

CITY OF OAKLAND



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Department of Transportation
Safe Streets Division

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Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda **Thursday, August 15, 2019; 5:30-8:00 pm** **City Hall, Hearing Room 4**

BPAC Home Page: www.oaklandca.gov/boards-and-commissions/bicyclist-and-pedestrian-advisory-commission
Resources for Commissioners: <https://www.oaklandca.gov/resources/resources-for-bpac-members>

Commissioners

Reginald K Burnette Jr, Andrew Campbell, Jesse Jones, Phoenix Mangrum, George Naylor (Vice Chair),
Zachary Norris, Mariana Parreiras, Midori Tabata, Kenya Wheeler (Chair)

Time	#	Topic
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|------|---|--|
| 5:30 | | Visit from Mayor Libby Schaaf (30 minutes) Please join Mayor Libby Schaaf for an open house discussion. Light refreshments will be served. |
| 6:00 | 1 | Roll Call/Determination of Quorum/Introductions (5 minutes) |
| 6:05 | 2 | Approval of meeting minutes Attachment (5 minutes) — Seek motion to adopt the July 2019 BPAC minutes. |
| 6:10 | 3 | Open Forum / Public Comment (10 minutes) —Members of the public may comment on any issue within BPAC’s subject matter jurisdiction. Comments on a scheduled agenda item will be heard with that item. The BPAC’s Open Forum Committee tracks Open Forum issues raised by the public. (See tinyurl.com/Oakland-BPAC-OpenForumTracking .) The Committee reviews the public comments on a periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the City of Oakland Call Center; information at www.oaklandca.gov/services/oak311 |
| 6:20 | 4 | Committee Report Back Attachment (5 minutes) — Committees of the BPAC with activities in the past month will provide brief updates to the Commission. A list of active committees is included in the agenda packet. |
| 6:25 | 5 | Biannual Paving Update (25 minutes) — Sarah Fine, Complete Streets Paving & Sidewalks Program Manager, will provide an update on the adopted 2019 3-Year Paving Plan, share a baseline schedule for the next two years of the plan, and seek feedback on corridors within the plan that are opportunities to address safety and mobility needs. |
| 6:50 | 6 | Oakland Police Department Regarding Bicyclist/Pedestrian Safety (20 minutes)— Sgt. Tim Dolan from Oakland Police Department will speak about pedestrian and bicyclist safety within Oakland including collision statistics by mode and the distribution of related grant funds. |
| 7:10 | 7 | 7th Street Grade Separation Project (20 minutes)— Staff from Alameda County Transportation Commission and the Port of Oakland will provide an overview of the 7th Street Grade Separation Project, which will replace existing 7th Street with a new alignment east from Bay Street traversing west to the intersection of 7th Street and Maritime Street. This project will include a new bicycle/pedestrian path as part of the project. |

- 7:30 8 **Strategic Plan Check-In Attachment** (20 minutes)— Kenya Wheeler, BPAC Chair and George Naylor, BPAC Vice-Chair, will provide an update of the BPAC 2019 Strategic Plan goals, with a recap of the specific goals, BPAC Commissioner assignments and progress to date.
- 7:50 9 **Three-month agenda look-ahead, suggestions for meeting topics, announcements Attachment** (10 minutes)
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Địa điểm tổ chức cuộc họp có đường dành riêng cho xe lăn. Để yêu cầu các phương tiện hỗ trợ phục vụ người khuyết tật hoặc yêu cầu thông dịch viên ASL, tiếng Quảng Đông, tiếng Quan Thoại hoặc tiếng Tây Ban Nha, vui lòng gửi email đến địa chỉ npond-danchik@oaklandca.gov hoặc gọi đến số 711 (với Dịch vụ Tiếp âm) ít nhất năm (5) ngày làm việc trước khi cuộc họp diễn ra. Vui lòng không sử dụng các sản phẩm có mùi thơm khi tham gia cuộc họp này như một phép lịch sự đối với những người tham dự nhạy cảm đối với các chất hóa học.

August 2019 BPAC Agenda Item #9 Attachment

Three-month agenda look-ahead

September

- Downtown Specific Plan
- Rapid Response: Foothill Blvd Case Study
- Ped Plan Projects Update

October

- 20th St (BART to Lake) Plans
- BPAC Commissioner Appointment Recommendations
- 14th St Active Transportation Program Project (tentative)

November

- Biannual Strategic Planning Projects
- Open Forum Committee Report
- Bike Plan Final Report and Implementation (tentative)
- Oakland BART Bike Access (tentative)

Commissioner announcements

- I. Commissioner Mangrum: The committee meeting was hosted by commissioner Zachary Norris at the Ella Baker Center on August 7, at the Ella Baker Center. The agenda included the following topics:
 - Discussion on Lt. Sean Fleming acceptance of an invitation to attend the next BPAC meeting on August 18th. We would like Lt. Fleming to update the BPAC on the Selective Traffic Enforcement Program (STEP).
 - Mission Statement for the committee: Our committee focused the discussion on answering the following questions: (1) What are doing? Why do we exist? (2) Who will benefit from our work? (3) and why? We look forward to having a statement completed by the September BPAC meeting.
 - Police Data: stops and detentions of POCs and blk bicyclists. The committee was not able to conduct an in-depth analysis of the information that is available to us in this meeting. This topic will be major focus of the committee's September meeting.

The scheduled meeting for the Police RELATIONS/SAFETY committee is on the first Wednesday of each month. The meetings are from 5:30pm - 7:00pm. The location of the meeting will be announced soon.

Thanks to commissioners Kenya Wheeler, George Naylor, Zachary Norris and public members Tom Holub and Grey Gardener for their contributions in making our meeting a success.

Staff announcements

- I. Noel Pond-Danchik: The Scaper Bikes and Bike East Bay will be painting a street mural as part of Paint the Town! on September 7th from 9-4 at the intersection of 90th St and Plymouth St. Come out to help paint! To learn more about Paint the Town! go to <https://www.oaklandca.gov/projects/paint-the-town>.
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City of Oakland, Bicyclist & Pedestrian Advisory Commission
DRAFT Minutes from the July 18th, 2019 meeting
City Hall, 2nd Floor, Sgt Daniel Sakai Hearing Room (aka Hearing Room 4)

Meeting agenda at <https://cao-94612.s3.amazonaws.com/documents/July-BPAC-Agenda.pdf>.

Meeting called to order at 6:00 pm by BPAC Chair, Wheeler.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with all nine commissioners present (X).

Commissioners	Present
Reginald K Burnette Jr	X
Andrew Campbell	X
Jesse Jones	X
Phoenix Mangrum	X
George Naylor (Vice-Chair)	X
Zachary Norris	X
Mariana Parreiras	X
Midori Tabata	X
Kenya Wheeler (Chair)	X

Introductions were made.

- Other attendees: Grey Gardner, Matt Beyers (Alameda County Health Dept.), Brendan Pittman, Patricia Schader, Jamarion Jackson (TransForm), Justin Liu-Nguyen (Lyft/Bay Wheels), Marty Fatooh, Liza Lutzker, Megan Wier (SF Public Health Dept.), Victoria Eisen (Eisen | Letunic), Max Davis
- Staff: Noel Pond-Danchik, Jennifer Stanley

Item 2. Approval of meeting minutes

- A motion to **adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from June, 20 2019** was made (Tabata), seconded (Mangrum), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 3. Open Forum / Public Comment

- Commissioner Parreiras on behalf of a resident: The bicycle project on MacArthur Blvd by High street appears complete but the signal heads at the intersection of High St are missing.
 - This should be reported to Oakland 311_ ~~and/or the Public Works signals division.~~

Item 4. Committee Report Back

BPAC Committees active during the past month provided brief updates to the Commission. A list of active committees is included in the agenda packet.

Summary of Discussion:

- Infrastructure Committee – The next meeting is scheduled for August 1st at 3:30 in the Lake Merritt Conference Room of 250 Frank H Ogawa Plaza, Oakland. They are accepting recommendations for items to be heard at the meeting.
 - Coordination with EBMUD on repaving after utility projects was recommended as a topic. This issue could also be discussed during the item on paving at the August BPAC meeting.
- Legislative Committee – There is a meeting this Wednesday about the resolution by SFMTA, as described in Attachment 9 of the agenda packet.
- Liaison to the Mayor’s Commission on Disabilities – The Mayor’s Commission met on Monday, and the agenda included an item on the Bike Plan. The commission was generally supportive of the plan and are concerned about parking protected bike lanes because of challenges for mobility-related devices crossing the bike lane between automobiles and the sidewalk.
- Open Forum Committee – Meetings occur on an as-needed basis. Currently, the only outstanding issue is a request for a bike lane on College Ave between Claremont and Alcatraz.
- Policing and Safety Committee – The committee is working on a mission statement and a statement of purpose and reviewing data organized by committee member Tom Holub. Regular meetings will be on the first Wednesdays of each month at Commissioner Norris’s office at 1419 34th Ave.
- Planning Commission Review Committee – The committee’s next meeting will be Tuesday, July 23rd at 6pm. The biannual presentation from Catherine Payne from the Planning Department will come to this committee instead of to the full BPAC.

Speakers other than commissioners: Robert Prinz, Jennifer Stanley

Item 5. Leveraging Hospital and Police Data to Inform San Francisco’s Vision Zero Efforts

Megan Wier, Director of the Program on Health, Equity and Sustainability at the San Francisco Department of Public Health, presented on [collaborative efforts she leads to develop and apply comprehensive data systems](#) to inform [San Francisco’s Vision Zero](#) initiative to eliminate traffic deaths and advance equity in partnership with city agencies and community stakeholders. See the attached presentation for further details.

Summary of Discussion:

- Based on the results of the analysis shared with the BPAC, half of all surgeries at the trauma center at Zuckerberg Hospital were the result of traffic collisions.
- Only data from Zuckerberg Hospital is available and evaluated. Since all severe trauma injuries are routed to Zuckerberg (rather than private hospitals) the analysis picks up most of the worst injuries.
- Wier recommended that cities partner with local trauma centers and the local public health department.
- The process of getting the data included discussions around privacy and ethics.
- There is a state-level task force on Vision Zero related issues.
- The ACLU has been studying traffic enforcement using an equity lens in relation to fees and fines.
 - San Francisco efforts include *focusing* enforcement on the most dangerous driving behaviors rather than *increasing* enforcement.
- Walk Oakland Bike Oakland and the Historic Building Coalition have been partnering on equitable enforcement policy.
- Several streets on Oakland’s High Injury Network are in the CalTrans right of way. Last year, three Oakland pedestrian fatalities occurred on highway shoulders. What is being done to improve safety on CalTrans right of way?
 - The California City Transportation Initiative (CaCTI) has been meeting with CalTrans.

- Legislation being advanced by State Senator Scott Weiner is about safety in CalTrans right of way.
- San Francisco has had good experiences working with California Highway Patrol on improving safety on state-owned roads.
- Nationally, bicyclist and pedestrian fatalities are on the rise. This may be due to increasing population, drug crises, increasing homeless populations, and the rising use of ride-share services. Therefore, San Francisco is focusing on countermeasures like reducing speeds that would help in any situation.
- Berkeley is also working on creating a Vision Zero and high injury network and is interested in working with the City of Oakland on obtaining data from the Children’s Hospital and Highland Hospital.
- Incorporating hospital data changed San Francisco’s High Injury Network (HIN). For instance, more streets on the HIN were added in the Bayview neighborhood, consistent with the findings that underreporting of crashes is common in Black communities.

Speakers other than commissioners: Grey Gardner, Robert Prinz, Liza Lutzker

Item 6. East Oakland Bike Share and Scooter Share and other Micromobility Updates

Kerby Olsen, Shared Mobility Coordinator for OakDOT, provided an update on the expansion of the bike share and scooter share programs and Jamario Jackson from TransForm discussed the “Lyft Up East Oakland” initiative. BayWheels (formerly Ford GoBike) is adding up to 1,200 dockless electric bikes in Oakland, while greatly expanding their service area. Five electric scooter companies are now permitted in Oakland, providing up to 3,500 scooters total. See the attached presentation for further details.

Summary of Discussion:

- The City has not yet chosen a third-party company to aggregate scooter trip data.
- It is great to see the City and TransForm listening to the community and seeing what community-based bike share looks like.
- The City will have access to real-time scooter data in several months.
- This is the first phase of a three-year program. By the end of the year, bikes will be purchased for the bike lending library. People will be able to get bikes from Oakland Libraries or the Scraper Bike shed.
- There is an ongoing conversation about how bikes are rebalanced. Lyft is currently fined a dollar a minute when a bike share station is empty, however, the addition of the dockless bikes will change rebalancing needs to ensure that bikes are deployed citywide.
- The regional contract limits BayWheels from increasing prices from consumer rates plus 2 percent and the e-bikes cannot be made more expensive than the regular bikes.
- This kind of program is not exclusive to Lyft/BayWheels. Jamario explained that their programs, such as “Lyft Up East Oakland”, are not exclusive to Lyft/BayWheels.

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Speakers other than commissioners: Matt Beyers, Grey Gardner, Robert Prinz, Marty Fatooh

Item 7. Lake Merritt BART TOD Access Plan

Victoria Eisen (Eisen|Letunic) presented the Lake Merritt Transit-Oriented Development Access Plan process, which is in its early stages, and asked for Commissioner input on improvements in the area with an emphasis on those that aren’t already included in a plan. One of the blocks will include affordable senior housing and mixed rate housing and another will be mixed childcare and office space. See the attached presentation for further details.

Summary of Discussion:

- ~~City of Oakland staff have asked that the project is not planning to construct the one to two way conversions proposed by the Downtown Oakland Specific Plan. However, the design will not preclude future 1-way to 2-way street conversions.~~
 - This does not preclude changing the recently painted bulb-outs to concrete because OakDOT considers them relatively easy to reverse (and not that much more expensive to implement than the paint/bollard variety).
- Not converting from one-way to two-way streets is a safety issue. On one-way streets, motorists fail to yield to pedestrians, and vehicle speeds are lower on two-way streets.
 - If signal upgrades are included, ask the developers to include signals facing the other way to bring down the costs when streets are converted.
- The project is evaluating sidewalk widening to accommodate growing pedestrian volumes, and is evaluating the installation of sidewalk-grade bike lanes.
- Nothing can be built on top of the underground station.
- The project, which is next to Laney College, should consider affordable housing for students.
- A bike parking station is currently planned for the block that is now a plaza. Another potential location could be or in one of the TOD retail spots on 9th St. There will also continue to be bike lockers and bike racks will remain at the station, although the exact locations will be determined during the project design phase.
- The locations of the portals to the BART station ("head houses") cannot be moved but could be remodeled.
- The paseo that will lead to the BART plaza will have night markets, food trucks, etc.
- City of Oakland AC Transit is painting a block-long bus stop on the east side of Oak St between 8th and 9th St. They are also interested in building a bus bulb in this location, so they can stop in the travel lane.
- Fallon between 7th and 8th St and 9th St is basically a freeway off-ramp, leading to the next block (8th to 7th), where Laney students are and serves as the picked-up and dropped off to Laney. One idea is to make it a street shared by all modes.
- The Historic Buddhist Church on Jackson Street has street events which should be integrated into the project design.
- Members of the Tai Chi community use the plaza, which will become BART's Transit Operations Facility (TOF) park and will continue to do so. ~~They~~ They have been included in the TOF planning process.
- The parcel with the BART transit and operations facility and the plaza-TOF is currently in design, as part of a separate project. They are developing a design that will fit within available ~~lacking~~ funding but work is underway.

Speakers other than commissioners: Robert Prinz

Item 8. Recruitment for 2020 BPAC Commissioner Applicants

Chair Kenya Wheeler and Vice Chair George Naylor discussed outreach efforts to recruit new commissioners for the 2020 cycle and the schedule for the application and candidate review process. The discussion included outreach to Oakland nonprofit organizations, and actions by OakDOT staff and current commissioners. Commissioners and members of the public were encouraged to provide input to help shape this process. The Commissioners chose to extend the period of accepting applicants to mid-September with the possibility of extending it further.

Summary of Discussion:

- Commissioners have been in correspondence with Urban Habitat to recruit applicants from their program.
- The Commission is looking for other nonprofits to work with.
 - Commissioners will work with OakDOT staff to contact community organizations listed in the Bike Plan and Pedestrian Plan.
- The process is lengthy because the recommendations need to get on a City Council agenda and approved by Council. Commissioner Tabata will contact Yvonna Cazares from the Mayor's Office to clarify timing constraints of this process.
- Two commissioners will term out and one is up for reappointment.
- Commissioners Parreiras and Jones are recruiting people active in community based planning efforts in West Oakland.
- There are no commissioners currently representing Downtown or Chinatown. Commissioners will reach out to organizations there too.
- Commissioner Campbell will work on a standardized text that commissioners can use to encourage people to apply.
- All commissioners should reach out to their School Board members and Councilmembers to disseminate the information and put it in their newsletters.

Speakers other than commissioners: Jennifer Stanley

→ A motion to **extend the meeting for five minutes** was made (Naylor), seconded (Norris) with all commissioners voting in favor. The motion passed.

Item 9. Three-month look-ahead, suggestions for meeting topics, announcements

Three-month look-ahead

- The item on BPAC Commissioner Recommendations should move from September to October.

Suggestions for meeting topics

- Chair Naylor – Consider the October meeting at a location outside City Hall, potentially Fruitvale Library.

Announcements

- Jennifer Stanley/Robert Prinz: Pedalfest is coming up August 3rd from 11-5pm. BPAC Commissioners are invited to participate at the OakDOT table. Contact Noel at npond-danchik@oaklandca.gov if you'd like to help at the table. BikeEastBay is looking for volunteers to clean up. To sign up, go to <https://bikeeastbay.org/volunteer>. The City of Oakland is a sponsor of PedalFest and pays for bus shelter ads. There are also ads on buses (and if you see a full side bus add, please take a photo and send it to Robert Prinz). For more information about the event, go to <http://pedalfestjacklondon.com>
- There is a free Urban Bicycling Class on Saturday July 20th from 1-3pm at the 81st Library. Attendees will receive reflective tape and blinking lights. For more details, go to <https://bikeeastbay.org/UC101>.
- August 6th is the Night Out for Safety and Liberation at San Antonio Park. Contact Commissioner Norris if your organization would like to table at the event. See <https://ellabakercenter.org/night-out-for-safety-and-liberation> for more details.

Meeting adjourned at 8:10 pm.

Attachments

- Item 5. Leveraging Hospital and Police Data to Inform San Francisco's Vision Zero Efforts Presentation
- City of Oakland Pedestrian Crash Data Infographic Handout
- City of Oakland High Injury Network Handout
- Item 6. East Oakland Bike Share and Scooter Share and other Micromobility Updates Presentation
- Item 7. Lake Merritt BART TOD Access Plan Presentation
- Pedalfest Posters and Flyers

Minutes recorded by Noel Pond-Danchik, Pedestrian Program Coordinator, emailed to meeting attendees for review on Monday, July 22, 2019 with comments requested by 5pm, Monday, August 5, 2019 to npond-danchik@oaklandca.gov. Revised minutes will be attached to the August 2019 meeting agenda and considered for adoption at that meeting.

August 2019 BPAC Agenda Item #4 Attachment

Active BPAC Committees/Task Forces/Liaisons

Committee Name / Liaison Role	Date Created	Purpose	Commissioners	Community Members
Infrastructure Committee	2/16/17	Review and comment on the design of projects	Burnette Jr, Mangrum , Parreiras, Tabata	Robert Prinz
Legislative Committee	6/21/18	Research and develop policy recommendations for consideration by the BPAC	Mangrum, Naylor, Parreiras , Wheeler	Grey Gardner, Chris Kidd
Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee	5/17/18	Monitor Committee activities and report back to the BPAC	Naylor	
Liaison to Mayor's Commission on Persons with Disabilities	5/17/18	Monitor MCPD activities and report back to the BPAC	Campbell; Parreiras (substitute)	
Open Forum Committee	3/17/16	Review and analyze comments received during Open Forum	Jones, Tabata	
Bicyclist Pedestrian Police Relations Committee	9/20/18		Wheeler , Naylor, Norris	Tom Holub
Planning Commission Review Committee	1/17/2019	be a resource to the Planning Commission and provide input on bicycle and pedestrian elements of proposed projects	Campbell , Naylor, Jones, Wheeler	

*Committee Chairs in **bold**

City of Oakland Bicyclist and Pedestrian Commission Strategic Plan Goals for 2019

March 21, 2019 Draft 1

For the BPAC Strategic Plan 2019, the work of the BPAC was divided into six general goals, each with a corresponding set of tasks and Commissioner Assignments, as follows:

Goal 1: Provide Legislative and Policy Recommendations to Council

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers/Notes
1.1	Meeting with Joanne Karchmer to discuss 2019 adopted Council Legislative agenda and determine timeframe	Parreiras	Mar-19		
1.2	Review the 2019 adopted Council Legislative agenda and determine items relevant to BPAC	Campbell	21-Feb-19	Complete. See Parreiras's March 2019 Leg Committee Summary	
1.3	Meet with Councilmember Kalb to discuss Council Member outreach by BPAC	Wheeler	Mar-19		
1.4	Outreach to Councilmembers in each District by BPAC Commissioner	Parreiras/Jones - D 1 Campbell - D 2 Wheeler - D 3 Naylor/Tabata/Wheeler - D 4 Mangrum - D 5 Burnette/Tabata/Norris - D 6 Mangrum - D 7	End of Q3, 9/19/2019		
1.5	Review important BPAC topics to bring up to Public Works Committee as public comments	All Commissioners	On-going		

Goal 2: Project Input

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers
2.1	Deprioritize the project input and project delivery aspects of the BPAC's work and prioritize community engagement.	All Commissioners	On-going		
2.2	Commissioners will provide input on the update of the Bike Plan	All Commissioners	On-going		
2.3	Create a list of major projects and get information about projects before they are too far along in the process for meaningful input.	None Assigned	On-going		

Goal 3: Project Delivery

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers/Notes
3.1	Create a chart of projects including grant funded projects	Naylor	Mid-2019		
3.2	Initiate conversations with stakeholders and get more community input on projects	All Commissioners	On-going		
3.3	Provide input on Measure B and Measure BB funds	All Commissioners	On-going		Overlap with Item 6.1

Goal 4: Community Engagement

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers/Notes
4.1	Build a list of at least thirty community organizations and neighborhood groups	Jones	Mid-2019		
4.2	Every commissioner will attend a minimum of two events (like bicycle tours), one in their district, one outside of their district, and report back to the BPAC with a written announcement	All Commissioners	On-going		
4.3	Get relevant information from the Commission into the community so that the community knows about projects going on in their neighborhood and can come to BPAC to comment.	All Commissioners	On-going		
4.4	Ask OakDOT staff to reach out to the Commission about community engagement events	All Commissioners	On-going		
4.5	BPAC commissioners are already in contact with many councilmembers. Make use of those connections.	Parreiras/Jones - D 1 Campbell - D 2 Wheeler - D 3 Naylor - D 4 Mangrum - D 5 Burnette/Tabata/Norris - D 6 Mangrum - D 7	On-going		Overlap with Item 1.4

Goal 5: Coordination with Outside Agencies

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers/Notes
5.1	Invite outside agencies to the BPAC for at least one meeting	Parreiras for BART and AC Transit	On-going		

Goal 6: Fiscal Oversight of Measure B and BB Funds

Task	Task Description	Commissioner Assigned	Due Date	Progress	Issues/Barriers/Notes
6.1	Begin tracking Measure B and BB funds	None Assigned			Overlap with Item 3.3
6.2	When hearing projects, include when grant funding is awarded and when the funding ends	All Commissioners	On-going		
6.3	Monitor what happens to projects after they leave OakDOT ie. How much did they end up costing? How did they affect bicycling rates, etc.	None Assigned			