

CITY OF OAKLAND



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Bicyclist and Pedestrian Advisory Commission, Monthly Meeting Agenda **Thursday, October 18, 2018; 6:00-7:35 pm** **City Hall, Hearing Room 4**

BPAC Home Page: www.oaklandca.gov/boards-commissions/bicyclist-and-pedestrian-advisory-commission

Resources for Commissioners: www.oaklandca.gov/resources/resources-for-bpac-members

Commissioners

Reginald K Burnette Jr, Andrew Campbell, Christopher Kidd, George Naylor, Mariana Parreiras, Midori Tabata (Chair), Rosa Villalobos, Kenya Wheeler (Vice-Chair), One Vacancy

Time	#	Topic
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| 6:00 | 1 | Roll Call/Determination of Quorum/Introductions (5 minutes) |
| 6:05 | 2 | Approval of meeting minutes <i>Attachment</i> (5 minutes)—Seek motion to adopt the September 2018 BPAC minutes. |
| 6:10 | 3 | Open Forum / Public Comment (10 minutes)—Members of the public may comment on any issue within BPAC’s subject matter jurisdiction. Comments on a scheduled agenda item will be heard with that item. The BPAC’s Open Forum Committee tracks Open Forum issues raised by the public. (See tinyurl.com/Oakland-BPAC-OpenForumTracking .) The Committee reviews the public comments on a periodic basis to identify policy issues for discussion by the Commission. To request City services, please contact the Public Works Call Center; information at www.oaklandca.gov/services/oak311 . |
| 6:20 | 4 | Committee Report Back <i>Attachment</i> (10 minutes)— Committees of the BPAC with activities in the past month will provide brief updates to the Commission. A list of active committees is included in the agenda packet. |
| 6:30 | 5 | E-Scooter Ordinance (30 minutes)— Kerby Olsen, Shared Mobility Coordinator, Parking and Mobility Division of OakDOT, will share information about proposed fees and public outreach for the newly created scooter sharing program. He will take suggestions on outreach and engagement strategies and other aspects of the new program. |
| 7:00 | 6 | OakDOT Project Map (25 minutes)— Ahmed Ali Bob, Community Engagement and Communications Coordinator, will unveil the new OakDOT Active Projects map. He will share information about how to access various layers of information and what kinds of projects are included, and collect feedback on the aesthetic and functionality of the map for future iterations and updates. |
| 7:25 | 7 | Three-month agenda look-ahead, suggestions for meeting topics, announcements <i>Attachment</i> (10 minutes) |

Agenda online at: https://www.oaklandca.gov/uploads/documents/2018-10-18_BPAC_Agenda.pdf



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City of Oakland, Bicyclist & Pedestrian Advisory Commission
DRAFT Minutes from the September 20, 2018 meeting
City Hall, 2nd Floor, Sgt Daniel Sakai Hearing Room (aka Hearing Room 4)

Meeting agenda at <http://www2.oaklandnet.com/oakca1/groups/pwa/documents/agenda/oak071480.pdf>.

Meeting called to order at 6:01pm by BPAC Chair, Midori Tabata.

Item 1. Roll Call/Determination of Quorum/Introductions

At roll call, quorum was established with seven commissioners present (X). One arrived shortly after roll call (x).

Commissioners	Present
Reginald K Burnette Jr	X
Andrew Campbell	X
Christopher Kidd	X
George Naylor	X
Mariana Parreiras	X
Midori Tabata (Chair)	X
Rosa Villalobos	x
Kenya Wheeler (Vice Chair)	X

Introductions were made.

- Other attendees: Jon Bauer, Vanessa Himelblau, Joseph Karwat, Phoenix Mangrum, Robert Prinz, Robert Raburn, Steven Sherman
- Staff: Sarah Fine, Emaan Massoomi, Noel Pond-Danchik, Jennifer Stanley

Commissioner Tabata circulated a sign in sheet for anyone who would like to speak on Item 8.

Item 2. Approval of meeting minutes

→ A motion to **adopt the Bicyclist & Pedestrian Advisory Commission meeting minutes from August 16, 2018** was made (Burnette Jr), seconded (Parreiras), and approved by consent. Adopted minutes online at www.oaklandbikes.info/BPAC.

Item 3. Open Forum / Public Comment

- Robert Raburn, BART District 4 Director, asked if staff would implement temporary traffic safety improvements like striping or red curb while construction for the TIGER grant-funded project around the 19th St BART station at 20th St (aka Thomas Berkley Wy) is underway. Raburn also

mentioned that in-street pedestrian signs recently installed at five intersections on Fruitvale Ave between Foothill Blvd and I 580 cause cars to veer into the bike lane on the side of the street with the bike lane and into the path of travel for bicyclists on the side of the road without a bike lane, posing a threat to bicyclists.

- Vanessa Himelblau noted her support for designs like the one on Bancroft Ave in Berkeley which has a two-way protected bike lane on one side of the street and buses on the other, noting the safety benefit of separating bicyclists and buses.
- Jon Bauer stated his opposition to installing parking-protected bike lanes on Telegraph Ave in Temescal. He noted that he generally supports protected bike lanes, but in a dense commercial corridor, motorists getting in and out of cars use the bike lanes as walkways. He reported that as a result, he and his co-workers no longer bike on Telegraph Ave downtown. He recommended buffered bike lanes as an alternative.

Item 4. Committee Report Back

Committees of the BPAC with activities in the past month provided brief updates to the Commission.

Commissioner Kidd, chair of the Legislation Committee had two updates:

- The Committee requested that the BPAC draft a statement to bring to City Council opposing CA Proposition 6, which would repeal SB 1, a gas tax, thus taking money away from infrastructure.
- The Committee requested that the BPAC consider a motion to allow the Legislation Committee to pursue a 15 mile per hour school zone ordinance in the City of Oakland.

Summary of discussion:

- Several commissioners agreed with opposing Prop. 6.
- More information was requested on the proposed 15 MPH ordinance.

→ A motion to **authorize the ~~legislative committee~~Legislation Committee to draft an opposition statement to California Proposition 6** was made (Kidd), seconded (Parreiras), and approved with all commissioners voting in favor.

→ A motion to **authorize the ~~Legislative~~Legislation Committee to continue working on a 15 mile per hour school zone ordinance in Oakland and bring the draft back to the BPAC for full consideration** was made (Kidd), seconded (Burnette Jr), and approved with all commissioners voting in favor.

Robert Prinz of the Infrastructure Committee reported that this committee is scheduling meetings every two months on the first Thursday with the next meeting on November 1st. The committee is currently accepting agenda items for that meeting.

Speakers other than commissioners: Emaan Massoomi, Robert Prinz, Jennifer Stanley

Item 5. Biannual Paving Update (*Presentation will be attached to adopted minutes*)

Sarah Fine, Acting Program Manager of OakDOT's Complete Streets Paving & Sidewalk Division, shared information about paving projects in construction this summer and paving projects in design. The current goal of the paving program is to be more effective and equitable, meaning more paving in communities of color and lower-income neighborhoods, including more safety improvements along with paving, and using paving opportunities to add additional improvements like curb ramps, crosswalks, bikeways, etc. Oakland's

streets are in worse condition than the regional average but the City has been paving streets much faster than it has historically.

80% of the funding from the paving budget goes to paving streets on the five-year pavement prioritization plan adopted by City Council in 2014 (which includes a total of 96 miles of roadway) and 20% goes to the city's worst streets as measured by Pavement Condition Index (PCI). This ratio was determined because it costs more money to repair the worst streets than to keep streets in good condition.

The paving program is collecting data now for a new paving plan to be developed in the spring of 2019.

Summary of discussion:

- The paving program is trying to weigh geographic equality with equity.
- Some people may be worried about the cost of curb ramps and striping as taking money away from paving but curb ramps, striping, and markings are relatively cheap as opposed to asphalt.
- Residents can learn about projects by using the new OakDOT Project Map which will be presented to the BPAC in October.
- BPAC can help the City with community outreach.

Speakers other than commissioners: Jon Bauer, Joseph Karwat, Robert Prinz, Steven Sherman

Item 6. Commissioner Appointments

Commissioner Tabata, BPAC Chair, from the Recruitment Committee reported back with recommendations from the committee's review of applications of people seeking to be appointed to the BPAC.

Commissioners are appointed to three-year terms by the Mayor and confirmed by City Council. Three commissioners term out at the end of the year, plus one commissioner resigned in June, leaving a total of four openings. As outlined in the agenda attachment, the committee's recommendation to be presented to the Mayor is to reappoint Reginald K. Burnette Jr and appoint Phoenix Mangrum, and Zachary Norris to three-year terms, and appoint Jesse Jones to fill Fred McWilliams' unexpired term (one-year). The Recruitment Committee's goal in choosing candidates was to ensure geographic representation, diverse experience, and diversity on the committee.

Summary of discussion:

- Mangrum comes to many meetings and currently sits on two committees, Norris has connections to West Oakland, which the committee currently does not have, and Jones lives in District 1 and is a landscape architect who has worked on projects familiar to the BPAC such as the Lakeside Green Street project.
 - The Mayor does not have to take recommendation.
- A motion to **forward the recommended candidates to the Mayor** was made (Wheeler), seconded (Campbell), and approved with all commissioners voting in favor.

Speakers other than commissioners: None

Item 7. By-laws Update

Commissioner Tabata (Chair) described proposed changes to the by-laws as described in the agenda attachment that would: (1) provide more definition for BPAC committees; and (2) formalize the “liaison” role for BPAC commissioners to be involved in the work of other bodies. See the by-laws with proposed revisions attached to the agenda. Some of the changes include:

- For a committee to meet, the committee needs to have at least one commissioner present.
 - If a committee meets, they report back at the next BPAC meeting.
 - If asked to have a representative liaison between committee and other groups, it is a formalized position.
- A motion to **approve the by-law changes** was made (Kidd), seconded (Wheeler), and approved with all commissioners present voting in favor.

Speakers other than commissioners: Jennifer Stanley

Item 8. Police Enforcement and Community Bike Rides

Kenya Wheeler, BPAC Vice Chair, facilitated a discussion following the arrest of Najari Smith at the Black Unity Ride Against Racism in Oakland on August 3. The discussion was intended to be about larger issues around bicycling while black or bicycling while of color, laws around bicycling, municipal code changes, or police interactions with citizens. Bruce Stoffmacher, Management Assistant with the Oakland Police Department (OPD), participated to hear concerns and discuss ideas regarding general policies to bring back to the Traffic Division of the Police Department or those managing policing at First Fridays.

At the beginning of the meeting, a sign-in sheet was circulated for members of the public seeking to speak on this item. All four people were given an opportunity to speak and there was no time limit on each individual’s remarks.

Summary of discussion:

- Stoffmacher stated that Oakland is under a federal consent decree to list and publish who and how Oakland police are policing and stopping individuals. OPD works with Stanford University’s SPARQ Project, providing all discretionary stop data including race, gender, and reason for stop. As a result, SPARQ gave fifty recommendations to OPD. That data can be found at: <https://www.oaklandca.gov/resources/stop-data>
- OPD is moving to “intel” (intelligence) based policing as opposed to more broadly stopping individuals based on profiles.
- On September 13th, OPD made a presentation to the Oakland Police Commission (video available at the KTOP website). Commissioner Naylor attended, and reported that it was unclear what further actions the police were taking and suggested that there be more interactions between the BPAC and the Oakland Police Commission.
- People should not have to feel like a suspect while creating unity in the community by playing music while biking. Kids join gangs when they feel like they can’t go out and have fun.
- The amplified music without a permit law should be removed, that police ~~give bicyclists lights for riding without lights instead of stop~~ ticketing ~~bicyclists for riding without lights~~ them, and start enforcing the “three-foot law.”

- The Traffic Division of OPD should support group rides especially group rides including youth. The [police](#) could ride with East Bay Bike Party or on First Friday [as a way to support riders as well as gain first-hand experience of riding in a group](#).
 - Police officers should be better educated on the laws around bicycling.
 - Officers should go through a training on how to use discretion while policing.
 - The police should remove the policy that a person must produce a picture ID if stopped (the basis for the jailing of Najari Smith).
 - OPD has high rates of officers hired who are not from the city or county and do not understand the bicycling culture here. OPD should hire more police from within the city by no longer weeding out applicants with arrest records.
 - What is the process for reviewing problematic officers?
 - Based on the Stanford SPARQ data, 82% of people stopped by police in Oakland while walking or bicycling were black. Per Stanford SPARQ data, the percentage of people who were stopped while biking or walking who were black or of color was higher than while driving. While the total number of stops went down between 2015/2016 and 2016/2017, the percentage of those stopped who were black or of color increased and there was no difference in percent of arrests between intel-based stops and all stops.
 - Most stops happened in only three police beats.
- A motion to **extend the meeting by 10 minutes** was made (Tabata), seconded (Parrieras), and approved with all commissioners voting in favor.
- OPD reports hiring status to the City Council's Public Safety Committee every other month. The need to hire more diverse officers is supported by information on the last class of officers which included zero black officers and zero or one women.
 - There was mention of a stronger partnership with the BPAC and OPD. It was suggested to create an ad-hoc committee on this issue or a liaison to the police commission.
- A motion to **refer potential municipal code and citation related legislation to the legislation committee for their review and analysis and to establish an ad-hoc special working committee on improving police and bicyclist and pedestrian interactions in Oakland, and to have the BPAC establish a liaison to the Police Commission** was made (Wheeler), seconded (Parrieras), and approved with all commissioners voting in favor.
- A motion to **extend the meeting by 5 additional minutes** was made (Tabata), seconded (Wheeler), and approved with all commissioners voting in favor.
- Commissioner Naylor volunteered to be the liaison between the BPAC and the Oakland Police Commission

Speakers other than commissioners: Phoenix Mangrum, Robert Prinz, Jennifer Stanley, Bruce Stoffmacher

Item 9. Three month look-ahead, suggestions for meeting topics, announcements

See the agenda for the three month look-ahead.

Announcements:

- Commissioner Tabata (Chair) happily announced that everyone on Nextdoor was in favor of [parking](#) enforcement of the MacArthur Blvd bike lane along the Mills College frontage (installed as part of the LAAMPS project). [Drivers in bike lane were being ticketed.](#)
- Commissioner Tabata (Chair) thanked Andrew Campbell and Rosa Villalobos for serving on the BPAC Recruitment Committee.

Meeting adjourned at 8:20pm.

Attachments (to be appended to adopted minutes)

- Item 5. Biannual Paving Update Presentation
- Foothill Boulevard Improvement Project Handout

Minutes recorded by Noel Pond-Danchik, Bicycle and Pedestrian Program Intern, emailed to meeting attendees for review on Tuesday, September 26, with comments requested by 5pm October 3, to npond-danchik@oaklandca.gov. Revised minutes will be attached to the October 2018 meeting agenda and considered for adoption at that meeting.

10/18/18, BPAC Agenda, Item #4 Attachment

Active BPAC Committees/Task Forces/Liaisons

Committee Name / Liaison Role	Date Created	Purpose	Commissioners	Community Members
Bike Plan Update Committee	10/19/17	Advise staff on the update to Oakland's Bicycle Plan	Naylor, Tabata, Wheeler	Robert Prinz, Chris Hwang, Chris Kintner, Matt Ward
Infrastructure Committee	2/16/17	Review and comment on the design of projects	Tabata, Burnette Jr, Naylor, Parreiras	Robert Prinz, Phoenix Mangrum
Legislative Committee	6/21/18	Research and develop policy recommendations for consideration by the BPAC	Kidd, Naylor, Parreiras, Wheeler	Chris Kintner and Phoenix Mangrum
Liaison to Affordable Housing & Infrastructure Bond Public Oversight Committee	5/17/18	Monitor Committee activities and report back to the BPAC	Naylor; Kidd (substitute)	
Liaison to Mayor's Commission on Persons with Disabilities	5/17/18	Monitor MCPD activities and report back to the BPAC	Campbell; Parreiras (substitute)	
Liaison to Police Commission	9/20/18	Monitor Commission activities and report back to BPAC	Naylor	
Open Forum Committee	3/17/16	Review and analyze comments received during Open Forum	Kidd, Tabata, Villalobos	

10/18/18, BPAC Agenda, Item #7 Attachment

Three-month agenda look-ahead

November

- Open Forum Committee report
- BART bike stations update
- OakDOT organizational update
- Measure KK transportation expenditures in FY2017-18

December

- Chair's draft annual report to the Public Works Committee
- Parking enforcement in bike lanes
- Downtown Oakland Specific Plan progress update (tentative)

January

- BPAC officer elections
- TDA Article 3: possible projects (tentative)
- Biannual Major Development Projects (tentative)
- Bike Plan update (tentative)

Commissioner announcements

None

Staff announcements

- East Bay Greenway – Update (submitted by Minyoung Kim, ACTC Project Manager): The Alameda County Transportation Commission (Alameda CTC) obtained California Environmental Quality Act (CEQA) clearance of the 16-mile segment of the East Bay Greenway from Lake Merritt BART to South Hayward BART in March 2018 and anticipates to obtain National Environmental Policy Act (NEPA) clearance in November 2018. In July 2018, Alameda CTC submitted an Active Transportation Program (ATP) Cycle 4 grant application, seeking funding for the final design phase of a 9.3-mile segment of the East Bay Greenway from San Leandro BART to South Hayward BART. Such grant application included flexibility for the Rail to Trail option should the full right-of-way from Union Pacific Railroad become available. Securing documentation that demonstrates the operations and maintenance commitments (e.g., letter of intent) from partnering agencies was crucial for this ATP grant application. If the project is successful in winning the grant, a copy of the Memorandum of Understanding or Interagency Agreement between the parties will need to be submitted with the first allocation request. The ATP Cycle 4 grant awards will be announced in January 2019. The City of Oakland has expressed project support and willingness to discuss the operations and maintenance commitment in the future. Alameda CTC will continue to seek funding for the design and construction phase of the East Bay Greenway, and such funding will be applied to the segment within the City of Oakland limits once the City is able to commit to the operations and maintenance.
 - Scooter Community Town Hall – On Monday, October 22, 2018 between 5:00pm and 7:00pm at Oakland City Hall (City Council Chambers), there will be a meeting where scooter operators will present their proposed plans for Oakland, and staff will listen and respond to community questions, priorities, and concerns. See the event at <https://www.eventbrite.com/e/scooter-community-town-hall-tickets-50918360186> for more details.
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