshore Highlands and the greater East Bay. Some of his work includes the 45 room Sweetlands mansion, UC campus Sigma Pi house, Howard Automobile Co. and Income Securities Building/Bank of Oakland.

Heritage Property nomination, 836 Trestle Glen Road - 8 -

Building Permit signed by well known architect Frank Reimers who simply noted his office address on the permit as "Tip Top Tribune Tower". Samuel B. Davis was the builder and Robert F. Norling was the electrical contractor for 836 Trestle Glen Road. The original electric permit still remains posted under the house today.



Electrical Permit



Trestle Glen Neighborhood

Once a laurel-lined area along a mossy creek running into what is now Lake Merritt, the glen was known as Indian Gulch to early Oaklanders, though the Indians were long since displaced by the Spanish. In 1820 the Spanish crown granted most of what is now Alameda County from Albany to San Leandro to a retired army sergeant named Luis Maria Peralta. What use the Peraltas made of Indian Gulch can only be surmised, but they used the entire rancho primarily for cattle raising. Later, with the discovery of gold and the emergence of the "instant city" of San Francisco, the family sold lumbering rights to redwoods in the hills. Eventually the hills were bare save for scrub oak and buckeye. As Oakland grew, and especially after the devastating drought of 1862-64 killed off the cattle herds, interest in the outlying land shifted from ranching to recreation.

An 1871 bird's eye map labels the area that is now Trestle Glen as Lake Park, and shows roads winding over the hills and past three small lakes. In the 1880's the area belonged to banker Peder Sather (memorialized by Sather Gate at the University of California). After his death in 1886, his wife Jane allowed the land to be used as a park.

The name Trestle Glen dates back to this period, to approximately 1893 when Francis Marion "Borax" Smith's Oakland Traction Company extended a trolley line from downtown Oakland up Park Boulevard to Grosvenor Place. From a point just above where Holman Road crosses Grosvenor to about Underhills Road, a large wooden trestle bridge was constructed to carry the carloads of picnickers across Indian Gulch and into Sather Park. As one visitor recollected: "In those days Trestle Glen was a long ways from the city of Oakland... on the floor of the glen at the end of the bridge a pavilion was erected and suitable outbuildings for restaurants, etc., were built nearby. Dances, conventions, camp meetings, and gatherings of various kinds kept the glen pretty well patronized during the summer months. The Salvation Army held its annual camp meeting there on several occasions at which time Trestle Glen was about the busiest, liveliest place in the East bay region... " The electric trolley that trundled over the bridge featured double-deck seating and brass handrails. Mark Twain is among the notables known to have made the trip.

Borax Smith quickly consolidated the various East Bay railway lines into the Key System, and connected it to San Francisco by way of an elaborate ferry system. In 1895, Smith joined Frank C. Havens, a real estate magnate who controlled 13,000 acres of East Bay hilltop land, to form the Realty Syndicate. At that moment, the days of leisurely picnicking and romantic strolling in Sather Park became numbered.

The Realty Syndicate acquired the Sather Estate in 1904, and by 1906 the Trestle Glen crossing was gone. In 1911, Wickham Havens, Frank's son, filed a subdivision map for Crocker Highlands. Then, in 1917, the Lakeshore Highlands Company, of which Wickham Havens was president, filed a subdivision map covering the hills on either side of Trestle Glen, from Lakeshore Avenue to Grosvenor Place, in what had been known as Sather Park.

Meanwhile a movement had arisen to preserve Trestle Glen as a public park. As early as 1909, consulting New York landscape architect Charles Mulford Robinson proposed to Oakland's newly established Park Commission a comprehensive plan for an unprecedented system of public parks for Oakland. The purchase of old estates like DeFremery and Mosswood parks was one of his proposals; another was acquisition of the privately owned land around Lake Merritt. A third proposal, not acted upon, was a greenbelt connecting the lake with a park area along Trestle Glen, up Park Boulevard, winding around the city of Piedmont, through Mountain View Cemetery, and back to Lake Merritt. In 1914, under the sympathetic administration of Mayor Frank Mott, the Park Commission actually acquired an option to purchase Trestle Glen, but was unable to arrange financing during Mott's term. In 1915 John L. Davis, a fiscal conservative and

Heritage Property nomination, 836 Trestle Glen Road - 10 -

opponent of the park project, was elected mayor, and he defeated a plan whereby the city could have purchased the land on an installment basis.

Wickham Havens then took action to create his "residential park" in Lakeshore Highlands. He retained the Olmsted Brothers (whose father, Frederick Law Olmsted, designed Mountain View Cemetery as well as New York's Central Park) to prepare a site plan for an exclusive, restricted, upper-income residential suburb along the lines of San Francisco's 1912 St. Francis Wood. Inspired by England's "garden suburbs," the Olmsteds laid out winding streets following natural contours, leaving natural areas along the creek (later Trestle Glen Road) and smaller park areas scattered throughout the tract. The monumental entrance portals to the tract were designed by Bakewell & Brown, architects of San Francisco City Hall and a number of opulent houses in Adams Point, and the sales office by the similarly eminent Louis Christian Mullgardt.

The Lakeshore Highlands Company itself built many of the houses during the tract's first years, but later it was more common for the homeowner to buy a lot and commission his or her own house. The tract's building restrictions required that each house cost at least \$3000 more on some lots-and some owners spent as much as \$50,000, an enormous sum at the time. Lakeshore Oaks too was initiated with company-built homes, ten fully decorated model homes which were shown as the California Complete Homes Exposition in the fall of 1922, and drew tens of thousands of visitors.

Most lots were filled during the halcyon days of the 1920's, but building continued into the 1930's and a few lots remained even after World War II. Many of Oakland's best known architects worked in the neighborhood over the years: Julia Morgan, Maybeck & White, Charles McCall, A.W. Smith, Hamilton Murdock, William Schirmer, Kent & Hass, <u>Frederick Reimers</u>, William Wurster, Irwin Johnson, and others.

Shielded by private restrictions against multiple dwellings as well as by zoning, the area retains its period character up to the present day. The houses are by and large romantic and picturesque, exhibiting post-World War I taste for country charm and European culture. Italian Renaissance, Tudor, Spanish, Monterey, French provincial, and Colonial styles abound. As Walter Leimert would be the first to point out, the Lakeshore Highlands/Trestle Glen area remains one of substantial architectural interest as well as natural beauty.

Transportation Evolution

The Read House was built in1925 in close proximity to the Key Route's B Line trolley which ran directly through the rear of the present day property. The backyard of the property contains alternating areas of steep and level slope. Adjacent to the back of the house is a concrete patio which is covered by a redwood deck. Moving up the first slope from the building is a large level area which was once the rail bed for the Key System. Several remnants have been found in the backyard today, including rail spikes and a fully intact concrete pole that once held the Key Trolley overhead electrified lines.

Integral to the promotion of Lakeshore Highlands was its connectivity to both Oakland and San Francisco. In a 1917 advertisement for Lakeshore Highlands published in The San Francisco Bulletin, developer Walter H. Leimert emphasized the Key Route trolley's metaphorical ability to "fly" residents of Lakeshore Highlands from their new homes to their workplaces in San Francisco. However, the importance of the trolley system at this time was being challenged by the concurrent rise in automobile ownership. Henry Ford began to mass-produce the Ford Model T around 1910, and by 1920, American consumers were purchasing over three million automobiles annually. The car culture transformed residential architecture. This rise in automobile ownership can be noted both in the rapid shift in the promotional materials associated with Lakeshore Highlands and in the physical form of the homes constructed in the neighborhood. As early as 1922, Walter H. Leimert, in contrast to the flying trolley pictured several years earlier, was describing Lakeshore Highlands in terms of its motoring distance to downtown Oakland: "...a veritable fairyland of rolling hills and wooded dales right in the heart of Oakland near famous Lake Merritt and its flower filled parks-six minutes by motor car from Oakland City Hall." Photographs

Heritage Property nomination, 836 Trestle Glen Road - 11 -

from the early era of construction in Lakeshore Highlands capture both the importance of the trolley line, which rolled right past the sales office for Lakeshore Highlands, and the encroaching importance of automobiles. Automobile ownership became a symbol of status and residential architecture reflected this trend by replacing the detached garage historically located behind the home with an automobile garage attached to the home and prominently featured across the front façade of the home, similar to the Read House.



"Flying Trolley" Promotional material for Lakeshore Highlands, 1917

9. MAJOR BIBLIOGRAPHICAL REFERENCES

Department of Commerce – Bureau of the Census of 1920, 1930 and 1940 Heritage Property Application for Frederick H. Reimers House, Sept 16, 2013 Website of the Lakeshore Homes Association, March 2017: <u>http://lakeshorehomes.net/about/history</u> Historic Lakeshore Glen Website, March 2017: <u>https://sites.google.com/site/s20forlakeshoreglen/</u> Architect and Engineer, April 1915: Oakland Cultural Heritage Survey Research File Oakland Tribune, Page 68, April 25, 1926: Oakland Cultural Heritage Survey Research File Heritage Property nomination, 836 Trestle Glen Road - 12 -

10. GEOGRAPHICAL DATA

	A.	Land are	ea of property (sq	uare feet or acres):	7,158 Sq Ft				
	B.	UTM Re	eferences:						
	USGS	S Quadrang	gle Name:		USGS Quad	_USGS Quadrangle Scale			
	A Easting Northing				B	B			
	Zor	ne E	Easting	Northing	Zone	Easting	Northing		
-	Book 8,		Alameda County	Parcel 1: Lot 29 in Ble Records. Parcel 2: (S	· •		Filed April 4, 1921,		
11.	FOR	M PREPA	ARED BY						
	Name	/Title:	Jeffrey Leoj	pold					
	Organ	ization: _	Owner			Date:	_3/24/17		
	Street	and Num	ber:836 Tro	estle Glen Road		_Telephone:	510-697-8299		
	City/7	Town:	OaklandS	tate:CAZip Code	:94610 Em	ailleopold.jef	frey@gmail.com		
DEPA	ARTMI A.		J SE ONLY d by:			Date:			
	B.	Action b	oy Landmarks Pr	reservation Advisory B	oard				
		(1)	Recommende	dNo	t recommended	for landmark/S-	7/S-20 designation		
		Date:			Resolution n	umber:			
		(2)	Designated as	Heritage Property D	ate:				
	C.	Action b	oy City Planning	Commission					
		Ro Date:	ecommended	Not recom	mended for land	lmark/S-7 desig	nation		
	D.	D		Not Desig		No:			

City of Oakland – Landmarks Preservation Advisory Board EVALUATION SHEET FOR LANDMARK ELIGIBILITY

Address:	836 Trestle Glen Road
Name: _	Read (E.G.) house

ARCHITECTURE A.

1. 2.	Exterior/Design: asymmetrical form with partial 2nd floor balcony, layered Interior: n/a \ low-pitched roofs		<mark>VG</mark> VG	G G	FP FP
2. 3.	Construction: textured stucco, woodwork on beams and door	_E F	VG VG	G	FP
<i>3</i> . 4.	Designer/Builder: Frederick H. Reimers, arch.	_E	VG	G	FP
5.	Style/Type: Monterey Revival house, somewhat rare		VG	G	FP
в.	HISTORY			Ū	
6.	Person/Organization: E.G. Read, S.P. sup't, & family, owner/res. to 1940s	E	VG	G	FP
7.	Event:	E	VG	G	FP
8.	Patterns: resid. dev't of Lakeshore n'h,, transportation (streetcar & auto)	<u> </u>		<mark>G</mark>	FP
9.	Age: <u>1925</u>	_E	VG	<mark>G</mark>	FP
10.	Site: original site; rear of lot is former Key System right of way	_ <mark>E</mark>	VG	G	FP
C.	CONTEXT				
11.	Continuity: Lakeshore-Trestle Glen ASI contributor	E	VG	G	FP
12.	Familiarity:	<u> </u>	VG	G	<mark>FP</mark>
D.	INTEGRITY				
13.	Condition:	E	G	F	Р
14.	Exterior Alterations:	E	G	F	Р
Evalua	ated by: <u>Betty Marvin</u> Date: <u>6/4/17</u>			_	
STAT	US / RATING:				
City La	andmark Eligibility: 🗖 Eligible 📮 Not eligible				
Nation	al Register Status: Listed In process				
	Determined eligible Appears eligible				
	Appears ineligible				
Site of	Opportunity 🗖				

This evaluation was accepted by the landmarks Preservation Advisory Board at its meeting of _____ _____. Attest: ______

City of Oakland – Landmarks Preservation Advisory Board EVALUATION TALLY SHEET FOR LANDMARK ELIGIBILITY

Addr	ess:	836	Trestle (Glen Road		
Name:		Rea	d (E.G.)	house		
12	<mark>6</mark>	3	0		1. Exterior/Design	
	-					
6	3	2	0		2. Interior	
6	3	2	0		3. Construction	
4	2	1	0		4. Designer/Builder	
6	<mark>3</mark>	2	0		5. Style/Type	
				А.	ARCHITECTURE TOTAL (max. 26)	13
30	15	8	0		6. Person/Organization	
30	15	8	0		7. Event	
18	9	5	0		8. Patterns	
8	4	2	0		9. Age	
<mark>4</mark>	2	1	0		10. Site	
				B.	HISTORY TOTAL (max. 60)	11
4	2	<mark>1</mark>	0		11. Continuity	
14	7	4	0		12. Familiarity	
		C. CONTEXT TOTAL (max. 14)		CONTEXT TOTAL (max. 14)	1	
PREI	LIMIN	ARY '	TOTAL	(Sum of	A, B and C) (max. 100)	25
<mark>-0</mark>	-3	3%	-5%	-10%	13. Condition (From A, B, and C total)	
<mark>-0</mark>	-25	5%	-50%	-75%	14. Exterior Alterations (From A, B	
					and C total excluding 2)	
		I			D. INTEGRITY	-0
ADJI	JSTED	тот	AL (Pre	liminary	total minus Integrity)	25

STATUS/RATING

Present Rating (Adjusted Total):	□ A(35+)	X B(23-34)	C (11-22)	D D(0-10)
Contingency Rating (Preliminary Total):	□ A(35+)	X B(23-34)	C (11-22)	D D(0-10)
City Landmark Eligibility: X Eligible (Present Rating i	is A or B)	□ Not eligible	

1

Oakland Landmarks Preservation Advisory Board



OAKLAND LANDMARK, S-7/S20 PRESERVATION COMBINING ZONE, AND HERITAGE PROPERTY APPLICATION FORM

This form is for use in requesting the City of Oakland pursuant to its Zoning Regulations to establish a landmark, landmark site, or Heritage Property or to rezone one or more properties to the S-7 or S-20 Preservation Combining Zone.

1. **IDENTIFICATION**

A.	Historic Name:	_Clawson School Day Nursery

B. and/or Common Name: ____None_____

2. ADDRESS/LOCATION

Street and number: __3130 Union St._____ Zip Code: 94608_____

3. CLASSIFICATION

A.	Category	D.	Present Use (P) and Historic Use (H)			
	District		Agriculture	Museum		
	X_Building(s)		Commercial	Park		
	Structure		_H_Educational	P_Private Residence		
	Site		Entertainment	Religious		
	Object		Government	Scientific		
			Industrial	Transportation		
B.	Status		Military	Other (Specify):		
	_XOccupied					
	Unoccupied					
	Work in progress	Е.	Number of Resources with	hin Property		
			Contributing	Non-contributing		
C.	Accessible		_1	_1buildings		
	Yes: restricted			sites		
	_XYes: unrestricted			structures		
	No			objects		
			1	Total		
F.	Application for: City Landmark X_Heritage Property		S-7 District S-20 District			

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4. **OWNER OF PROPERTY**

Name: David & Elaine Kim_____email: heylainey@gmail.com_____

Street and Number: ____3130 Union St._____

City: _Oakland_____ State: _CA____ Zip Code: _94608_____

Assessor's Parcel Number: _5-462-31_____

5. EXISTING FEDERAL/STATE DESIGNATIONS

A. Federal

- ____National Historic Landmark
- ____Included in National Register of Historic Places
- _____Determined eligible for inclusion in National Register of Historic Places

B. State

- ____California Historical Landmark
- ____California Point of Historic Interest
- ____State Historical Resources Inventory

6. **REPRESENTATION IN EXISTING SURVEYS**

Name of Survey	Survey	Date	Depository			
Rating (if applicable)						
OCHS, West Oakland intensive survey	C3	1988	Oakland Planning Dept.			





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7. DESCRIPTION

А.	Condition:		В.	Alterations: (Check one)	C. Site (Check one)
	Excellent x_Good Fair	Deteriorated Ruins Unexposed		Unaltered xAltered	Original Site x_Moved (1922)

D. Style/Type: _____California-style craftsman bungalow____

E. Describe the present and original (if known) physical appearance:

F. The house is a one-story, six-room California-style Craftsman bungalow, long rectangular shape with detached accessory unit. The front has a partial width porch at the left (north) with large A-frame stickwork posts resting on large square stucco bases. The building is clad in stucco with a wood weatherboard skirt panel. There is a tall, non-functioning stucco chimney n the right side. The triple gabled front roof has exposed beam ends and rafter tails. The main large window in the front is a multipane sash on sash, with many multi-paned windows along the sides and rear walls.

Both front windows – a single large window facing the porch and a wide three-part window on the living room bay at right – have been replaced with single-hung vinyl sash with sandwich grids. Other alterations to the house include various side and rear windows, solar panels (added in 2014), a rear deck with a wheelchair ramp, and a temporary air quality collection sensor as part of WOEIP's 100x100 project. A laundry room was added in 1944 (permit B2734), possibly where the work bench area used to be. I believe there used to be an awning in the front according to earlier photos (from when the home was foreclosed). The paint color used to be flesh tone; now it's blue-gray with contrasting gray weatherboard. The original exterior paint color is unknown. There is an electrical panel on the driveway side to the west of the chimney on the south-facing wall. The solar unit's electrical panel as well as a tankless water heater are hidden away on the north wall; the north corridor between the house and neighboring fence acts as drainage, is fenced in front, and contains gravel. There is a modern drainage system with gutter and multiple downspouts. Another unique thing about the property is that it has 13 trees on it: three Italian cypress trees in front, six in back, two plum trees, a cork tree, and one redwood.

The two-story accessory building at the back of the lot may have originated as a one-story "Work Bench" attached to the rear of the house, shown on the 1925 Sanborn map. Permit #B31949 or B83940 (May 23, 1950) appears to show permission to move it to the rear of the property in 1950 and change it from one story to two. The building is stucco and has a wooden exterior staircase to the upper unit. It is has a low gabled roof and irregularly placed windows. The footprint is a square except for a protruding closet on the east wall that houses the water tank. It is not known what part of the two-story building may be the former "work bench."

8. SIGNIFICANCE

A .	Period: Pre-1869 1869-1906 x_1906-1945 Post-1945	В.	Areas of significancecheck an Archeology-prehistoric Archeology-historic Architecture Art Commerce Communications Community Planning Conservation Economics Education Engineering Exploration/settlement Inductry	Landscape architecture Law Literature Military Music Philosophy Politics/government Religion x_Science Sculpture x_Social/humanitarian Theater Transportation
			0 0	

C. Period of Significance: 1920-1926 D. Significant dates: 1919-20 (built, at 2624 Filbert St.),

1922 (moved for day nursery)

- E. Builder/Architect/Designer: George Briggs Hollenbeck
- F. Significant persons:

Winifred Le Clair, Mrs. Theo (Alice) Le Clair, Dr. Leila Beebe, Miss Florence H. Godley, Oakland Technical High School Social Services club, Joseph Petty, Junior Red Cross, Alameda County Child Hygiene Committee of the American Association of University Women, Miss McGillivray (sewing teacher), Mrs. Beadle, Miss Willoughby (physiology teacher who organized the Social Services club at Tech), George D. Young, A.S. Colton, Gertrude Skain, C.W. Dickey

G. Statement of Significance (include summary statement of significance as first paragraph):

See attached essay

9. MAJOR BIBLIOGRAPHICAL REFERENCES

See attached bibliography; mainly Oakland Tribune, also Building & Engineering News, Oakland city directories, Board of Education's meeting notes, documents from OCHS, Bulletin of the School Women's Club

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10.	GEO	OGRAPHICAL DATA
	А.	Land area of property (square feet or acres): 6660 sq ft. / .15 acres
	B.	UTM References:
	USG	S Quadrangle Name:Oakland West USGS Quadrangle Scale1:24,000
	C.	Verbal boundary description (address): <u>3130 Union Street, Oakland, CA 94608</u>
11.	FOR	RM PREPARED BY
	Nam	e/Title: _Elaine Kim_(homeowner)
	Orga	nization: Date: _May 25, 2017
	Stree	et and Number:3130 Union St Telephone: 510-207-1220
	City/	Town:Oakland State: CA_ Zip Code: _94608_ Emailheylainey@gmail.com
DEP	ARTM	ENTAL USE ONLY
DEL	A.	Accepted by: Date:
	B.	Action by Landmarks Preservation Advisory Board
		(1)RecommendedNot recommended for landmark/S-7/S-20 designation
		Date: Resolution number:
		(2)Designated as Heritage Property Date:
	C.	Action by City Planning Commission
		RecommendedNot recommended for landmark/S-7 designation Date:
	D.	Action by City Council DesignatedNot Designated
		Date: Ordinance No:

Statement of Significance:

Along the row of timeworn Victorians on Union Street that runs from 30th to 32nd, across from the red gazebo at Poplar Park/Willie Keyes Recreation Center, the sightline dips at a classic one-story craftsman that seems squat due to its context. The triple-gabled rectangular stucco house with the weatherboard skirt and soaring chimney, exposed rafter tails, multi-pane sash-over-sash wide window casings, and partial-width front porch with square-based and a-frame stick-work columns doesn't seem unusual at first, but over time, one starts to wonder how and why on a row of turn-of-the-century Victorians, when a 1920's bungalow showed up.

What we will discover is a series of independent events occurring which happen to converge beautifully at a fleeting moment in time.

Even before the Golden Age of Oakland that began in approximately 1911 and lasted till the Great Depression in 1929, and before the influx of businesses and people from San Francisco after the 1906 earthquake, industry and population in Oakland was flourishing due to the number of factories that had been established, and new housing popped up around the stops of the new streetcar system.¹ The majority of houses on the 3000 block of Union Street went up between 1893-1901, near the Adeline stop on the Key System. Early entrepreneurs like George Briggs Hollenbeck took notice and made the most of the land of opportunity set before them.

From 1915-1922, George Hollenbeck built pattern book house bungalows à la Dixon & Hillen that he sold to buyers via the yellow pages and newspaper ads. He served as contractor to many one-story homes around Oakland, according the *Building & Engineering News* trade papers from 1915-1922.^{2,3}

Two days after Christmas in 1919, he applied for a permit,⁴ as builder and architect, to build three houses up a stretch of Filbert Street, just below where E. Gill's world famous exotic flower nursery at 28th and Filbert used to be. In fact, Hollenbeck set out to develop fifty homes on the block between Filbert and Myrtle, and 26th& 28^{th.5}Just four years earlier, Edward Gill's Irish Elegance rose won a gold medal at the Panama-Pacific International Exhibition, earning his nursery even more prominence posthumously⁶. Edward used to own that block and much more throughout Oakland, Berkeley, and Albany; upon his death in 1909, and his son John's in 1928, his heirs sold the bulk of it and closed the business for good.⁷

What do these homes on Filbert have anything to do with 3130 Union St?

Before Hollenbeck started developing homes on Edward Gill's former well-known and well-travelled-to⁸ property, the land was in limbo⁹ with the Oakland Board of Supervisors. Some members wanted to use it for a hospital site while others wanted it for the site of California College. The hospital site was rejected,¹⁰ and in October 1920 (*San Francisco Chronicle*, Oct. 10, 1920, p.1) the Board of Education bought the land to use for the new Technical High School; it is now the site of McClymonds High School.

It is uncertain at this point in time when and if Hollenbeck acquired the land himself; it was published in the *Oakland Tribune* on Apr 20, 1919 that he was set to vastly develop it, which seems likely he had purchased it, and the highly publicized fight over the endorsement of the land is how it might have been on the Oakland Board of Education's radar.

Whatever transpired, the Board of Education's high school minutes from Aug 29, 1921, show that a cottage at

3130 Union Street

2624 Filbert, on land acquired by the City of Oakland for the site of the new high school, was approved to be moved to Clawson School to be used as a day nursery, as long as there was no expense to the district.¹¹ So who paid for it? The Oct 6, 1921, minutes state that the Alameda County Child Hygiene Committee of the American Association of University Women paid to move the cottage. The only thing provided by the School District was "the cottage that moved from 2624 Filbert Street;"¹² however, Oakland Schools also acquired a .15 acre of land from the City for the nursery site.¹³

The block books show that the City of Oakland also owned land at 3130 Union Street at the time, which became the new home for the cottage built at 2624 Filbert Street. The lot at 3130 is 6660 sq. ft, or a little more than .15 acre (6534 sq ft).

The reason the Child Hygiene committee helped fund the move was because they wanted to establish not only a day nursery but a landmark children's health center and they worked on a study from 1917-1923, according to various newspaper articles.

An article about the Oakland Technical High School Social Service Club students' paper drive in the Nov 10, 1921 edition of the *Oakland Tribune* mentions that the \$770 they derived from the sale will be used to furnish the new bungalow, "moved from Technical High to Clawson school, where a day nursery will be established for tots whose parents work during the day. Although the task set for the high school was an unusually large one, the various elementary and high schools united, with the result that ten tons of paper was net average daily during the seven-day drive." These student-run paper drives, which earned more and more money as they went on, and which also earned criticism that lead to their eventual (and temporary) cessation, funded the day nursery each year.

The Nov 10, 1921 article also states: "The shop boys, headed by Joseph Petty, provided the labor and materials necessary for removal of the bungalow to Clawson school. It will be able to accommodate thirty babies during the winter months." The Board of Education approved the cottage to be moved on Nov 28, 1921. The Tribune has an article about the shop boys building a foundation for the new nursery: "Eighth and ninth grade boys built the foundation under the direction of George D. Young" (*Oakland Tribune*, Feb 3, 1922, pg 25). The *Tribune* also advertises a housewarming in May 1922 for the new nursery and health clinic.

City directories from 1921-1926 show the Clawson School Day Nursery as being located at 3130 Union St, with Miss Winifred Le Clair as the matron. Miss Le Clair's mother was the president of the Clawson Mothers' Club, who originally pushed for a day nursery. The Board of Education's September 1, 1921, minutes appoint a matron of Clawson nursery, whose salary would be paid by the high school student body and the Junior Red Cross Organization.

In the 1925 Sanborn map, 2624 Filbert St. can be seen underneath the McClymonds layer when a light is shone under the page. There is an outline of a house that is identical to the house at 3130 Union Street.

Also, compared to the house George Hollenbeck built at 5439 Wadean Place, the likeness is nearly identical: the gables, the porch, the faded red cement walkway, the partial-width front porch with square-based and A-frame stick-work columns, and the chimney.

It is uncertain if anyone ever lived at 2624 Filbert Street: 2624 was among the last of the homes to be built on

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3130 Union Street

that stretch before the City of Oakland bought the lands for the Board of Education to use as ground for the new high school. If construction began in 1920 and the cottage was marked for use in August of 1921, and the land bought before that, it's uncertain if there was time for anyone to occupy it. The 1920 census took place 10 days after Hollenbeck filed his permits to build on the 2600 block of Filbert. In Enumeration District 32, the census shows on Jan 6 people living at 2600, 2606, and 2612. Thus, he built 2618, 2624, and 2630 between 1920-1921. Above 2630 was Gill's nursery.

So why was a day nursery (or daycare) needed? And why was the Child Hygiene Committee of the American Association of University Women involved?

With many jobs of all tiers due to factory work, the suffragette movement building, the duration and end of World War I, and the 1912 opening of the Terminus of the Transcontinental Railroad, Oakland was a thriving, growing, optimistic and prospering City, including holding many opportunities for women, especially for women who needed to work outside the home. Deaths due to tuberculosis, the 1883 typhoid epidemic, and the 1918-19 flu epidemic, and the 1920 smallpox outbreak at Clawson school* led to increased focus on health safety. Americanization clubs were started to teach immigrants basic hygiene because the science of germs transmitting diseases was not standardized yet. In 1920, there was a focus on the great national child welfare movement.*The 1922 Health and Safety Exposition was a huge event that nearly everyone in the entire city participated in.* Dr. Leila Beebe worked with the temporary nursery at Clawson school to examine each child before they could be admitted into the nursery.

With men overseas or not coming home, expansion of factory jobs, and a progressive and/or immigrant population, more women worked outside the home, but the city still had a lack of day care. Mothers' clubs started beating the drum, and in the particular case of 3130 Union St., a health experiment was born in partnership with a new day nursery and a highly welfare-minded high school social service club.

In a perfect yet long-brewing storm of events, the Clawson School Day Nursery was founded. It is unknown whose idea it was originally or how it came to fruition; one suspects Mrs. Le Clair (Winifred's mother) had connections via the Mothers' Club and the Board of Education and the Americanization club via Miss Godley, the home economics teacher at Clawson (see *Oakland Tribune* article from May 30, 1920).

Oakland Tribune, May 30, 1920:

Sign Hung Out at the Clawson School at Instigation of Technical High: "Babies parked, 15c per day!"

This is the announcement that the Technical High School has hung outside the Clawson school. This school district has been adopted by Tech. Its students are going to play their small part in the great national child welfare movement by establishing a day nursery with Clawson school to take care of the babies of the community whose mothers have to work during the day, thus insuring for the children the care and feeding that will make good, healthy citizens of them.

During the recent salvage drive held at Tech, for the Junior Red Cross Shop, its students collected several tons of newspapers and magazines. The percentage coming back to Tech. from the sale of these is being used to start the nursery. With it cribs, bedding, towels, combs, toys, and other necessary equipment including food are being bought by the Junior Red Cross Committee. The boys in the manual training department of the Clawson school made play tables and chairs for the little Folk. The girls in the

clothing department at Tech have made bibs and aprons for them. Girls from in the district, is examining home conditions and finding the cases Tech are to go down every week to entertain the children with fairy tales and games.

At present they are using the club room of the Mothers' club, but it is hoped that soon they will have a little home of their own, consisting of two rooms. As it is now, screens have to be used to divide the playroom from the sleeping compartment. Mrs. Le Clair, president of the Mothers' club, has been engaged to act as matron for the children.

According to present plans and equipment, they are able to accommodate about twenty children. Miss Godley, an Americanization worker where it is absolutely necessary for the mother to work during the day.

Before admitting a child to the nursery, it is examined by Dr. Leila Beebe, who is acting as physician for the nursery, to see that it has no communicable disease, and also so that she may inform Mrs. Le Clair of the attention and feeding of needs in order to make it a normal baby.

In the future, the Christmas families of Tech will come from this district instead of from all over Oakland, as has been the case in the past. By limiting their philanthropic activities to one district, Technites hope to be able to accomplish more good.

On May 16, 1922, the Clawson Junior High School day nursery held a housewarming party. From the *Oakland Tribune* on May 13, 1922:

Arrangements for an "at home" and housewarming of the new day nursery maintained by the Clawson Junior High school in a bungalow adjacent to the school, are complete, it is announced by Miss F.H. Godley, Home teacher of the school, who superintends the nursery institution, under A.S. Colton, principal of the Junior High school. At present the nursery looks after twelve babies, Miss Godley states. The children are in the charge of Miss Winifred Le Clair and a much larger attendance of little folks is expected shortly. The "housewarming" has been set for next Tuesday, and on the following day there will be held a Baby Day for all babies of the neighborhood, Miss Godley states. The housewarming will be attended by the girls of the Social Service club of the Technical High school, who have furnished and equipped the nursery, by the Child Hygiene Committee of College Women, who financed the moving of the building to its present site, by members of the Board of Education, by the superintendents and supervisors, schools and others. The work of decorating and repainting the bungalow has been done by the art, domestic science and manual training departments of the Technical High School. The color scheme of curtains and furniture for the rooms was worked out by the class of interior decorating. Around the playroom is a border painted in colors by the advanced art class. Window curtains have been made by the girls of the sewing class. Miss Godley stated yesterday that the Nursery is not only to look after the children whose mothers are employed but it also will serve the community as a children's health and consulting center. Three meals daily, the mothers only paying 25 cents for the entire day. Miss Godley stated that excellent results have been obtained at the Clawson school by that institution's "bread and milk class." Here all children, who are 7 percent under weight, are given each morning a bottle of milk and a slice of buttered bread. The good effects are noticeable in better application to duty on the part of the children, and in greater energy displayed by them.

The *Oakland Tribune* followed up a year later. An article on Nov 16, 1922, interviews the Social Services club girls because the work they did for the nursery led to them having a booth at the Health and Safety Exposition:

Because they girls created such a beautiful and artistic nursery they have been given the joyful task of making a duplicate of it in scale model to be placed in a booth at the Health and Safety Exposition. Students in the sewing classes, the art department, manual training classes and the fifty girls who are members of the Social Service club are using needle, saw and paint brush with the zest of inspiration...New toys have been purchased and will find their way into Santa Claus' bag to be delivered to the Clawson nursery at Christmas time. 'We girls take our turn going to the Clawson nursery, which, you might say, we have adopted, and there we cook, scrub and tell the children stories...We learn properly to feed the babies and we are instructed in the care of children when we attend the weekly clinics at the nursery. We weigh the babies and in other ways assist the physician in charge.' ...the Social Service girls will demonstrate that they do know how a baby should be entertained, fed and tucked in.

What led to the closure of the day nursery is unclear and unaccounted for. One suspects a combination of things: the end of the controversial yet subsidizing paper drives; the end of the baby clinic study; the graduation of committed members of Oakland Tech's Social Services club. It seems it was closed by 1927: the last paper drive was in Nov 1926; Winifred Le Clair left Oakland by 1927-1928; and an article in the *Oakland Tribune* in 1931 suggests that women of the New Century Club had been trying to open a day nursery for four years prior as there were none in Oakland.

That's how one little bungalow went from the site of one nursery to another.

Bibliography

- 1. Douglass, Robert. "A Brief History of West Oakland." Chap 2. Adapted from Olmsted and Olmsted (1994), pg 31
- 2. Oakland Tribune, May 11, 1915, pg 16.
- 3. Building and Engineering News, Vols. 15-22.
- 4. Oakland Planning Department Building Permit #54382 (or #54832, numbers hard to read), Dec 27, 1919
- 5. Oakland Tribune, April 20, 1919, pg 32
- 6.San Francisco Chronicle, Mar 30, 2008. Mary Hartford Obituary
- 7. Waterford, Douglas. 21st Century Homestead: Urban Agriculture, pg 92.
- 8. Oakland Tribune, Oct 18, 1964, pg 134.
- 9. Oakland Tribune, Nov 9, 1916
- 10. Oakland Tribune, Oct 24, 1916.
- 11. Oakland Board of Education, Aug 29, 1921 meeting minutes
- 12. Oakland Board of Education, Oct 6, 1921 meeting minutes
- 13. Office of Business Manager, Oakland Schools, Oakland, CA



3130 Union Street/2624 Filbert Street, George B. Hollenbeck, builder and architect



3130 Union outline

2624 Filbert outline



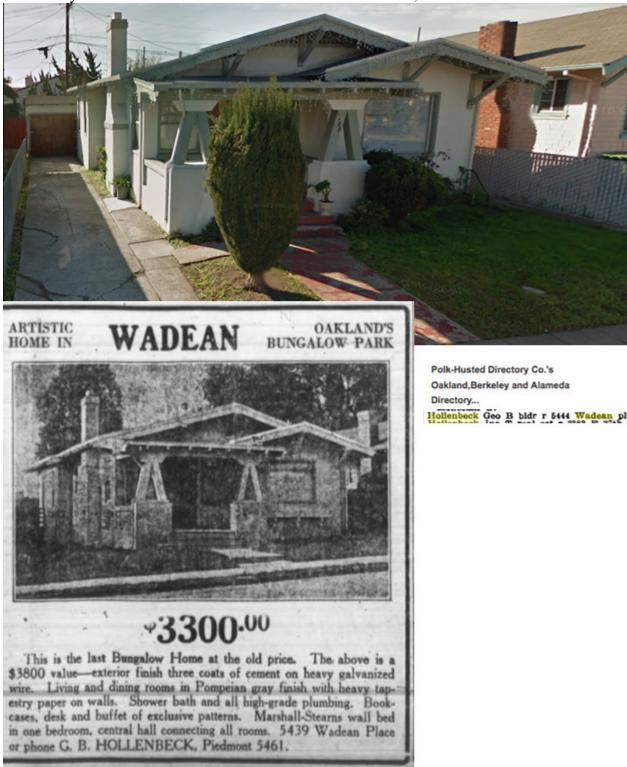
Lower photo shows how unique to have 13 trees on property



1987 photos, Oakland Cultural Heritage Survey



House kittycorner from GB Hollenbeck's @5439 Wadean Place, built in 1917



Oakland Tribune, Nov 4, 1917, pg 29

ASSOCIATION'S FIGURES.

The situation according to the association's figures are as follows: Building permits issued by the building department of the city of Oakland for the week ending April 5 amount to \$126,436; Reed & Cotlett, architects, report that they have commissions on hand aggregating \$100,000, mostly for residences; C. W. McCall, architect, reports plans ordered for five residences amounting to \$48,000, one garage \$8000 and two apartment houses to cost \$45,-000 and \$14,000 respectively. E. W. Cannon, architect, has one residence and one apartment house costing \$10,000 and \$50,000 respectively and G. W. Hollenbeck will erect 50 houses on the old Gills nursery property at an aggregate cost of \$125,000, while the Parr Teerminal Company has contracts under way and in contemplation let on their western waterfront property aggregating \$280,000. In California alone, according to labor of the the department oľ United States \$103,000,000 worth er about to be started. projects are These projects were held up by the In the country at large \$2.war. 000.000.000 worth of building of all classes was held up. 10000

Ed-

ward and Mary sailed for California, and not too long after their arrival here he bought the Oakland drivers would bring tourists here property bounded by Linden, 26th to see the conservatory of white and 28th Streets, stretching almost camellias. Chinese merchants from to Myrtle Street. Here he estab- San Francisco flocked over with lished his nursery-the land now their whole families on holidays. occupied by McClymonds High Nurseryman Gill spoke Chinese School.

Oakland Tribune, Oct 18, 1964, pg 134

VILL'S Nursery was soon an Jattraction on both sides of San Francisco Bay, "Hack fluently and would greet the visitors in their own tongue. German gardeners also favored this nursery because Gill also spoke their language. He specialized in roses. Many Oaklanders will recall his outstanding rose exhibits at the Midwinter Fair in San Francisco, and at the Panama-Pacific Exposition, as well as at the fairs the big Albany tract. It was at that

G. B. Hollenbeck took per seven bungalows to cost \$2 to be erected on Myrtle an streets at Twenty-sixth.	000 each
The summary of building	g permits
is as follows:	
Classification of No.	A 10.10
Building- Permit	s. Costs.
1-story dwellings 29	\$ 71,980
2-story dwellings 2	8,000
1-story stores 2	7.500
1-story brick garage 1	1,900
1-story reinforced con-	
crete factory 1	10,000
1-story concrete garage. 2	1.025
Electric signs 2	240
1-story garages16	
Additions	2.745
Alterations and repairs.28	20,516
Totals	\$126,436

Both clippings from Oakland Tribune, Apr 20, 1919, pg 32



The will of the late Edward Gill, the well known nurseryman of Ocean View. whose estate is valued at about \$:00,000, was filed for probate in the Superior Court this morning. Deceased bequeathed to his son, John Gill, as a special legacy, \$20,000 for his faithful attendance and help in the conduct of his father's business. The nursery and all of the real estate pertaining to it, are given to John Gill, and the daughters, Sarah Isabella and Mary Elizabeth Gill, to be divided equally among them, share and share allike.

Before his death, Gill gave to his son Edward Clifford Gill, his flower and seed business in Oakluand, and other interests, and for this reason, he gets no special legacy.

The residue of the estate is to be diviled among all the children, including Edward Clifford Gill, share and share alike.

Oakland Tribune, Mar 29, 1909

Gill died in 1928, the same year the University of California purchased staged by the State Floral Society. time that the company discontinued operation. Edward retired

Heritage Property nomination





Lose Job or Head, Is Edict Given Officials; They Retain Heads.

TIRANA, Albania, Feb. 3.--- Turutent Albania has a summary way & changing governments. The other ay, when the regents got tired of he administration of Pendeli Evanell. prime minister, they told him presign or there would be bloodhed. He refused.

hed. He refused. He was given 12 hours in which , choose batween the loss of his willing or the loss of his head. At the was given it to his head. At the was the weak to his head. At the was the on the starn ultimatum. An hour laisr a scoup of repre-intative Albuntans, sumons them yers' members of the severament, albed upon the premier and told is those in sutherity would brook of day in his resignation. The ulses is sutherity would brook of day in his resignation. The ulses is authout would brook is delay in his resignation. The ulses is a subject of indexent bood would be wolled, indexent hope killed and a revolution might. He was succeded by Hasau Pris-ie, who is described by Americans are intriguer. Hasan's regime was ort-lived, too. His administration to a failure. He suffered the same te as his prodecessor, although the runs of his resignation were not dre nose those of Evanguit. The gents are now casting about for new chied fines been a revolu-mary atmosphere in the sity and puble has been momentarily and the failure. An wouver, was He was given 12 hours in which

third has snot been a food a india has been momontarily arded by soldiers and mathine ne. In the midst of their relief rk among the widows and chil-en the Amorican Red Cross work-sare finding many thrills. They howover, in no danger, as their sizes and security is the first yeight of the Albanian and Halish thorities. It is generally feit among the for-in colony that their can never be table government here so long at y security in the sound ar he of them cannot svin read ar he. Neverthelass they are in ab-its control of the country.

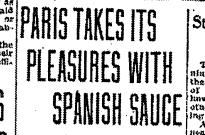
the Nevertheless cury and be control of the country. The most neperal crients of the sentans sometimes duspair of their ir developing into an orderly, effint, self-governing people.





S11.0// \$/(0)

A new day nursery to cure for the children of working women rapidly is nearing completion at the Clawson school. The school children of two Oakland schools are taking a big part in making the structure a reality. The pupils of the Technical high school have borne the cost of setting up the building; the boy pupils in the eighth and ninth grades of the Clauson school are laying the foundations and setting up the building. The above photograph shows a group of them at work.



PARIS, Jan. 16.....This is the Span-ich season's Paris, syurything Span-

Theaters are giving synthing optimi-the is in yogue. Theaters are giving Spanish plays. Yaudeville denotries are performing to the round of sanchateness, orchowitas are playing Spanish melodius, crowids are playing Spanish melodius.

are swaping in dance halls to Sparieb inner, art exhibits are favoring ancolan, Nah., Feb. 2.—General Spanieh artists, meanis are reading

Structure Being Hurried to Care for Children of Mothers Who Work

Stormast Studia to

The boy students in the sighth and nuith grades at the Graveon school of knowledge. They are learning haw to wield saws homesure and the oftner imglements of the carpenter-ing trade. A new day aursery is being created incar the school. It is scheduled to be complicated some time this manth. It will care for between twelve and twenty children whose mothers are out at work days. Last this the board of sducation rave the school a six-room concrete insisting for housing the day nursery and the hashb center. The moving of the structure was

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- 17 -

3130 Union Street



SP

City of Oakland – Landmarks Preservation Advisory Board EVALUATION SHEET FOR LANDMARK ELIGIBILITY

Addre	ss: 3130 Union	Street										
Name:	Clawson Sch											
А.	ARCHITECTURE											
1.				me porch column, large	E	VG	G	FP				
2.	Interior: n/a \front windows E VG G											
3.	Construction: frame and stucco, generic 1920s E VG											
4.							G	FP				
5.	Style/Type: Californ	nia/Craftsman bungalov	v, typica	l example	<u> </u>	VG	G	FP				
B.	HISTORY											
6.						VG	G	FP				
7.								FP				
8.			-	n (streetcar & auto)			_	FP				
9.	Age: <u>1919, moved 1</u>	921			E	VG	G	FP				
10.	Site: moved in perio	<u>d of significance – mov</u>	e create	s significance	E	VG	G	FP				
C.	CONTEXT											
11.					E	VG	G	FP				
12.	Familiarity:				<u> </u>	VG	G	FP				
D.	INTEGRITY											
13.	Condition:				E	G	F	Р				
14.	Exterior Alterations:	most windows replace	ed		E	G	F	Р				
Evalua	ated by: Betty M	Iarvin	D	ate: <u>6/4/17</u>								
STAT	US/RATING:											
City La	andmark Eligibility: 🗖	Eligible		Not eligible								
Nation	al Register Status:	Listed		In process								
		Determined eligible		Appears eligible								
		Appears ineligible		-								
Site of	Opportunity											
This ev	valuation was accepted	by the landmarks Prese	rvation A	Advisory Board at its								
meetin	-	Attest:			_							
	Date			Secretary								

1

City of Oakland – Landmarks Preservation Advisory Board EVALUATION TALLY SHEET FOR LANDMARK ELIGIBILITY

Address: Name:			<u>0 Union S</u> wson Sch	Street lool Day I	Nurserv	
		010		<u></u>		
12	6	<mark>3</mark>	0		1. Exterior/Design	
6	3	2	0		2. Interior	
6	3	2	0		3. Construction	
4	2	1	0		4. Designer/Builder	
6	3	2	0		5. Style/Type	
				A.	ARCHITECTURE TOTAL (max. 26)	5.5
30	15	<mark>8</mark>	0		6. Person/Organization	
30	15	<mark>8</mark>	0		7. Event	
18	<mark>9</mark>	5	0		8. Patterns	
8	4	2	0		9. Age	
<mark>4</mark>	2	1	0		10. Site	
				B.	HISTORY TOTAL (max. 60)	31
4	2	1	0		11. Continuity	
14	7	4	0		12. Familiarity	
				C.	CONTEXT TOTAL (max. 14)	0
PREI	LIMIN	ARY	TOTAL	(Sum of	A, B and C) (max. 100)	36.5
<mark>-0</mark>	-3	3%	-5%	-10%	-10% 13. Condition (From A, B, and C total)	
-0 <mark>-25%</mark>		<mark>3%</mark>	-50%	-75% 14. Exterior Alterations (From A, B		
					and C total excluding 2)	
					D. INTEGRITY	-9.1
ADJU	USTED	тот	'AL (Pre	liminary	total minus Integrity)	27.4

STATUS/RATING

Present Rating (Adjusted Total):	A (35+)	X B(23-34)	C (11-22)	D D(0-10)
Contingency Rating (Preliminary Total):	A (35+)	X B(23-34)	C (11-22)	D D(0-10)
City Landmark Eligibility: X Eligible (I	Present Rating i	is A or B)	□ Not eligible	

Oakland Landmarks Preservation Advisory Board

OAKLAND LANDMARK, S-7/S20 PRESERVATION COMBINING ZONE, AND HERITAGE PROPERTY APPLICATION FORM

This form is for use in requesting the City of Oakland pursuant to it's Zoning Regulations to establish a landmark, landmark site, or Heritage Property or to rezone one or more properties to the S-7 or S-20 Preservation Combining Zone.

1. IDENTIFICATION:

Historic Name: Joseph (Paul Emile) house Common Name: Paul Joseph's House

2. ADDRESS/LOCATION

863 Cleveland Street. Oakland Ca 94606

3. CLASSIFICATION

Di X_Bu Str Sit	Category strict uilding(s) ructure re oject		Present Use (P) and Agriculture Commercial Educational Entertainment Government Industrial Military	d Historic Use (H) Museum Park _P,HPrivate Residence Religious Scientific Transportation Other(Specify)
B. C.	Status X_Occupied Unoccupied Work in progress Accessible Yes: restricted x_Yes: unrestricted No	E.	Number of Resour XContributing _1buildings sites structures objects _1Total	ces within Property Non-contributing
F.	Application for: City Landmark X_Heritage Property		S-7 District S-20 District	

- 2 -

4. **OWNER OF PROPERTY**

Name: Richard A. Fouster email: r.antoine.fouster@gmail.com

Address: 2440 10th Avenue, Oakland Ca 94606

Assessor's Parcel Number: 023-0405-016-00

5. EXISTING FEDERAL/STATE DESIGNATIONS

A. Federal

____National Historic Landmark

- ____Included in National Register of Historic Places
- ____Determined eligible for inclusion in National Register of Historic Places
- B. State
 - ____California Historical Landmark
 - ____California Point of Historic Interest
 - ____State Historical Resources Inventory

6. **REPRESENTATION IN EXISTING SURVEYS**

Oakland Cultural Heritage Survey, Oakland City Planning Department, 1985-86 Citywide Preliminary (field) Survey, rating C3





- 3 -

7. Description

AUnique California Bungalow

А.	Condition:			Alterations: (Check one)	C.	Site (Check one)
	XExcellent Good Fair	Deteriorated Ruins Unexposed		X_Unaltered Altered	X_	Original _ Moved

D. Style/Type: A California Bungalow

E. Describe the present and original (if known) physical appearance:

863 Cleveland is a oneand a half storyCraftsman bungalow with basement distinguished by complex interlocking volumes and roof shapes and elaborate ornamental carpentry, stained glass, and hardware inside and out.

The lower story is clad in stucco, while the partial upper story ("airplane" feature) is shingled. The shingle pattern is alternating long and short. There is a wide, deep, asymmetrical front porch resting on generously sized concrete pillars. The pillars are tapered masonry columns with matching plinth, while the column base is rock.

Low pitch gable roofs are overlapping like rose petals. The slope is gentle and therefore a somewhat feminine feeling is exuded. Each roof has wide overhangs with large, heavy curved brackets and short exposed rafter tails. Prominent bargeboards have scrollsawn ends and applied geometric ornament. The upper front window has a peaked top that echoes the roof, and tapered trim at the sides, framing side casements and a stainedglass transom.

Window proportions, patterns, and materials, and placement are important elements of the bungalow design. All hung windows have the original sash frame, pulleys, weights and cord, in perfect working condition. Other windows operate with Rixson Casement Operators, solving problems of opening casement windows. Screens and curtains may be hung inside without interfering with opening, to lock sash rigid in any position to prevent rattling. They make popular out swung casement the most practical window. The dining room has high windows and its stained glass repeats the same motif from the front door; the corner windows have stained-glass transoms with peaked tops.

The Main Entry Door is set at an angle at the right-hand end of the porch. It is welcoming and displays elaborate stained glasswork and metal work. A great deal of detailed work is expressed in the metal hardware. A hammered steel ring pull at the front dooris a pleasure to hold in your hand as its heavy weight provides substance of the material, in addition to its design. The stained glass window in the front door also serves as a door within the door that opens only from inside, which provides scope for imagination of early 20th century life as a messenger is received over this charming door.

The stained glass adjoining in the front entry has a matching design of overlapping geometric shapes — shapes of oval overlapped creates an impression of the phases of moon. This shape is repeated into interior pocket doors. The cabinet doors, china cabinets and study book shelves all have exquisite stained glass rendered in green hues whose design and motif are vertical lines reflective of Prairie school design.Multi colored stained glass brings out the best in this stylized Prairie school style.Other significant interior features include a masonry fireplace flanked by high leaded glass windows, and distinctive wall sconces.



- 5 -

8.	SIGNIFICANO	CE					
A.	Period:	B.	Areas of significancecheck and justify below:				
	Prehistoric		Archeology-prehistoric	Landscape architecure			
	Pre-1869		Archeology-historic	Law			
	1869-1906		Agriculture	Literature			
	_X_1906-1945		_X Architecture	Military			
	Post-1945		X Art	Music			
			Commerce	Philosophy			
			Communications	Politics/government			
			Community Planning	Religion			
			Conservation	Science			
			Economics	Sculpture			
			 Education	Social/humanitarian			
			 Engineering	 Theater			
			Exploration/settlement	Transportation			
			Industry	Other (specify)			
			Invention				

C. Period of Significance:

1910-1920 . The period of California Arts and Craft movement

D. Significant Dates:

E. Builder/Architect/Designer:

Paul Emile Joseph, a native of Switzerland, built this house for his own residence.By occupation he was a carpenter and lumber mill superintendent, and his craftsmanship and artistry are evident throughout the house. Paul E. Joseph was in his early 40's when he built the house. During the 1920 census he was 46, working as superintendent at a lumber company (E.K. Wood Lumber Co., on the estuary), living at 863 Cleveland with his wife Nanny Yancy (from Missouri), daughter Irene (22, working as a stenographer), son Carl (16), and an aunt of Nanny's. Before coming to Oakland, he was in Ukiah and Sacramento. His occupation was also sometimes listed as carpenter.

The Josephs lived on Cleveland for a few years and then in 1923 he built a house at 1215 Wellington where Paul and Nanny lived for the rest of their lives. That house also has unique and elaborate detailing and an unusual footprint. Neighbors many years ago said it

had remarkable built-ins. These unique owner-built houses seem like a very important type and pattern, but little known because they are scattered around in ones and twos and not associated with big-name architects. These owner-built houses of detailed work of cabinetry, stained glass and choice of hardware express the love and integrity of building that is left behind.

The next owner was Emil M. Berger, with his wife Fannie and daughter Ann. They were naturalized citizens, born in Austria, speakers of Yiddish, immigrated in 1903. Emil ran a hardware store on East 14th Street. Before 863 Cleveland, they lived at 3725 Linwood in the Glenview neighborhood.By the mid-1930s the house belonged to the Bechelli family – Italian-born parents Jennie and Orlando, adult children John, Nelle, and Violet. John and Nelle worked at the Bank of America (former Bank of Italy). In the 1920 census Orlando was a poultry dealer at the 6th Street Market, and they lived in West Oakland. J.J. Bechelli was still at 863 Cleveland in the 1967 directory.

F. Significant persons:

G. Statement of Significance (include summary statement as first paragraph):

The significance of Paul Joseph's house is its architectural beauty and artistic sense designed for a private residence by the owner/builder. It is exemplary of an own-er/builder home in which the vision of builder is intimately related to its inhabitant. As its inherent design and style of 1910's bungalow is inward focussing with its darker wood-works and modest sizing, the voice of the owner is expressed in its use of space through-out the house. It is the beginning of forming a neighborhood where today's middle class neighborhood seems to come from.

The neighborhood where 863 Cleveland sits was once called **Peralta Heights or Lakemont neighborhood.** It is part of the large San Antonio area annexed to Oakland in 1872. While big names such as Peralta and Borax Smith have been building large sized mansions to adequately display their wealth and accommodate their social life, there was also burgeoning of middle class where inhabitants created the space for their social, emotional, physical and spiritual needs.

The house on 863 Cleveland St differs from those big mansion in its size, absence of big parlor suited for social gatherings, but more significantly its design intention of a private residence and sense of home that is shared at today's sense.

Block Books shows the parcel under the tract name, Excelsior Heights, subdivided by the Realty Syndicate in 1915. While Borax Smith's Realty Syndicate wealth wasspill-

history of architecture.



863 Cleveland Sanborn map, floor plan, and original building permit



Heritage Property nomination

1215 Wellington, Paul Joseph's second house

9. MAJOR BIBLIOGRAPHICAL REFERENCES

www.Ancestry.com; Oakland History Room, tax assessor's block books;

City of Oakland, building permits;

additional research by Oakland Cultural Heritage Survey and Astrid Lacitis

- 7 -

- 8 -

10. GEOGRAPHICAL DATA

A. Land area of property (square feet or acres):

B. UTM References

USGS Quadrangle Name: _Oakland East__ USGS Quadrangle Scale _1:24,000

C. Verbal boundary description (address): 863 Cleveland Street, Oakland CA 94606

11. FORM PREPARED BY

Name/Title: Tae Ha

Organization: Private Resident, A family Member of the owner Date: May 30, 2017

Street and Number: 2440 10th Ave, Oakland Ca 94606 Telephone: 510 919 5181 email: <u>taehagardens@yahoo.com</u>

DEPARTMENTAL USE ONLY

A.	Accepted by:	Date:
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B. Action by Landmarks Preservation Advisory Board

(1) ____Recommended ____Not recommended for LM/S-7/S-20 designation Date: ______ Resolution number: ______

(2) _____Designated as Heritage Property Date:______

- C. Action by City Planning Commission ____Recommended _____Not recommended for LM/S-7 designation Date: ____
- D. Action by City Council _____Designated _____Not Designated Date: _____Ordinance No: ______



Paul Joseph's house displays well designed stained glasses throughout the house that starts from main entry door to bath room. There are 3 major design element that repeat; Prairie School influenced geometric shapes(#1), Floral Motif (#2), Overlapping Ovals(#3- Phases of Moon). Some window combines any of two or three elements to create more complex design

This is one of 4 motifs in stained glass. This stained glass on book case are a sample of Prairie school influenced design where strong geometric shape and line are the core element of design.



The second motif in the stained glass is floral motif shown above. This particular one is from the hallway where the morning sun is coming into the upper floor bed rooms. A few stained glasses in the dining room have combined design of floral motif and over lapping oval shapes



This is a perfect sample of the floral motif is placed in the center overlapping oval shapes are hosted on both sides of the floral motif.

combines overlapping oval shape with geometric shapes.



The main entry door has a geometric designed stained glass door which opens up from inside to greet a messenger. Opening this little door with in the door offers the scope of imagination for life style of 1916 Paul Joseph's overlapping roof line like petals of rose



It has extensive wood carving and barge line



City of Oakland – Landmarks Preservation Advisory Board EVALUATION SHEET FOR LANDMARK ELIGIBILITY

Addre	ess: 863 Cleveland Street					
Name	Joseph (Paul E.) house					
А.	ARCHITECTURE					
1.	Exterior/Design: nested gable roofs, elaborate	bargeboards; partial 2nd story	E	VG	G	FF
2.	Interior: elaborate woodwork and built-ins			<mark>VG</mark>	G	FF
3.	Construction: stained glass, river rock base, o			<mark>VG</mark>		FF
4.	Designer/Builder: Paul E. Joseph, owner-bui		E	VG	G	FP
5.	Style/Type: <u>Craftsman bungalow, extremely</u>	v ornate and individual example	_E	<mark>VG</mark>	G	FF
B.	HISTORY					
6.	Person/Organization: Paul Joseph, owner-builder, 2 known houses					FP
7.	Event:		VG		FP	
8.	Patterns: resid. dev't of Park Blvd n'h; owner					
9. 10.	Age: <u>1916</u>		_E E	VG VG	G	FP FP
10.	Site: <u>original site</u>			٧G	G	ГГ
C.	CONTEXT					
11.	Continuity: <u>no district</u>		E	VG	G	FP
12.	Familiarity:		E	VG	G	FF
D.	INTEGRITY					
13.	Condition:		_ <mark>E</mark>	G	F	F
14.	Exterior Alterations:		E	G	F	P
Evalu	ated by: <u>Betty Marvin</u>	Date: <u>6/4/17</u>				
STAT	US/RATING:					
City Landmark Eligibility: 🗖 Eligible 📮 Not eligible						
Natior	nal Register Status: 📮 Listed	□ In process				
	Determined eligible	Appears eligible				
	□ Appears ineligible					
Site of	f Opportunity					
This	valuation was accented by the landmarks Preser	vation Advisory Poard at its				

This evaluation was accepted by the landmarks Preservation Advisory Board at its meeting of ______. Attest: ______. Date Secretary

C(11-22)

D D(0-10)

D D(0-10)

City of Oakland – Landmarks Preservation Advisory Board EVALUATION TALLY SHEET FOR LANDMARK ELIGIBILITY

res	s:			eland Stu			_
ie:		Jos	seph (I	<u>Paul E.) h</u>	nouse		
	<mark>12</mark>	<mark>6</mark>	3	0		1. Exterior/Design	
	6	<mark>3</mark>	2	0		2. Interior	
	6	<mark>3</mark>	2	0		3. Construction	
	4	2	1	0		4. Designer/Builder	
	6	<mark>3</mark>	2	0		5. Style/Type	
					A.	ARCHITECTURE TOTAL (max. 26)	1
	30	15	8	0		6. Person/Organization	
	30	15	8	0		7. Event	
	18	9	<mark>5</mark>	0		8. Patterns	
	8	4	2	0		9. Age	
	<mark>4</mark>	2	1	0		10. Site	
					B.	HISTORY TOTAL (max. 60)	1
	4	2	1	0		11. Continuity	
	14	7	4	0		12. Familiarity	
					C.	CONTEXT TOTAL (max. 14)	(
]	PREI	LIMIN	ARY	TOTAL	(Sum of	A, B and C) (max. 100)	2
-0 -3%		-5%	-10%	13. Condition (From A, B, and C total)			
-0 -25%		%	-50%	-75%	14. Exterior Alterations (From A, B		
						and C total excluding 2)	
						D. INTEGRITY	-0
	ADJU	USTED	тот	AL (Pre	liminarv	total minus Integrity)	29

Present Rating (Adjusted Total): \Box A(35+) X B(23-34)

Contingency Rating (Preliminary Total): \Box A(35+) X B(23-34) \Box C(11-22)

City Landmark Eligibility: X Eligible (Present Rating is A or B)